Louisville/Jefferson County Metro Government

Action Plan

Program Year 2011

This document includes amendments to the original 2011 Action Plan.

May 13, 2011

Prepared by the Louisville Metro Department of Housing and Family Services

Adria Johnson, Interim Director

Louisville/Jefferson County Metro Government

Greg Fischer
Mayor

Louisville Metro Council Members
2011-2012

District 1st	Judith Green	District 14th	Robert Henderson
District 2nd	Barbara Shanklin	District 15th	Marianne Butler
District 3rd	Mary C. Woolridge	District 16th	Kelly Downard
District 4th	David Tandy	District 17th	Glen Stuckel
District 5th	Cheri Bryant Hamilton	District 18th	Jon Ackerson
District 6th	David James	District 19th	Jerry Miller
District 7th	Ken Fleming	District 20th	Stuart Benson
District 8th	Tom Owen	District 21st	Dan Johnson
District 9th	Tina Ward-Pugh	District 22nd	Robin Engel
District 10th	Jim King	District 23rd	James Peden
District 11th	Kevin Kramer	District 24th	Madonna Flood
District 12th	Rick Blackwell	District 25th	David Yates
District 13th	Vicki Aubrey Welch	District 26th	Brent Ackerson

Table of Contents
Louisville / Jefferson County Metro Government
2011 Action Plan

Executive Summary 1
General Questions 2
- Areas of Geographic Concentration 2
- Geographic Distribution of Activities 6
- Obstacles to Meeting Underserved Needs 8
- Available Federal Resources 9
- Entitlement Specific Budgets 9
  - CDBG 9a
  - HOME 9c
  - ESG 9d
  - HOPWA 9e

Managing the Process 10
- Lead Agency 10
- Plan Development 10
- Coordination 11

Citizen Participation 11
- Citizen Participation Process 11
- Citizen Comments 12
- Comments Not Accepted 13

Institutional Structure 13
Monitoring 14
- Program Year 2011 Monitoring Schedule 16a
- HOME Assisted Units Monitoring Schedule 16c

Lead-based Paint 17
Housing 17
Specific Housing Objectives 17
Needs of Public Housing 23
Barriers to Affordable Housing 27
- Affirmatively Furthering Fair Housing 28

Annual Affordable Housing Goals 28
CDBG Specific Questions 29
HOME Specific Questions 30
Homeless 34
Specific Homeless Prevention Elements 34
- Sources of Funds 34
- Homelessness Objectives 35
- Chronic Homelessness 36
- Homelessness Prevention 36
- Discharge Coordination Policy 37

Emergency Shelter Grants 37
Community Development 37
Antipoverty Strategy 43
Non-homeless Special Needs 43
Housing Opportunities for People with AIDS 44
Specific HOPWA Objectives 47

Second Program Year Action Plan

2011 Action Plan Amendments can be found following the original Action Plan.

The CPMP Second Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

Louisville/Jefferson County Metro Government (Louisville Metro) is a consolidated city/county government. Its jurisdiction is Jefferson County, Kentucky, with an estimated population of 711,317 persons (2005-2009 American Community Survey 5-Year Estimates). Louisville Metro Department of Housing and Family Services (LMHFS) is the lead agency responsible for preparing, administering, monitoring and reporting on the jurisdiction's Five Year Consolidated Plan and annual Action Plans. Louisville Metro's 2011 Action Plan covers four entitlement programs: Community Development Block Grant, HOME Investment Partnerships, the Emergency Solutions Grant program and Housing Opportunities for Persons with AIDS.

Programs identified in the plan will cover the five basic goals identified in the 2010 – 2014 Strategic Plan. These goals are as follows:

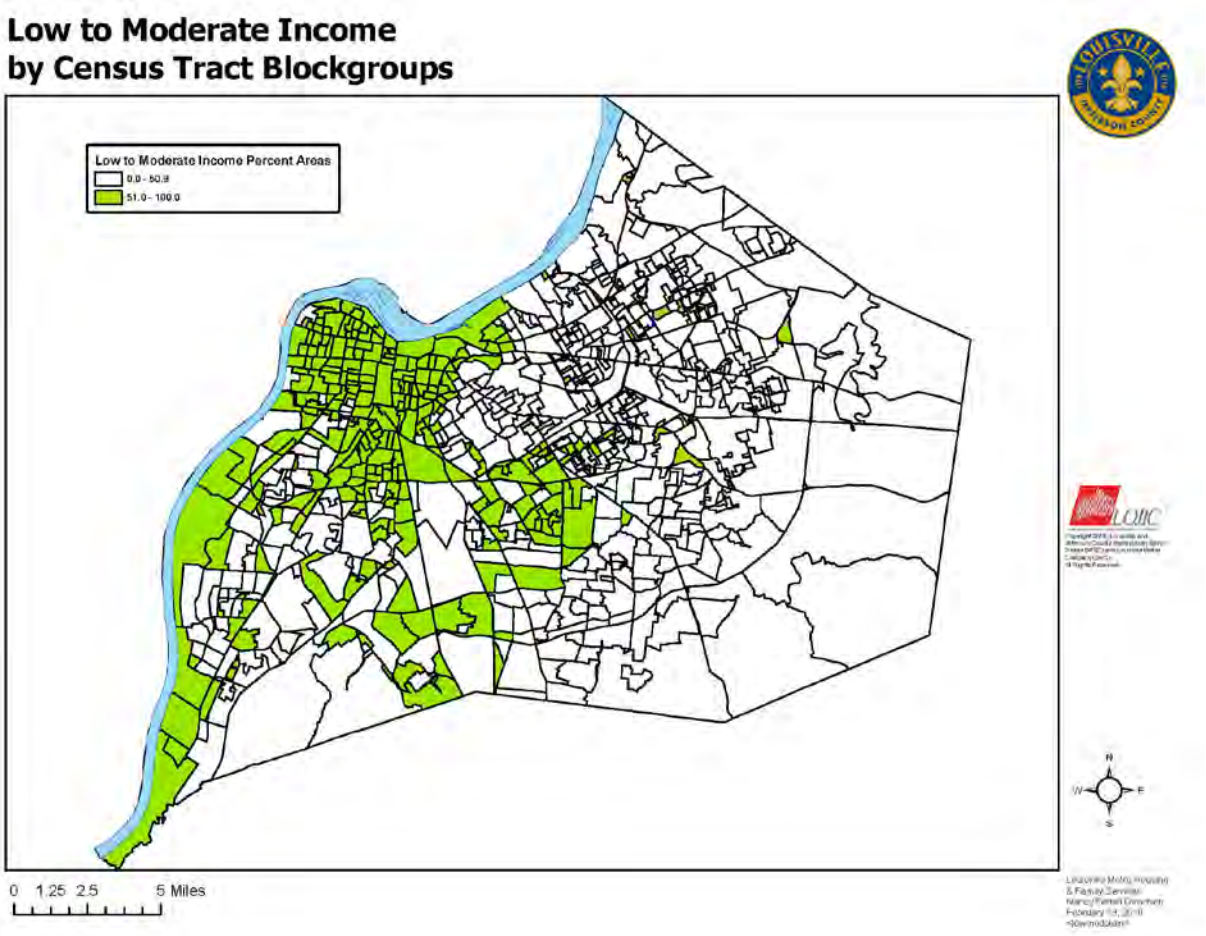
1. Residents have a range of choices for safe, decent, secure and affordable housing.
2. Energize the regional economy and stabilize neighborhoods by providing residents with access to livable wage jobs, education and training to qualify for those jobs, and business ownership opportunities that create jobs and increase the tax base.
3. Foster a suitable living environment by improving physical conditions and the quality of life in distressed neighborhoods and throughout the community.
4. Reduce the incidence of homelessness in the Louisville Metro community.
5. Address the special needs of Louisville Metro residents, including providing housing and supportive services to person with AIDS and their families.

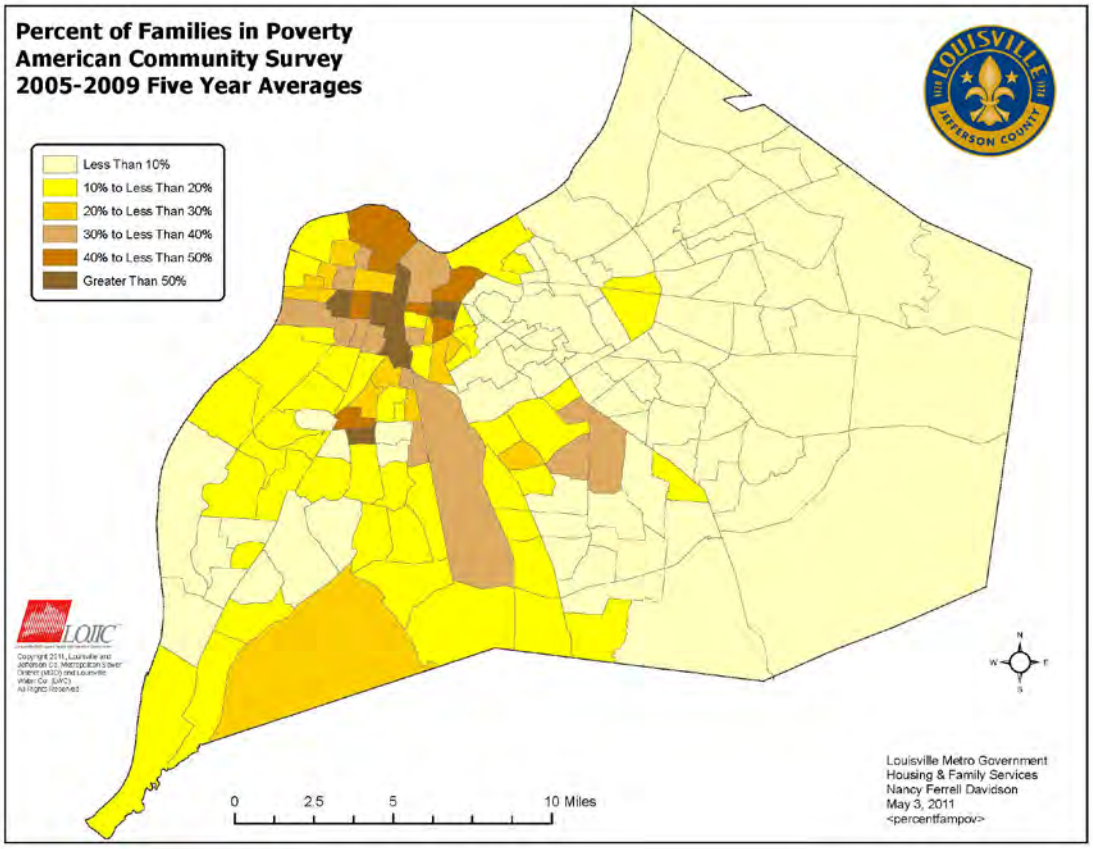
LMHFS has provided budget estimates throughout this document. These projections are based on an estimated amount of entitlement funding that the jurisdiction will receive. All programs and funding amounts will be included in Louisville Metro's Proposed FY 2012 budget and are not final until approved by the Louisville Metro Council.

General Questions

Areas of Geographic Concentration

With the exception of funds set aside for Neighborhood Revitalization Strategy Area (NRSA) activities, all activities that provide direct client services will be available to qualifying individuals or families on a metro-wide basis. The maps on the following pages illustrate areas of low-mod and racial/ethnic concentration.




Percent of Families in Poverty
American Community Survey
2005-2009 Five Year Averages
Less Than 10%
10% to Less Than 20%
20% to Less Than 30%
30% to Less Than 40%
40% to Less Than 50%
Greater Than 50%
0
2.5
5
10 Miles
Louisville Metro Government
Housing & Family Services
Nancy Ferrell Davidson
May 3, 2011
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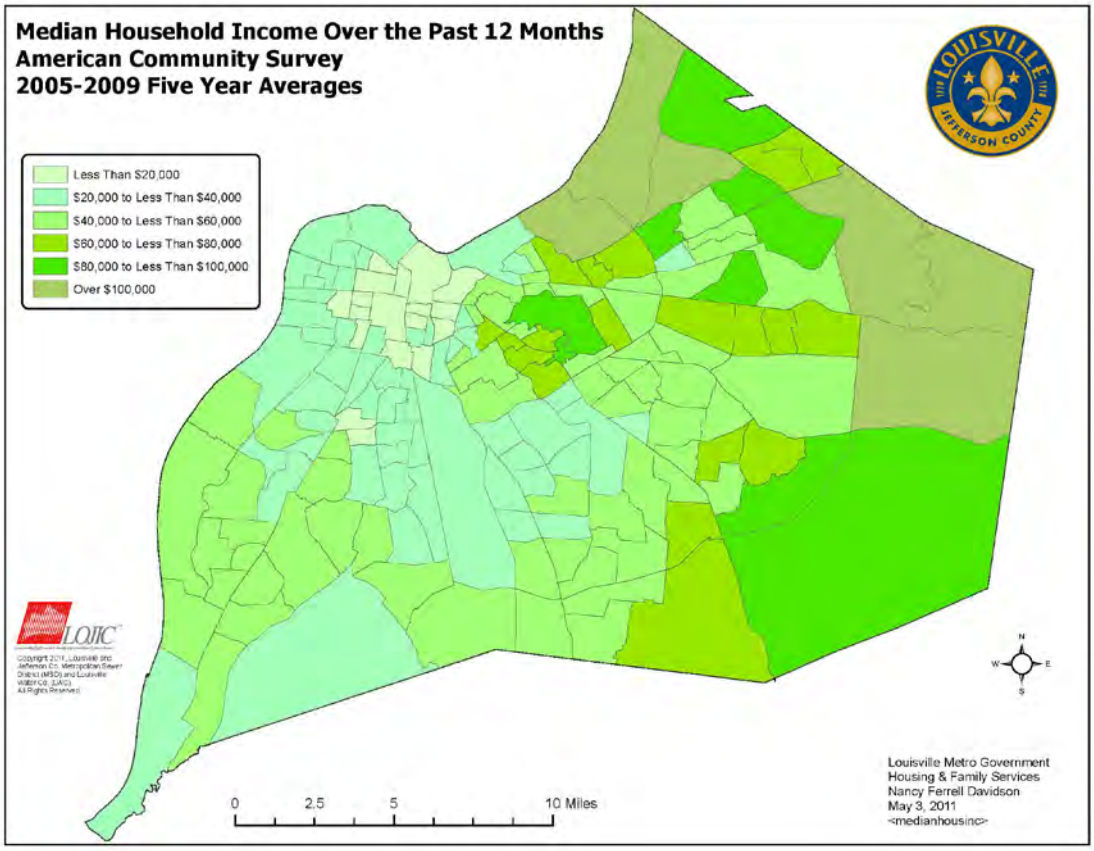
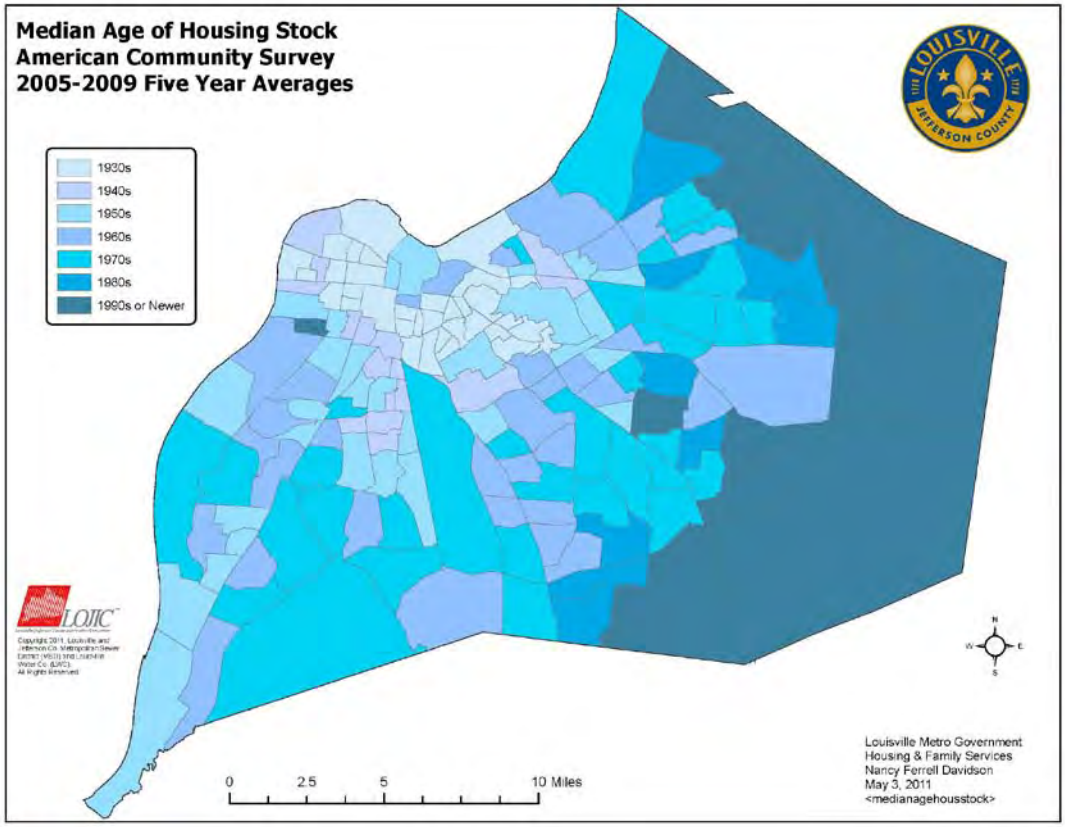
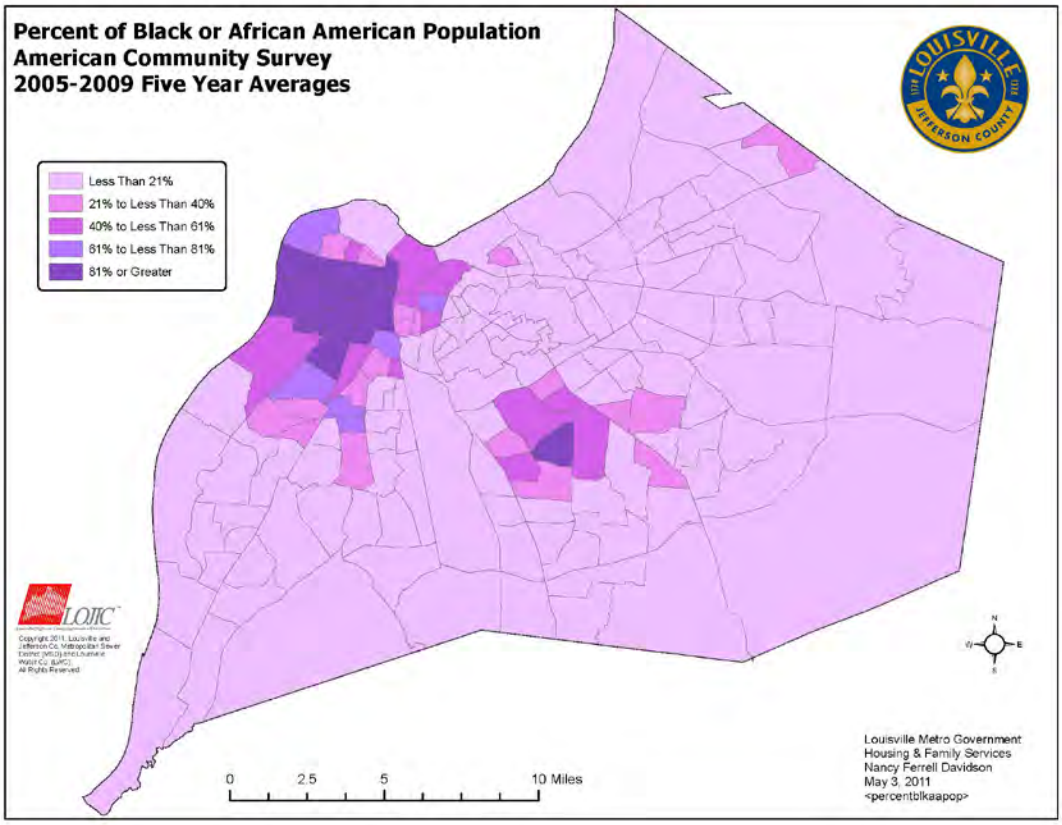

Median Household Income Over the Past 12 Months
American Community Survey
2005-2009 Five Year Averages
Less Than $20,000
$20,000 to Less Than $40,000
$40,000 to Less Than $60,000
$60,000 to Less Than $80,000
$80,000 to Less Than $100,000
Over $100,000
0
2.5
5
10 Miles
Louisville Metro Government
Housing & Family Services
Nancy Ferrell Davidson
May 3, 2011
<medianhousinc>


Median Age of Housing Stock
American Community Survey
2005-2009 Five Year Averages
1930s
1940s
1950s
1960s
1970s
1980s
1990s or Newer
0
2.5
5
10 Miles
Louisville Metro Government
Housing & Family Services
Nancy Ferrell Davidson
May 3, 2011
<medianagehousstock>


Percent of Black or African American Population
American Community Survey
2005-2009 Five Year Averages
Less Than 21%
21% to Less Than 40%
40% to Less Than 61%
61% to Less Than 81%
81% or Greater
0
2.5
5
10 Miles
Louisville Metro Government
Housing & Family Services
Nancy Ferrell Davidson
May 3, 2011
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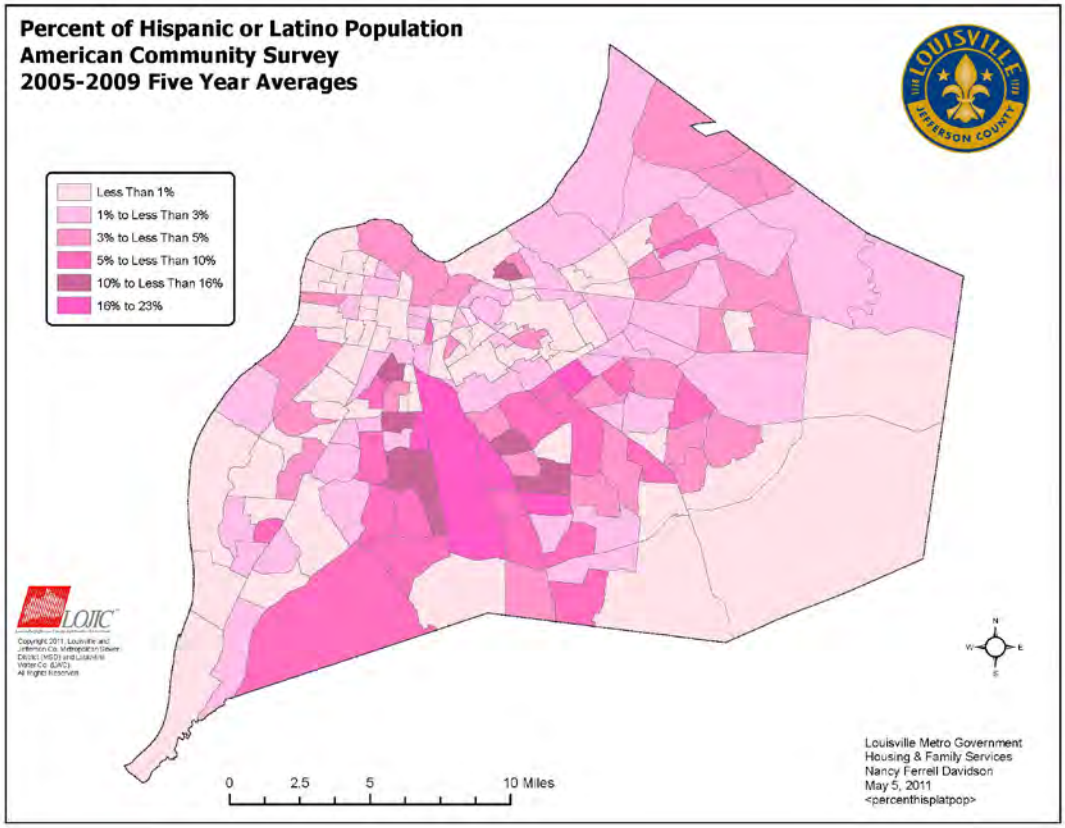
Percent of Hispanic or Latino Population
American Community Survey
2005-2009 Five Year Averages
Less Than 1%
1% to Less Than 3%
3% to Less Than 5%
5% to Less Than 10%
10% to Less Than 16%
16% to 23%
0
2.5
5
10 Miles
Louisville Metro Government
Housing & Family Services
Nancy Ferrell Davidson
May 5, 2011
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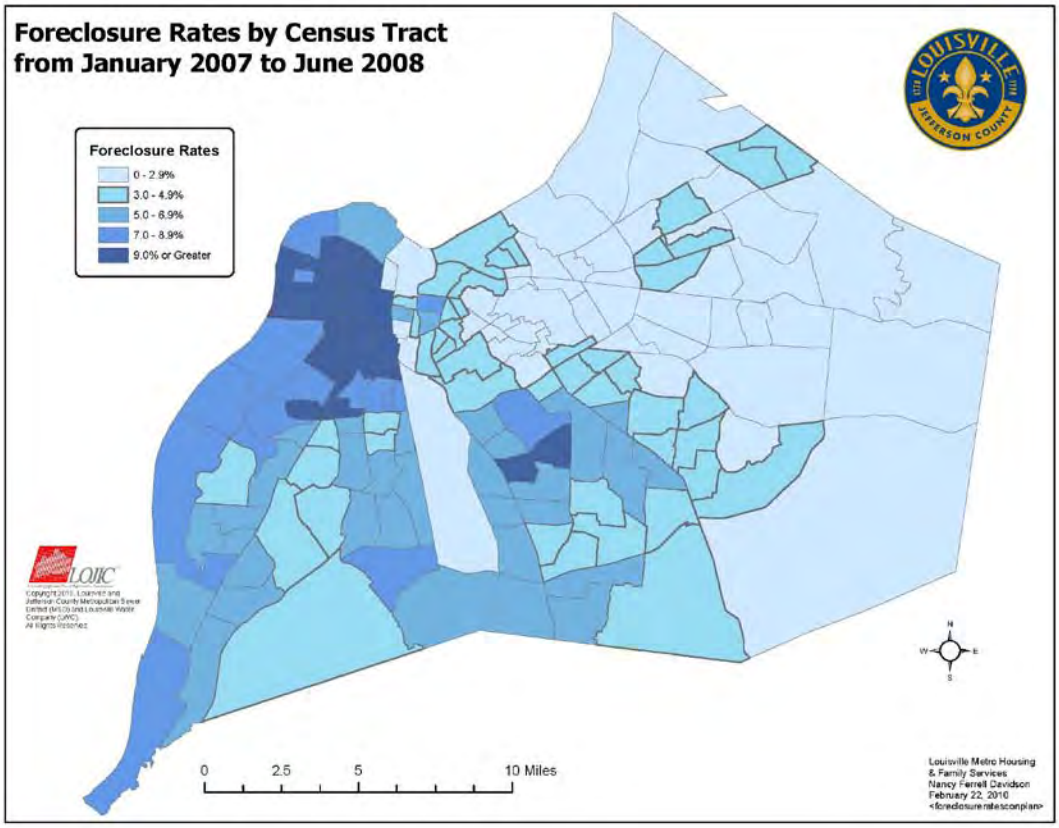

Foreclosure Rates by Census Tract
from January 2007 to June 2008
Foreclosure Rates
0 - 2.9%
3.0 - 4.9%
5.0 - 6.9%
7.0 - 8.9%
9.0% or Greater
0
2.5
5
10 Miles
Louisville Metro Housing
& Family Services
Nancy Ferrell Davidson
February 22, 2010
<foreclosureratesconplan>

Geographic Distribution of Activities

With the exception of funds set aside for NRSA activities, all activities that provide direct clients services will be available to qualifying individuals or families on a metro-wide basis. Activities that qualify on a low/mod area basis will be available in the qualifying census tracts.

Funding for HOPWA activities are awarded on a scoring system by an ESG/HOPWA grants committee. Eligible areas of service for HOPWA within the Louisville Metropolitan Statistical Area (MSA) include Bullitt, Henry, Jefferson, Meade, Nelson, Oldham, Shelby, Spencer and Trimble Counties in Kentucky and Clark, Floyd, Harrison, and Washington Counties in Indiana.

During the development of the 2010 – 2014 Consolidated Plan, Louisville Metro identified five neighborhoods as potential Neighborhood Revitalization Strategy Areas. In Program Year 2011 a plan will be submitted to authorize the Smoketown/Shelby Park neighborhood as a NRSA.

The Consolidated Plan's proposed NRSAs were selected based on public input during the Consolidated Plans needs assessment process as well as a review of neighborhood specific data related to housing issues (cost burden, vacant and abandoned structures, code violations, property values, housing stock age and condition, foreclosures, etc.). Other considerations included economic and community development needs, department priorities, and the existing conditions that could contribute to NRSA success or failure.

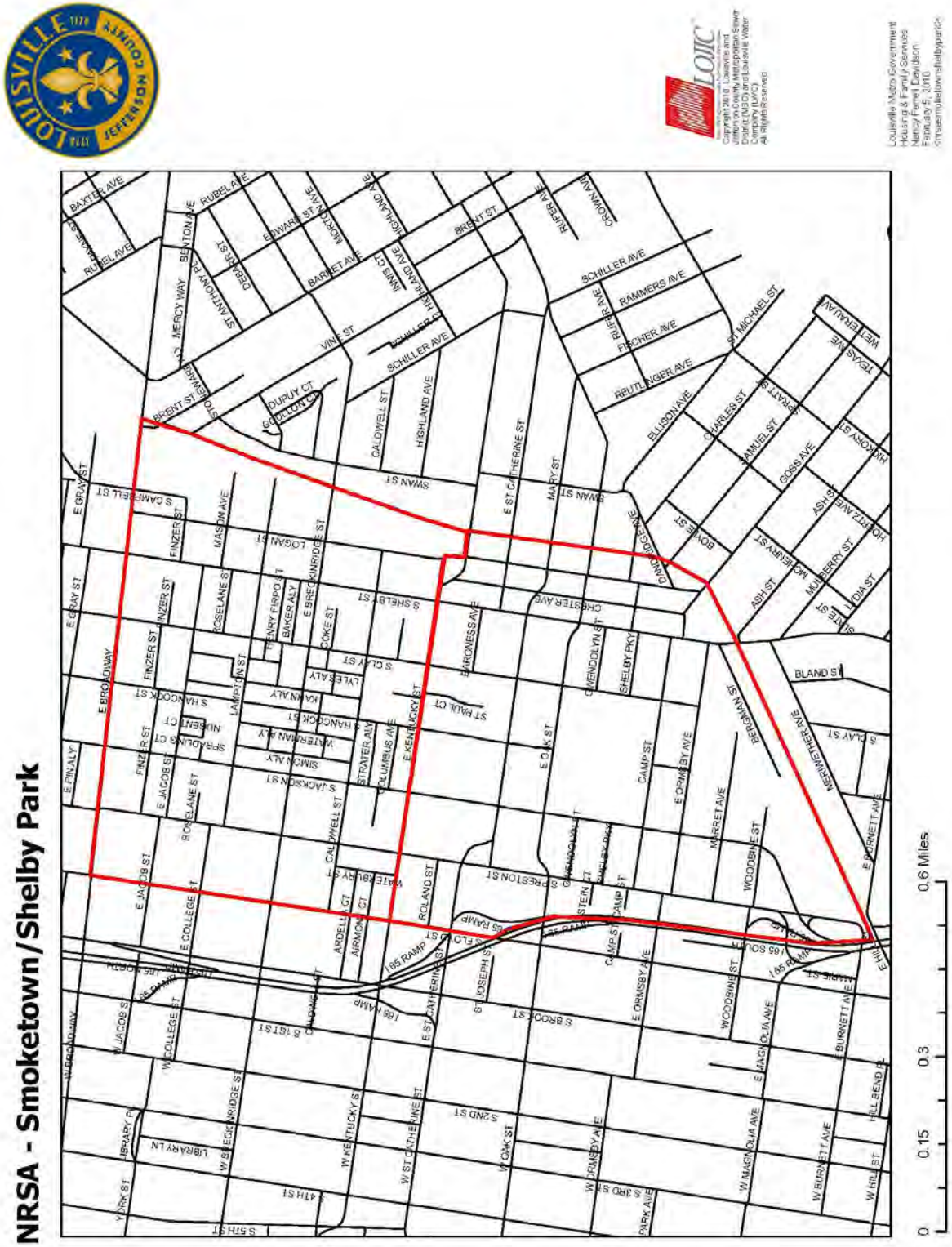
<u>Smoketown/Shelby Park Neighborhood Revitalization Strategy Area</u>

Louisville Metro defines Smoketown/Shelby Park as the area contained within Census Tracts 62 and 65. Based on the Neighborhood Plan for Smoketown/Shelby Park (S/SP), the boundaries of this area, as defined by existing features, are Broadway in the north, Brook Street/I-65 in the west, the CSX railroad in the south, and Beargrass Creek in the east. The proposed NRSA is an area of disproportionate racial and low-income concentration.

The neighborhood is located a mile east of the central business district and its northern boundary, Broadway, is one of the city's primary east-west routes into and out of downtown. Smoketown/Shelby Park is in close proximity to Louisville's large downtown medical facilities and complexes, with the Health Services, Research and Device Manufacturing sector being an important local economic driver and employer.

One factor that makes the neighborhood a prime candidate for a successful NRSA is due to many community organizations that have experience working in the neighborhood. These include the Presbyterian Community and Child Development Center, New Directions Housing Corporation, YouthBuild Louisville, and Making Connections Louisville.

Louisville Metro Department of Housing and Family Services is in the initial stages of consulting with the neighborhood on the development of the NRSA plan and activities. In program year 2011, $1,676,000 in CDBG funding is proposed to be devoted to this initiative. A map outlining the proposed NRSA and further statistics on Smoketown/Shelby Park are summarized on the following pages.


NRSA - Smoketown/Shelby Park
0
0.15
0.3
0.6 Miles

Data	Jefferson County #	Jefferson County %	Smoketown/ Shelby Park #	Smoketown/ Shelby Park %
Total Population (2005-2009 ACS)	711,317		5,727	
2009 Low/Moderate Income Population	284,553	41.8%	3,791	79.6%
Racial/Ethnic Demographics				
Black or African-American	139,818	19.7%	3,708	64.7%
White	536,172	75.4%	1,774	31.0%
Hispanic (any race)	22,653	3.2%	0	0.0%
Total Persons Below Poverty		14.6%		49.7%
Children (under age 18) in poverty		21.5%		57.8%
Elderly persons (over age 65) in poverty		8.9%		21.9%
Median Household Income	$ 45,440		$ 17,142	
Age of Housing Stock				
Total Housing Stock	238,118		2,639	
2005 or later	7,692	3.2%	12	0.5%
2000 to 2004	25,223	10.6%	100	3.8%
1990 to 1999	35,821	15.0%	91	3.4%
1980 to 1989	25,998	10.9%	54	2.0%
1970 to 1979	50,176	21.1%	76	2.9%
1960 to 1969	50,752	21.3%	101	3.8%
1950 to 1959	54,671	23.0%	200	7.6%
1940 to 1959	27,168	11.4%	403	15.3%
1939 or earlier	50,617	21.3%	1,602	60.7%
Foreclosures (January 2007 to June 2008)	8,012	4.2%	29	6.6%

Obstacles to Meeting Underserved Needs

The biggest challenge to meeting the needs of underserved populations in Louisville Metro remains a lack of resources. Due to current economic conditions and with the majority of federal funding sources facing cuts, Louisville Metro has chosen to focus on activities that will address the basic tenants of the Strategic Plan.

Activities such as Emergency Repair, Weatherization, Homeownership Counseling, Homebuyer Assistance, Rental Development, and assistance to Community Housing Development Organizations will assist low-income populations in securing and maintaining safe, clean and affordable housing.

Economic Development activities such as the METCO loan program and Microenterprise development and loan program will assist businesses seeking to expand, create jobs that will be available to low-income individuals and provide assistance, training, and technical support to low-income individuals planning to start a business. Creating economic opportunities for low-income individuals and their families has become increasingly important as the Louisville/Jefferson County MSA unemployment rate has continued to remain high, reaching 11% in February 2011 according to the Bureau of Labor Statistics. Funding for activities such as the Family Economic Success program and CAP Community Outreach program will provide financial literacy and skills training to low-income individuals that will put them on the path to self-sufficiency.

The Code Enforcement and Vacant Lot Demolition programs will increase the safety and livability of the community, particularly in low income areas.

Particularly vulnerable homeless and special needs populations will be assisted through programs within the department and financial assistance to nonprofit subrecipients. Homeless individuals and families will be supported through CDBG and ESG funding distributed to nonprofit subrecipients. HOPWA funding will be distributed to subrecipients to provide supportive services, tenant-based rental assistance, or short-term rent, mortgage or utility assistance to individuals suffering from HIV/AIDS and their families. Direct support to Homeless individuals and families in securing housing will be provided through a HOME funded tenant-based rental assistance program. A ramp construction program will increase the mobility and self-sufficiency of individuals with physical disabilities.

Available Federal Resources

In program year 2011 Louisville Metro expects to receive the following amounts of federal funding to address issues relevant to Strategic Plan objectives.

Expected Federal Resources: Program Year 2011		
CDBG	$	10,777,000.00
HOME	$	3,542,000.00
ESG	$	727,000.00
HOPWA	$	553,800.00
Neighborhood Stabilization Program (Direct HUD Allocation, 3 Year Award = $6,973,721)	$	2,324,574.00
Neighborhood Stabilization Program (State Pass-Through, 3 Year Award = $3,500,000)	$	1,166,667.00
CDBG-R (3 Year Award = $3,184,833)	$	1,016,611.00
Lead Hazard Control Grant (3 Year Award = $2,724,823)	$	908,274.00
LMHFS Shelter Plus Care Grants	$	1,884,384.00
LMHFS Supportive Housing Grants	$	104,261.00
Supportive Housing Pass-Through from KHC	$	12,379.00
Section 8	$	67,142,185.00

Entitlement Specific budgets are detailed on the following pages.

COMMUNITY DEVELOPMENT BLOCK GRANT - 2011 ACTION PLAN BUDGET				
ACTIVITY	**BUDGETED AMOUNT**		**CATEGORY TOTALS**	
HOUSING				
Residential Programs Delivery	$	627,000.00		
Metro-Wide Emergency Repairs	$	1,523,000.00		
Metro-Wide Weatherization Supplement	$	272,400.00		
Metro-Wide Ramp Construction Program	$	210,000.00		
Total Housing			**$**	**2,632,400.00**
NEIGHBORHOOD REVITALIZATION STRATEGY AREA				
Smoketown/Shelby Park Neighborhood	$	1,676,000.00		
Total NRSA			**$**	**1,676,000.00**
PUBLIC FACILITIES AND IMPROVEMENTS				
Lake Louisvilla Project	$	1,000,000.00		
Total Public Facilities and Improvements			**$**	**1,000,000.00**
CLEARANCE				
Vacant Properties Demolition	$	490,100.00		
Total Clearance			**$**	**490,100.00**
PUBLIC SERVICE				
Homeless Services	$	1,130,000.00		
Homeownership Counseling	$	105,000.00		
Family Economic Success Program	$	317,000.00		
Community Outreach CAP	$	168,000.00		
Total Public Service			**$**	**1,720,000.00**
RELOCATION				
Relocation	$	7,500.00		
Total Relocation			**$**	**7,500.00**
CODE ENFORCEMENT				
Code Enforcement	$	975,000.00		
Total Code Enforcement			**$**	**975,000.00**
ECONOMIC DEVELOPMENT				
Business Loan Program (METCO)	$	250,000.00		
Community Outreach CAP	$	331,000.00		
Micro-Enterprise/New Business Development Loans	$	100,000.00		
Total Economic Development			**$**	**681,000.00**
ADMINISTRATION AND PLANNING				
Urban Design/Landmarks	$	155,000.00		
Housing Department Services	$	1,260,300.00		
Human Relations - Fair Housing	$	70,000.00		
Urban League - Fair Housing	$	25,000.00		
HMIS Grant Match	$	12,500.00		
Contiuum of Care	$	72,200.00		
Indirect Cost	$	700,000.00		
Total Administration and Planning			**$**	**2,295,000.00**
TOTAL CDBG 2011 ACTION PLAN BUDGET			**$**	**11,477,000.00**

CDBG 2011 ACTION PLAN BUDGET - CAP CALCULATIONS

Action Plan Category		Amount	% of Total*	Calculation
Public Service	$	1,720,000.00	14.99%	=1,720,000/11,477,000
Administration & Planning	$	2,295,000.00	20.00%	=2,295,000/11,477,000
Total CDBG 2011 ACTION PLAN BUDGET*	**$**	**11,477,000.00**		

*The CDBG 2011 Action Plan budget of $11,477,000 is comprised up of $10,776,929 of entitlement funds and estimated program income of $700,000.

HOME INVESTMENT PARTNERSHIP PROGRAM - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Community Housing Development Organization (CHDO)	$	535,000.00
Rental Development Program	$	1,600,000.00
Homebuyer Assistance	$	380,000.00
Tenant Based Rental Assistance	$	947,000.00
HOME Administration	$	380,000.00
Total HOME 2011 ACTION PLAN BUDGET	**$**	**3,842,000.00**

EMERGENCY SHELTER GRANT - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Essential Services	$	218,100.00
Prevention	$	81,500.00
Operations	$	343,300.00
Renovation	$	47,700.00
ESG Administration (5%)	$	36,400.00
Total ESG 2011 ACTION PLAN BUDGET	**$**	**727,000.00**

HOPWA - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Housing Assistance and Supportive Services	$	537,100.00
HOPWA Administration (3%)	$	16,700.00
Total HOPWA 2011 ACTION PLAN BUDGET	**$**	**553,800.00**

Managing the Process

Lead Agency

With a unique blend of housing, human services, anti-poverty programs and community linkages, the Louisville Metro Department of Housing and Family Services is the lead agency for preparing, administering, reporting, and monitoring Louisville Metro Government's Consolidated Plan, Action Plans and NRSA designations. LMHFS is currently made up of two divisions, Housing and Community Development and Family Services. Housing and Community Development is responsible for the administration of the majority of projects and programs that preserve or expand the supply of affordable housing stock. Family Services consists of the Human Services unit and Louisville Metro Community Action Partnership. Human Services is responsible for administering Louisville Metro's Continuum of Care (CoC) programs, overseeing Neighborhood Place, and a host of other social services and anti-poverty programs. Louisville Metro Community Action Partnership is part of the nationwide Community Action Agency network and oversees a number of individual assistance programs, including the Low Income Home Energy Assistance Program, as well as a range of social services programs designed to promote family self-sufficiency.

LMHFS works with other Louisville Metro agencies to carry-out multiple activities. These agencies include Public Works and Assets, Codes and Regulations, the Economic Development Department, Public Health and Wellness Department, and the Human Relations Commission. In addition, LMHFS works directly with over 85 non-profit agencies, historically providing them with support through an External Agency Fund (funded with general fund dollars), to provide housing and human services to the community. Many of these agencies are also involved in CoC or entitlement funded activities.

LMHFS, through its Neighborhood Place partnerships, maintains a service network with the Kentucky Department of Community Based Services (Temporary Assistance for Needy Families (TANF), Food Stamps, Medicare, Medicaid, Kentucky Children's Health Insurance Program (KCHIP) and Child Protective Services), Jefferson County Public Schools, Seven Counties Services (mental health and substance abuse service provider), Public Health and Wellness, and KentuckianaWorks (the area's Workforce Investment Board).

Plan Development

As the second year of activities covered by the 2010 to 2014 Consolidated Plan, the 2011 Action Plan, in large part, is a continuation of those extensively developed priorities. In the past year LMHFS has worked to strengthen its relationships with stakeholders in the community and to remain constantly aware of changing needs and priorities. The Acting Director of LMHFS consulted with leadership from other Metro departments, including Codes and Regulations, Public Works, Economic Development and the Metro Human Relations Comission to discuss their program needs and capacity in the upcoming year.

With the exception of set-asides for administrative costs, all ESG and HOPWA funding is distributed to local subrecipients. A portion of CDBG funding, $1,130,000, is also distributed to subrecipients who work primarily with homeless populations. As in the past, these subrecipients will be selected via a committee process. These committees were coordinated by the Grants Planning, Compliance and Monitoring unit within LMHFS. A mandatory orientation for all potential applicants was held on February 17, 2011 and all applications for this funding were due on March 11, 2011. Scoring criteria for applications were made

available online prior to the submission deadline. Each grant committee has made its recommendations for funding and funding recommendations will be included in the proposed FY12 budget and must be approved by the Louisville Metro Council.

Members and associations of each committee member are summarized below:

2011 ESG and HOPWA Grants Panel Members
Stacy Deck – Professor of Social Work, Spalding University.
Natalie Harris – Executive Director, Coalition for the Homeless.
Kevin Kramer – Louisville Metro Councilman, District 11.
John Nevitt – Senior Manager of Human Needs, Metro United Way.
Daniel McKeller – Formerly homeless person and advisor to the Continuum of Care.
Vickie Welch – Louisville Metro Councilwoman, District 13.

2011 CDBG Grants Panel Members
Delores Delahanty – Retired from the Social Services sector, volunteer and community advocate.
Kelly Downard – Louisville Metro Councilman, District 16.
Jim King – Louisville Metro Council President, District 10.
Chris Locke – Manager of Middle School and High School Initiatives, Metro United Way.
Katie McBride – Volunteer and community advocate.
Bill Stanley – Social worker in private practice, volunteer and community advocate.

Coordination

LMHFS leadership and staff meet regularly with community partners and represent LMHFS on a number of committees and coalitions. These connections allow for better collaboration and communication between all involved government, non-profit, and private partners.

LMHFS is represented on the following committees, working groups, or task forces by the Office on Homelessness: The Coalition for the Homeless, Board of Directors; the Louisville Continuum of Care Advisory Board; Kentucky Interagency Council on Homelessness; JCPS Homeless Students Planning Team; HB 843 Council which bring together mental health and homeless policy experts; Project Homeless Connect Planning Team; Housing Options Task Force; and the Affordable Housing Task Force.

Collaborative efforts, including ongoing meetings, are also underway among LMHFS, Codes and Regulations, the Metro Human Relations Commission, and the Metropolitan Housing Coalition to address the barriers identified in the 2010 Analysis of Impediments to Fair Housing.

Citizen Participation

Citizen Participation Process

In accordance with the provisions established in LMHFS's Citizen Participation Plan two public hearings were held regarding the development of the 2011 Action Plan. The hearings were held on March 16th and April 25th. Both hearings occurred in the Mayor's Gallery at 527 W. Jefferson Street, beginning at 6:00 p.m. Legal Notices of both hearings were placed in

the Courier-Journal in advance of their occurring. Copies of both of these notices are included as an appendix to this plan. In addition to the legal notice an email announcement for the first hearing was sent to all CDBG, ESG and HOPWA subrecipients, all agencies receiving External Agency Funds from Louisville Metro, and the Metropolitan Housing Coalition, a flyer was sent to the Louisville Metro Housing Authority for distribution, and an announcement was posted on the Louisville Metro Department of Housing and Family Services website. For the second hearing an email announcement was sent to all CDBG, ESG and HOPWA subrecipients, all agencies receiving External Agency Funds from Louisville Metro, and a compiled list of partners, developers, and associated agencies, a flyer was sent to the Louisville Metro Housing Authority for distribution, an announcement was posted on the Louisville Metro Department of Housing and Family Services website, and a press release was distributed through the Mayor's office. A copy of this press release and both flyers sent to LMHA are included as an appendix.

A 30 day public comment period was held regarding the draft Action Plan beginning on April 12, 2011 and ending on May 11, 2011. Notice of this comment period was included in one of the above mentioned legal notices and it was detailed in all correspondence announcing the second public hearing.

Citizen Comments

A summary of all comments received and LMHFS's responses to these comments are included as an appendix to this plan.

Attendees of both public hearing and their affiliations are detailed below.

First Public Hearing: March 16, 2011	
Attendee	**Organization or Affiliation**
Natalie Harris	Coalition for the Homeless
Becki Winchel	Coalition for the Homeless
Jim Raynor	The Healing Place
Raymona Jackson	Family and Children's Place
Maria Price	St. John Center
Michael Gardner	New Directions Housing Corporation
Natalie Reteneller	YMCA Safe Place Services
Barbara Hedspeth	Bridgehaven Mental Health
David Railey	U.S. Housing and Urban Development
Curtis Stauffer	Metropolitan Housing Coalition
Cathy Hinko	Metropolitan Housing Coalition
Donna Trabue	Volunteers of America
Jeff Hadley	Boys and Girls Haven
Susan Smith	Guardia Care
Doug Magee	Nonprofit Housing Alliance
Marta Miranda	Center for Women and Families
Bill Gatewood	Presbyterian Community Center
Christy McCravy	Louisville Urban League

Second Public Hearing: April 25, 2011	
Attendee	**Organization or Affiliation**
Natalie Harris	Coalition for the Homeless
Natalie Reteneller	YMCA Safe Place Services
Curtis Stauffer	Metropolitan Housing Coalition
Cathy Hinko	Metropolitan Housing Coalition
Christy McCravy	Louisville Urban League
Artie Robertson	Louisville Urban League
Jeff Hadley	Boys and Girls Haven
Linda Romine	St. Vincent de Paul
Charles Orten	St. Vincent de Paul
Wade Jordahl	Family and Children's Place
Kevin Dunlap	Rebound, Inc.

Comments Not Accepted

All comments received regarding the 2011 Action Plan were accepted. Comments received and LMHFS's responses to these comments are included as an appendix to this plan.

Institutional Structure

The Louisville Metro Department of Housing and Family Services (LMHFS) is responsible for the implementation of CDBG, HOME, ESG and HOPWA entitlement programs for Louisville/Jefferson County Metro Government. Within the department's institutional structure the Grants Planning, Compliance and Monitoring (GPCM) Unit oversees grants and contracts (from pre-application to close-out) for the entire department.

The GPCM Unit is responsible for:

- Coordinating Consolidated and Action Plan activities with other Metro agencies, including the Louisville Metro Housing Authority;
- Ensuring programmatic and financial reporting requirements are met;
- Managing subrecipient report (GPCM has developed reporting templates based on funding source requirements);
- Producing the Consolidated Plan and Annual Action Plans, including the facilitation of citizen participation;
- Preparing the Consolidated Annual Performance and Evaluation Report (CAPER);
- Ensuring compliance with labor standards, environmental review, conflict of interest, Section 3, Fair Housing, and additional compliance issues;
- Assuring adherence to affordability periods;
- Handling citizen complaints regarding LMHFS's federal grant programs;
- Management of federal subrecipients;
- Monitoring outside recipients for compliance with federal regulations;
- Management of the IDIS system for performance measures and reporting (IDIS set-up and close-out activities have been transferred to the Business Office of LMHFS);
- Management of all subrecipients funded through the External Agency Fund.

While continuing formal desk and on-site monitoring, in the past program year GPCM has moved towards a technical assistance model for subrecipients, attempting to address any individual compliance issues as they arise. This approach is designed to help subrecipients head off potential issues or to correct them early, resulting in the most efficient use of entitlement funding. This practice will continue in the upcoming program year to further strengthen the effectiveness of available funding as well as continue to build valuable relationships with community partners.

GPCM will provide necessary training or arrange for technical assistance in partnership with HUD's Louisville Field Office for LMHFS program staff, staff at Metro partner agencies and external sub-recipients to enhance administration and performance during Program Year 2011.

Monitoring

As part of its responsibilities for the monitoring of all sub-recipients, the GPCM Unit performs risk assessments for each sub-recipient to identify the potential risk level for non-compliance prior to the start of the program year based on prior monitoring results or, in rare cases, based on information which raises concerns reported from other agencies or external sources. Sub-recipients found to be at low risk receive desk reviews (a low risk assessment cannot reduce minimum on-site monitoring standards). Those found to be at high risk receive a more comprehensive on-site review or the already established minimum on-site reviews may be conducted more frequently. A monitoring schedule is established annually.

To ensure compliance, the GPCM Unit uses checklists which have been developed to ensure monitoring staff review programs in accordance to regulatory requirements specific to each funding source - CDBG, HOME, ESG or HOPWA. The checklists are also specialized to accommodate for the type of review being provided, Desk or On-site reviews.

LMHFS is dedicated to continued improvement of financial and programmatic oversight of subrecipients. During Program Year 2011, the monitoring tasks will continue to be centralized within the Grants Planning, Compliance and Monitoring unit of LMHFS. The GPCM unit now reviews and approves pay requests from the subrecipients as well, which increases the opportunity for early intervention in problem projects.

Desk Review:

- Examine both routine and special reports from program staff, housing owners/developers/sponsors, sub-recipients, and sub-grantees. This type of monitoring identifies potential problems by analyzing in-house documentation. Monitoring staff review the following to assess performance and look for indicators of performance or compliance deficiencies:

    - Work Program and Budgets and/or written agreements
        - Including loan agreements, if applicable
    - Monthly reports
    - Occupancy reports
        - Including tenant eligibility

- Financial documents
  - Including audit reports
- Draw-down requests and supporting documentation
- Applicable IDIS reports
- Correspondence between in-house staff and the funding recipient
  - Including telephone interviews
- Reports from previous monitoring reviews

- Review and enhance on-site monitoring schedule based on desk review results if necessary.
- Prepare and submit to the sub-grantee or sub-recipient a finalized report detailing any findings and concerns discovered.

This information enables the monitoring staff to evaluate performance and identify any compliance issues.

On-Site Review:

- Visit the program or project to gather specific information and observe programmatic and administrative elements. Steps in conducting an on-site monitoring are as follows:

  - Perform a desk review
  - Conduct the monitoring visit
    - Entrance interview
    - Review a sample (10-20% depending on funding source) of program and project files for compliance with program regulations and eligibility
    - Compare file information with any reports received from subrecipient
    - Perform physical inspection (if applicable)
    - Exit interview

- Prepare and submit to the sub-grantee or sub-recipient a finalized report detailing any findings and concerns discovered (and any necessary follow-up).

Inspections:

In addition to performing Desk and On-site reviews of our sub-recipients, projects funded with federal dollars are also inspected for compliance with local codes and rehabilitation standards.

HOME-funded projects are inspected for compliance with local code requirements throughout their affordability period. The intervals by which we schedule inspections depend on the number of units within each project which coincides with the on-site monitoring schedule. As required by HOME regulations, projects are inspected (and monitored on-site) based on the total units (not just HOME units) threshold as follows: projects containing 1-4 units are inspected every 3 years, projects containing 5 to 25 units are inspected every 2 years and projects containing more than 25 units are inspected annually. A minimum of 10-20% of units are inspected (preferably the same units as the file reviews) including one unit in each building housing a HOME unit.

For CDBG-funded projects, inspections are conducted as needed throughout the term of the loan to ensure they meet local code requirements.

For TBRA-funded projects, inspections occur both prior to lease and annually, throughout the term of the rental assistance. The unit inspections also serve to verify compliance with required occupancy standards in relation to the size of each household.

For HOPWA-funded projects, units are inspected to ensure that they meet habitability standards in addition to local code requirements, as required by HOPWA regulations.

For ESG-funded renovation projects, inspections are performed to ensure the facility is in compliance with local habitability standards.

As with the desk review, this information enables the monitoring staff to assess performance and identify any compliance issues.

All federally-funded sub-recipients are required to submit periodic reports detailing accomplishments, expenditures, beneficiary demographics and delays or problems encountered in meeting their benchmarks. LMHFS program staff reviews monthly reports to assess the progress of each activity, evaluate expenditure rates and determine if the sub-recipient is carrying out the activity as planned or whether technical assistance might be necessary to assist the sub-recipient and ensure compliance with regulations.

LMHFS staff, along with the other Metro agencies receiving Consolidated Plan funding, are also required to prepare and submit regular performance reports to GPCM. With the responsibility for maintaining the IDIS system for performance measures, GPCM regularly reviews the programmatic and financial information within the database to monitor the department's performance, including the timeliness of expenditures.

All monitoring activities are conducted as prescribed by the regulations appropriate to the respective funding source. As part of its commitment to continual improvement, LMHFS will regularly review and enhance its monitoring processes and procedures in accordance with grant and audit guidelines.

The Program Year 2011 Monitoring Schedule as well as a schedule of all Rental Development properties are included on the following pages.

MONITORING SCHEDULE	
JULY 2011 - JUNE 2012	
JULY 2011	
Program	*Category*
Jackson Woods Apartments	CDBG
Jefferson St. Baptist Community at Liberty - Hospitality Program	CDBG
Kentucky Refugee Ministries - Refugee Housing Program	CDBG
Salvation Army - Center of Hope	ESG
Volunteers of America - Family Emergency Shelter	ESG
AUGUST 2011	
Program	*Category*
Bridgehaven - Steps to Recovery	CDBG
NSP - 1	NSP
NSP - 1 State	NSP
Wayside - Family Emergency Shelter	ESG
Wayside - Men's Emergency Shelter	ESG
Wellspring - Journey House Transitional Housing	ESG
Wellspring - Ardery House Transitional	CDBG
Wellspring - Gains and Block Crisis Stabilization Units	CDBG
SEPTEMBER 2011	
Program	*Category*
Louisville Metro Economic Development - METCO Loan Program	CDBG
OCTOBER 2011	
Program	*Category*
Lake Louisvilla	CDBG
Salvation Army - Transitional Housing	ESG
NOVEMBER 2011	
Program	*Category*
Family and Children's Place - HPS Intensive Case Management	ESG
Family and Children's Place - Intensive Case Management: SPC	CDBG
Family and Children's Place - Housing Stabilization Case Management	HPRP
Legal Aid - Residents in Crisis	HPRP
Legal Aid - Homeownership Counseling	CDBG
Legal Aid - HOPWA	HOPWA
Legal Aid - Foreclosure Counseling and Education	CDBG
DECEMBER 2011	
Program	*Category*
New Directions - Transitional Services	ESG
New Directions - Roof Repair	CDBG
YMCA - Safe Place Street Outreach Services	CDBG
YMCA - Safe Place Shelter House and Family Mediations	CDBG
JANUARY 2011	
Program	*Category*
Bellewood - Transitional Housing	ESG
CDBG-R Grocery Store Construction	CDBG-R
Choices - Norma's House Transitional Housing	ESG
Goodwill Industries - Renovation	CDBG
St. John Center - Emergency Day Shelter	CDBG
St. John Center - Residential Recovery Program	CDBG
St. Vincent de Paul - Ozanam Inn Emergency	ESG

FEBRUARY 2011	
Program	*Category*
AIDS Interfaith Ministries - AIM Care Team	HOPWA
Father Maloney's Boys' Haven - Equine Employment Training	CDBG
GuardiaCare Services - Payee Program	CDBG
Shelter Plus Care - SPC TBRA	SPC
Shelter Plus Care - SPC V	SPC
Volunteers of America - VOA HOPWA	HOPWA
MARCH 2011	
Program	*Category*
Family Health Centers, Inc. - Phoenix Health Center	CDBG
Family Scholar House - At-Risk Family Services	CDBG
Hoosier Hills AIDS Coalitions - Hoosier Hills HOPWA	HOPWA
House of Ruth - House of Ruth HOPWA	HOPWA
APRIL 2011	
Program	*Category*
Coalition for the Homeless - White Flag/QAS/Community Education	CDBG
Housing Partnership, Inc. - Housing Counseling	CDBG
Louisville Urban League - Housing Counseling	CDBG
MAY 2011	
Program	*Category*
Center for Accessible Living - Ramps Program	CDBG
Portland NRSA Activities	CDBG
JUNE 2011	
Program	*Category*
CHDO - Neighborhood Institute	HOME
CHDO - REBOUND	HOME
CHDO - River City	HOME

Rental Development Project Monitoring Schedule				
Project Name	**Address**	**# of Home Assisted Units**	**Total # of Units**	**Frequency of Inspection Years**
Adam-Bodine Apartments, Inc. (Cain Center)	2501 & 2505 Roger Hughes Way	10	11	2
Alexander, Kim Lynn	1400 S. Floyd St	1	2	3
Alexander, Kim Lynn	1402 S. Floyd St	1	2	3
Berkley Jr., Charles H.	1934 W. Jefferson St.	3	3	3
Berkley Jr., Charles H. (2)	303 Northwestern Pkwy.	3	3	3
Brook Land Trust	1132-1134 Brook St	2	5	2
Brook Street Apartments Limited Partnership (Oracle)	1251 S. Brook St.	3	37	1
Building Dreams, Inc.	3719 St. Michael Church Dr.	4	8	2
Cedar Lake-East, Inc.	3918 Nanz Ave.	4	4	3
Cedar Lake-Princeton, Inc.	1882 Princeton Drive	4	4	3
Christ The King Senior Housing, Ltd.	700 S. 44th St.	24	24	2
Citizens Housing Corporation (Henry Greene)	1005 W. Jefferson St.	124	124	1
Clark, John & Mary (2)	2415 W. Chestnut Street	2	2	3
Clark, John (Hill Street Properties)	211 & 215 W. Hill St.	2	4	3
Coventry Commons LLLP, Phase I	4517-4519 Cane Run Rd.	6	58	1
Coventry Commons LLLP, Phase II	4510-4512 Cane Run Rd.	5	70	1
Day Spring Woods, Inc.	3714 Community Horizon Circle	1	7	2
Directions Apartments, LLC (Broadstreet Acquisitions - New Directions)	Scattered Sites	106	106	1
Downtown Scholar House		7	54	1
Dream Works, Inc./Dreams with Wings	419-421 Bauer Ave.	8	8	2
Durango LLC & Yee Properties LLC/San Jose Land Trust	1820 San Jose Ave.	12	16	2
Fleming, Angelo	2230 W. Jefferson St.	3	3	3
Franklin School Partners, Ltd.	1815 Arlington Ave.	12	12	2
Goodman, Dion and Kimberly	2300 S.36th St.	1	1	3
H. Temple Spears Assisted Living	1515 Cypress	52	65	1
Hass, Raymond & Mary	4201 Sanford Dr.	1	1	1
Healing Place for Women	1503 S. 15th Street	8	68	1
Holy Trinity Apartments, Inc.	3715 St. Michael Dr.	4	16	2
House of Hope	1157-1159 Dixie Hwy.	1	8	2
Housing Partnership, Inc. (Partridge Point)	3648, 3653, 3662 Elderwood Way, 3645, 3647-3651, 3652, 3656, 3657 Dena Dr. & 3651/3650 Elderwood Way/Dena Dr.	23	40	1
Judes Place Apartments, Inc	511 Mount Holly Rd.	10	11	2
Kim Hughes	426 S. 22nd Street	1	1	3
Lanham Holdings, LLC	5504 Lodema Way	2	10	2
Lanham, Kenneth & Margaret	4301-05 Wooded Way 40219	11	24	2
LDG Development, LLC.	2323 Rodman St.	16	16	2
Liberty Green	504 E. Jefferson St.	31	148	1
Louisville Scholar House, LLC	401, 404, 405, 406, 407, & 409 Reg Smith Circle	2	56	1
Millwood Partners, Ltd.	761 Huntington Park Dr.	50	243	1
Neighborhood Development Corp/West Breckinridge St	613 W. Breckinridge St.	3	3	3
Nichols Meadows	3700 Georgetown Pl.	40	54	1
Noori, Rahim & Patricia Reese	2308 Muhammad Ali	2	2	3
Noori, Rahim M. & Patricia K.	938 South 1st Street	5	5	2
Noori, Rahim M. & Patricia K.	930 South 1st Street	4	4	3
North Parkland Part Ltd.	2702-2704, 2706-2708, 2817, 2907-2909 Greenwood Ave. 2702-2704, 2710-2712 W. Kentucky St., & 2702 Hale Ave.	23	23	2
Oracle Single Family Revitalization 2009, Limited Partnership	Scattered Sites	6	64	1
Overlook Terraces, Ltd.	8115 Glimmer Way	11	144	1
Peace, Michael & Debbie	116 S. 20th St.	1	1	3
Price, Rosemary	647 South 40th Street	1	1	3
Puritan Organized Labor Senior House, Inc.	1244 S. 4th St.	25	250	1
Rhema Apts. Ltd.	4423 W. Broadway	12	12	2
Roosevelt Partners Ltd./New Directions	222 North 17th Street	47	47	1
Russell Apartments, LLC (Broadstreet Acquisitions - New Directions)	Scattered Sites	183	183	1
Russell Neighborhood Limited Partnership - Acorn	1015 W. Chestnut St.	80	80	1
Russell Neighborhood Lmtd	1000 Place Vert	40	40	1
S.S.D., LLC	1801 Oregon Ave.	7	7	3
Seven Oaks Apts I, LTD., Bajandas	1150-58 S 7th St., 1148 S 7th St., & 715, 717, 721, 723 W. Oak St.	21	28	1
Shawnee Apartments, LLC (Broadstreet Acquisitions - New Directions)	Scattered Sites	177	177	1
Simms, John Robert & Mary Jean (Twin Moons)	4006 Churchman Ave.	1	1	3
St. Ceclia Elderly Apartments, Ltd.	2530 Slevin St.	5	30	1
St. Columba Senior Apartments	3514 W. Market St.	5	75	1

St. Denis Senior Apartments, LLLP	4209 Cane Run Rd.	3	34	1
St. John Garden Inc., New Directions	706 E. Muhammad Ali Blvd.	7	20	2
Stephen Foster Senior Apts, LLC	4020 Garland Avenue	45	59	1
Stoddard Johnson Scholar House, LLLP	2301 Bradley Ave.	7	57	1
Ter-Co Investments	4039 Parthenia Ave.	2	2	3
The Old School, LLC	422 Heywood Ave.	40	40	1
Third and Hill, LLC	1480 S. Third St. & 315 W. Hill St.	4	20	2
Thompson-Woodlief Apartments, Inc.	1746 Belmar Dr.	17	18	2
TMC Properties, LLC	1422 Arcadia Ave.	43	43	1
Trozz, LLC (Cora Villa)	300, 302, & 304 S. 34th St.	2	11	2
United Equity Management Co.	4919 Cawood, 4402 Newport, 4305 Norbrook	78	78	2
VonSick, Hal	1543-1549 S. 10th St.	2	2	3
Wellspring Baxter Apartment, Schizophrenia Foundation	519 - 521 Baxter Ave.	4	4	3
Wellspring Bridges	111 W. Kentucky St	1	8	2
Woodsmill Partners, Ltd.	5026 Quail Hollow Rd.	50	292	1
Younger, Mollie	1216 S. 1st St.	3	3	3
Younger, Mollie	1139 E. St. Catherine St.	3	3	3
Zoe Fields Single Family Homes	Scattered Sites	3	15	2

Lead-based Paint

The Lead-Safe Louisville Project (LSL), a Federal HUD lead hazard control grant (KYLHB0445-09), is in its second year of the 3-year period of performance. The purpose of the grant is to eliminate lead hazards that exist in both owner-occupied and rental units in Metro Louisville, especially those where children under six years of age live or spend a minimum of six hours per week and/or a pregnant woman lives. Total household income must be less than 80% of the area median income, adjusted for family size.

The Project focuses on the following housing units: 1) those identified as being home to a child under 6 years of age with an elevated blood lead level (EBL); 2) those within the target census tracts/neighborhoods due to age of home and low-income of residents; 3) multi-family units which are home to low income residents; and 4) those units Metro-wide identified as having lead hazards.

Staff conducts outreach primarily in the target neighborhoods, working with community partners to enroll residents in the program as well as raise general lead awareness. Outreach methods include lead training classes, participation in health fairs, neighborhood events, letters to property owners with visible signs of lead paint hazards, door-to-door visits to residents and owners of units identified as being high risk, and lead related articles in various newsletters.

Enrolled properties will receive a free lead inspection/risk assessment. Should lead hazards be identified, the grant will provide financial assistance in remediating the lead hazards. All lead work is performed by companies who have received lead training and are EPA certified. Abatement contractors are also certified by the State of Kentucky. Properties receiving lead assistance cannot be sold for three years. Investors who receive lead grant assistance must rent to income eligible families for three years with a preference given to families with children under six years of age, thus increasing access to lead safe housing and further fair housing opportunities.

HOUSING

Specific Housing Objectives

A Strategic Plan was developed in conjunction with the 2010 – 2014 Consolidated Plan that established goals and objectives for Louisville Metro for the time period covered by the Consolidated Plan. Each objective lists the HUD program objective to which it corresponds and includes a measurable outcome or performance indicator. HUD's program objectives are Decent Housing (DH), a Suitable Living Environment (SL), and enhanced Economic Opportunities (EO). Next to each HUD program objective, there is a number representing a HUD outcome indicator: Availability/Accessibility = 1; Affordability = 2; and Sustainability = 3. The activity line indicates which programs will conduct the work necessary to achieve the objectives and produce the outcomes. Funding sources for these activities/programs are also provided.

The Housing objectives detailed in the 2010 – 2014 Consolidated Plan that LMHFS intends to address in the upcoming program year are below. Descriptions of each individual program to be funded follow.

2011 Program Year Housing Objectives

2010 – 2014 Consolidated Plan Goal 1: Louisville Metro residents have a range of choices for safe, decent, secure and affordable housing.
Indicators: Number of Affordable Homes; Number of Affordable Rental Units; Homeownership Rate; Rental Vacancy Rate; Owner-Occupied Vacancy Rate; Housing Cost Burden; Number of Homeless.

Objective 1.1: Increase the number of affordable homes **[HUD DH-1]**
Outcome 1.1: Develop 12 new units of affordable single family housing
Activities 1.1: Non-profit housing development (CHDOs)
Funding: HOME

Objective 1.2: Increase the number of affordable rental units **[HUD DH-1]**
Outcome 1.2: Develop 20 new units of affordable rental housing
Activities 1.2: Rental Development Program
Funding: HOME and Private Investments

Objective 1.3: Improve energy efficiency and conservation **[HUD SL-3]**
Outcome 1.3: Provide weatherization assistance to 250 households
Activities 1.3: Weatherization Program
Funding: CDBG and Weatherization Assistance for Low Income Persons (DOE)

Objective 1.4: Assist low-to-moderate income households with rent **[HUD DH-2]**
Outcome 1.4: Serve 130 persons
Activities 1.4: Tenant-Based Rental Assistance
Funding: HOME

Objective 1.5: Promote and preserve homeownership for low-to-moderate income persons **[HUD DH-2]**
Outcome 1.5: Provide downpayment assistance to 30 households
Activities 1.5: Downpayment Assistance Program
Funding: HOME

Objective 1.6: Preserve and improve existing, affordable owner-occupied housing **[HUD DH-3]**
Outcome 1.6: A total of 575 single family units will be served (350 Emergency Repair and 225 Weatherization)
Activities 1.6: Emergency Repair and Weatherization
Funding: CDBG and Weatherization Assistance for Low Income Persons (DOE)

Objective 1.7: Preserve and improve existing, affordable rental housing stock **[HUD DH-3]**
Outcome 1.7: The Weatherization Program will repair or rehab 25 units of rental housing
Activities 1.7: Weatherization
Funding: CDBG and Weatherization Assistance for Low Income Persons (DOE)

Objective 1.9: Support non-profit housing developers as a core objective in reaching affordable housing goals **[HUD SL-1]**
Outcome 1.9: Maintain an ongoing group of 3 CHDOs
Activities 1.9: Technical assistance and direct financial support to CHDOs
Funding: HOME

Housing Activities

The following are specific activities to be funded that will address the 2010 – 2014 Consolidated Plan Strategic Objectives outlined above.

Emergency Repair Program – The Emergency Repair Program assists owner-occupants of single family homes to make emergency repairs to their home. The homeowner must be income eligible and have lived in the home for one year or more. Rental units are not eligible. The Emergency Repair Program covers all of Metro Louisville within the boundaries of Jefferson County. The specific emergency repairs are eligible for this program are as follows:

Electrical – Conversion of old fuse boxes to breaker systems; repair/replacement of electrical components considered hazardous by the Fire department or Metro Louisville Electrical Inspectors.

Heating Systems and Air Conditioning – Replace or repair non-functioning heating systems or duct work if necessary; install or replace air conditioning systems upon written documentation from a physician confirming a medical necessity.

Plumbing – Replacement of nonfunctioning hot water heaters; repair/replacement of gas or water supply lines from utility connection to the house; and sewer lines from MSD connection from the street to the house.

Estimated Program Year 2011 Funding: $1,523,000
Estimated Number of Households to Receive Assistance: 350

Metro-Wide Weatherization Supplement – This program, utilized to supplement funds provided by the U.S. Department of Energy through Community Action Kentucky, is designed to provide assistance to homeowners needing repair and/or replacement of energy systems in the form of a grant. These repairs/replacements include, but are not limited to: furnaces, water heater, duct work, and carbon dioxide and smoke detectors.

Estimated Program Year 2011 Funding: $272,400 plus Weatherization Assistance for Low Income Persons (DOE)
Estimated Number of Households to Receive Assistance: 250

Community Housing Development Organization (CHDO) Program – A Community Housing Development Organization (CHDO) is a private nonprofit, community-based service organization that has achieved a special designation as a developer of affordable housing. Louisville Metro Government, as the Participating Jurisdiction (PJ), must reserve no less than 15 percent of HOME funds for investment in housing to be developed, sponsored, or owned by community housing development organizations. The CHDO must be the developer, owner, and/or sponsor of the HOME-assisted housing in order to access the CHDO set-aside.

Louisville Metro Government supports CHDOs by providing the following:

- Access to operating support
- Access to training and technical assistance in housing development and management
- Access to construction financing
- Access to gap financing
- The opportunity to earn reasonable developer fees
- Access to retention of CHDO proceeds

Louisville Metro currently provides support to three CHDOs.

CHDO - River City Housing, Inc.
As Louisville's oldest active CHDO, River City Housing, Inc. has been developing housing since 1992 when Eastern Area Community Ministries, St. Matthews Area Community Ministries, and United Crescent Hill Community Ministries came together to form the organization. River City Housing, Inc. has built more than 100 homes for low and moderate income families throughout the Louisville Metropolitan area. In recent years, they have expanded their skills to include acquisition and rehabilitation of existing houses. River City Housing, Inc. is currently operating under a development agreement to produce nine homes.

CHDO - REBOUND, Inc.
Having been newly-reorganized and certified as a CHDO in 2009, the mission of REBOUND, Inc. is to facilitate the purchase of homes by persons of low and moderate income. REBOUND will develop decent and affordable homes through construction of new and rehabilitated housing, and promote the rebuilding of urban neighborhoods throughout Metropolitan Louisville. REBOUND, Inc is currently operating under a development agreement to produce four homes.

The Neighborhood Institute, Inc.
The newest CHDO in Louisville, The Neighborhood Institute, Inc., is focusing on rehabbing houses for sale to persons of low and moderate income. Louisville Metro recently signed a development agreement worth $300,000 in CHDO Set-Aside funds for the rehab of two single family houses.

Estimated Program Year 2011 Funding: $535,000
Estimated Number of Homes to be Completed: 12

Down Payment Assistance Program – This program is designed to assist potential homebuyer(s) with down payment funding according to HUD federal guidelines in order to reduce the purchase price and make the home more affordable. Applicant must be income eligible and credit qualified. There shall be no unpaid collections on credit report of applicant or co-applicant and no un-discharged bankruptcies. Mortgage payments are not

to be more that 30% of gross income. Total monthly expenses, including mortgage payment, may not exceed 43% of total debt ratio; however, exceptions may be made if client does not have any debt other than house payment and credit report shows that borrower has satisfactory credit scores. The required monthly payment under both the insured mortgage and the second mortgage or lien, plus other housing expenses and all recurring charges, cannot exceed the borrower's reasonable ability to pay the debt. Homeowners insurance and taxes must be escrowed into first mortgage payment amount. The source, amount and repayment terms must be disclosed in the mortgage and the borrower must acknowledge in writing that he or she understands and agrees to the terms.

Eligible Properties

Louisville Metro Government will provide maximum assistance in approved NRSA neighborhoods or to individuals purchasing a NSP or CHDO home. Homebuyers may qualify for a forgivable mortgage of 20% of the purchase price of the home to a maximum of $20,000, which will be forgiven over a 10 year period.

Metro Wide assistance is also being offered, and homebuyers may qualify for a forgivable mortgage which will be forgiven over a five year period of 10% of the purchase price of the home to a maximum of $10,000.

The Louisville Metro Department of Housing and Family Services, Housing and Community Development Division may also provide closing cost assistance in the amount of up to $2,000 for down payment assistance programs. The amount of the closing cost allocation will be forgiven after five (5) years.

Lots or properties acquired from the LandBank Authority or Urban Renewal also qualify for this program. An after construction or rehab value estimate will be completed prior to occupancy or the investment of HOME funds.

The property must meet Section 8 Housing Quality Standards (HQS). If the property requires substantial rehabilitation (greater than $25,000 average per unit total development costs), local codes and cost-efficiency energy conservation and effectiveness standards apply. The property type must be a single family property (one unit).

Criteria

There is no requirement that the homebuyers remain low-, very low- and extremely low income while they own the property. There is also no requirement that the Principal, Interest, Taxes and Insurance (PITI) remain affordable to the home buyer. If homeowner association fees are required, these will be considered as housing costs and counted also with PITI.

Form of Ownership

For the purposes of the HOME program, home ownership is fee simple title.

Counseling

Homebuyers are referred by the financial institutions to attend homeownership counseling programs. These programs cover topics such as how to be a successful homeowner, debt management, credit maintenance, budget planning, home maintenance, and post-purchasing counseling.

Estimated Program Year 2011 Funding: $380,000
Estimated Number of Individuals Assisted: 30

Rental Development Program – The Rental Development Program provides the minimum financial assistance (gap financing) to a project which results in rental units affordable to households making less than 60% AMI. Assistance may be provided for acquisition, new construction, substantial rehabilitation, or adaptive reuse. The Rental Development Program does not provide subsidies to refinance existing debt or inject funds into a project that has already received HOME funds.

1. Other forms of investment utilized by participants might include Housing Tax Credits, HUD 202 (elderly) or HUD 811 (handicap) loans, Federal Home Loan Banks, Affordable Housing Trust Fund, etc.

2. All Rental Development Program projects must meet certain written standards:
    a. Acquisition only – upon completion of the development, the project must meet state and local housing quality standards and code requirements.
    b. New construction – upon completion of the development, the project must meet all applicable state and local codes, rehabilitation standards and ordinances and the International Conservation Code.
    c. Rehab – upon completion of the development, the project must meet all applicable state and local codes, rehabilitation standards and ordinances.
    d. Accessibility – all assisted housing must meet the accessibility requirements of the Fair Housing Act and Section 504 of the Rehabilitation Act of 1973.

3. Upon completion of the project, the owner must maintain the property in accordance with property standards throughout the affordability period.

4. HOME-assisted rental units are subject to rent limits as identified in 24 CFR 92.252.

5. In addition, the rental units will be subject to:

    a. Annual re-certification of tenants income by owner
    b. Annual reviews of rent and utility usage by owner
    c. On-site inspections for compliance with Section 8 Housing Quality Standards and other HUD requirements.

Number of Units	Inspection Required
1-4	**Every three years**
5-25	**Every two years**
More than 25	**Annually**

6. No person on the grounds of race, color, national origin, religion, sex, age or handicap shall be excluded the benefits of, or be subjected to discrimination on any Rental Development project that receives Metro financial assistance.

7. The HOME maximum per-unit subsidy limits apply to rental units. The actual subsidy provided is subject to cost allocation and subsidy layering analysis.

8. Owners may not refuse to lease HOME-assisted units to a certificate or voucher under the Section 8 Program, or to a holder of a comparable document evidencing participation in a HOME tenant-based rental assistance (TBRA) program.

9. Projects with more than five HOME-assisted are required to restrict 20% of units to the Low HOME rents.

Regulatory Citations and References

Fair Housing and Equal Opportunity
- 24 CFR 92.202 and 92.250
- Title VI of Civil Rights Act of 1964 (42 U.S.C. 2000 et. seq.)
- Fair Housing Act (42 U.S.C. 3601-3620)
- Executive Order 11063 (amended by Executive Order 12259)
- Age Discrimination Act of 1975, as amended (42 U.S.C. 6101)
- 24 CFR 5.105(a)

Handicapped Accessibility
- Section 504 of Rehabilitation Act of 1972 (implemented at 24 CFR Part 8)
- For multi-family buildings only, 24 CFR 100.205 (implements the Fair Housing Act)

Estimated Program Year 2011 Funding: $1,600,000
Estimated Number of HOME Units Completed: 20 Home Units, 60 Total Rental Units

HOME Tenant-Based Rental Assistance – The HOME Tenant-Based Rental Assistance (TBRA) program provides direct housing assistance to households that meet the Federal HUD Definition of Homeless for up to 24 months. The HOME TBRA moves with the eligible household (the assistance is tenant-based) and the level of TBRA subsidy varies depending on the household income, unit to be rented, and annual Fair Market Rates (FMR). All HOME TBRA units must meet Housing Quality Standards (HQS) prior to program inception. The HOME Tenant-Based Rental Assistance (TBRA) program uses the HUD Section 8/Housing Choice Voucher Program as a guide. All TBRA payments are made directly to the landlord on behalf of the eligible household/tenant, identical to the Housing Choice Voucher program. The Housing Choice Voucher program reached program capacity several years ago, and the HOME TBRA program was developed to help additional subsidized housing options into the Louisville/Jefferson County market.

Estimated Program Year 2011 Funding: $947,000
Estimated Number of Individuals Assisted: 130

Needs of Public Housing

Institutional Structure (91.215(i))

The Louisville Metro Housing Authority (LMHA) is responsible for the development and management of federally subsidized low-rent housing in the city. The Housing Authority was created by state legislation in 1937 and operates under local ordinance, state statutes and federal regulations. A nine-member Board of Commissioners, appointed by the Mayor, serves as the policy body of the agency. The Executive Director is also appointed by the Mayor. Funds for the Agency's operations come from residents' rents and annual operating subsidy from U.S Department of HUD. LMHA also seeks grants for special projects.

Housing Market Analysis (91.210)

The Louisville Metro Housing Authority projects that as of June 30, 2012 there will be a total of 4,542 annual contribution contract (ACC) units in its public housing stock, 3,815 of which are owned and managed by the Agency, and 727 HOPE VI/mixed finance units that are privately managed. This is an overall decrease of 60 ACC units since the end of the previous fiscal year (4,602). LMHA anticipates it will manage 9,931 units of leased housing in 2012, bringing the grand total of housing stock to 14,473 by the fiscal year end. Households served include 54% families, 12% elderly, and 34% disabled. Total households with incomes below 30% of Area Median Income are 69% and with incomes above 50% Area Median Income are 7%. Households served include 76% African Americans, 22% White, and 2% other ethnic or racial minorities.

Needs of Public Housing (91.210(b))

The Louisville Metro Housing Authority projects that as of June 30, 2012 there will be a total of 4,542 annual contribution contract (ACC) units in its public housing stock, 3,815 of which are owned and managed by the Agency, and 727 HOPE VI/mixed finance units that are privately managed. The preservation and continued viability of its current rental housing inventory is core to the Louisville Metro Housing Authority's capital investment strategies. The Construction Administration Department continues to aggressively carry out the improvements outlined in the Agency's capital plan ($60,915,857) so that sites are in the best possible physical conditions, despite their age. In early April of FY 2009, LMHA received an award of $14,151,218 million in Public Housing Capital Formula stimulus funds and fully expended these funds by November 2010 (16 months ahead of the required deadline).

LMHA conducted a needs assessment for compliance with Section 504 guidelines in the early 1990's. Improvements were made throughout the Agency's developments including sidewalks, approaches to management offices, community centers, and other public buildings, and additional necessary modifications including unit conversions. The Authority currently has 73 fully accessible units or approximately 2% of its housing stock. In addition, in 2004, the Kentucky Housing Corporation (KHC) began requiring that Tier One Universal Design Standards be incorporated into KHC funded projects. As a result, all of the new units created with Low Income Housing Tax Credits will include Universal Design features.

Waiting Lists for Public Housing & Housing Choice Voucher Program

LMHA streamlined its waitlist and referral list structure when it modified its ACOP and Administration Plan in 2005. LMHA maintains waitlists for owned and managed public housing sites; a referral list of residents recommended for its scattered site units; and a separate waitlist for the Housing Choice Voucher (HCV) program. Individual site-based waiting lists are used for most of the 727 privately managed and/or owned public housing units in mixed income developments.

LMHA maintains a single, centralized waitlist for its owned and managed public housing sites. There were a total of 4,402 applicants on LMHA's central-based waitlist. Fifty-one percent of applicants on LMHA's central-based waitlist need one-bedroom units, 30% need two-bedroom units, 15% need three-bedroom units and 4% need four-bedroom units.

LMHA also maintains a referral list of residents recommended for its scattered site units. The scattered site referral list contains 281 families: 84 are waiting for 1 bedroom units, 90 – 2 bedroom units, 61 – 3 bedroom units, and 46 – 4 bedrooms units.

LMHA also maintains a separate waitlist for the HCV program. There are a total of 15,735 applicants on the Authority's Housing Choice Voucher program waitlist. Forty-six percent of applicants on the HCV waitlist need one-bedroom units, 35% need two-bedroom units, 16% need three-bedroom units, and 3% need four-bedroom or larger units.

The individual site-based waitlist (which includes applicants for all types of units including public housing/tax credit and market-rate) for Park DuValle Phase I contains 1,315 applicants, 27% are eligible for one-bedroom units, 40% for two-bedroom units, 28% for three-bedroom units, and 5% for four-bedroom units. The individual site-based waitlist for Park DuValle Phases II, III and IV contains 2,049 applicants, 19% are eligible for one-bedroom units, 40% for two-bedroom units, 32% for three-bedroom units, and 9% for four-bedroom units.

Similarly, the site-based waitlist for Liberty Green On-site Rental Phases I, II, III and IV combines applicants for public housing, market rate and tax credit units. Of the total 893 applicants, 7% were eligible for 0 bedroom units, 43% were eligible for one-bedroom units, 23% for two-bedroom units, 23% for three-bedroom units, and 4% for four-bedroom units.

Public Housing Strategy (91.210)

The LMHA strategy to serve the needs of public housing families (including waitlists) and for addressing the revitalization and restoration needs as well as improving the management and operations of public housing includes several locally defined goals designed to meet HUD's statutory objectives. In implementing these goals, LMHA will focus on the following activities:

Reposition and redevelop the conventional Public Housing stock.

The physical stock of family developments formerly owned and managed by the Louisville Metro Housing Authority needs to be completely redeveloped. These sites—large, dense, urban and often isolated—have exceeded their useful life span.

LMHA's goal is to transform these communities in the coming years, replacing the current public housing developments with mixed income communities, while at the same time providing replacement units so that we can continue to house the same overall number of families. In the elderly developments, modernization efforts will proceed with an eye towards appropriate and expanded service provision.

Increase housing choice through stronger rental communities and options, and expanded homeownership opportunities.

Homeownership is an important housing choice option for many residents and program participants, and is an appropriate program given the local market. For the many other families for whom homeownership isn't a viable option, LMHA will continue to look at its public housing communities to see what policy and program changes might strengthen those communities and make them better places to live.

Develop programs and housing stock targeted to populations with special needs not adequately served elsewhere in the community.

LMHA uses a combination of available resources to develop targeted programs for people with specific needs. Some of these targeted programs will be to address transitional needs; others will be for programs that provide long-term support, particularly for the elderly and younger persons with disabilities. The objective of providing this type of housing is to meet needs not already met by other agencies, and/or to partner with local organizations that have social services strengths and programs that need a housing support element. Developing comprehensive programs in these areas will continue to require Moving To Work (MTW) regulatory relief.

Encourage program participant self-sufficiency.

The MTW agreement allows LMHA to reinvent the Family Self-Sufficiency program to make it appropriate to local program participant needs. The Demonstration also allows LMHA to rethink other policies – like the rent policy – to encourage families to work.

The LMHA strategy for improving the living environment of public housing families includes efforts to "be green" in regards to energy costs. Rising energy costs have made utility expenses a growing concern in overall housing affordability, as well as a significant portion of LMHA's operating budget. The hundreds of thousands of dollars spent each month on utilities for LMHA's public housing inventory rose even higher this past winter due to a significant increase in gas rates. The Authority also incurs utility costs for units that are privately managed such as Park DuValle and Liberty Green and for those under lease in our Section 8 program. Beyond the monetary impacts to LMHA's budget are the environmental and health benefits to be reaped from our greening efforts, including cleaner air and water.

LMHA's effort to "be green" is across the board and LMHA has been recognized as a leader. For example, LMHA was the winner of the 2008 Energy Star National Award and the 2009 Energy Star Regional Award for Excellence in Affordable Housing for its efforts at Liberty Green, a HOPE VI Revitalization project encompassing approximately 30 acres on six city blocks in Downtown Louisville. The buildings at Liberty Green were designed with higher levels of insulation, high efficiency heating and cooling, and energy efficient windows and enhanced ductwork. Each unit and all of its appliances carry the Energy Star label. The EPA has indicated that Liberty Green units have been verified as 40% more efficient than homes built to the 1993 National Model Energy Code, resulting in dramatic cost savings for those who lease or will purchase homes. The site's community center is the Authority's first Leadership in Energy and Environmental Design (LEED) certified building.

LMHA has one of the strongest Housing Choice Voucher (HCV) to Homeownership programs in the country and can boast that 174 families have purchased homes using the program (152 HCV households and 22 public housing residents). LMHA had the first Section 8 closing in the nation in November of 1997 and has experienced exponential growth over the years. The award-winning program offers a comprehensive route to self-sufficency for low-income families through mortgage assistance, counseling and maintenance support. Participants challenge their over-representation in poverty statistics and under-representation in indicators of success. LMHA requires intensive pre and post purchase counseling as well as requires homebuyer participation in Individual Development Accounts, with a two to one match for repairs and maintenance. LMHA will continue to actively recruit participants for this program.

Public Housing Authority Designation

LMHA is designated as a HUD "high performer" and since 1999 LMHA is one of thirty housing authorities (out of over 4,200) designated as a Moving to Work (MTW) agency. The MTW program was created by Congress and signed into Law as part of the Omnibus Consolidated Rescissions and Appropriations Act of 1996. The program offers public housing authorities the opportunity to design and test innovative, locally-designed housing and self-sufficiency strategies for low-income families by allowing exemptions from existing public housing and tenant-based Housing Choice Voucher rules and permitting public housing authorities to combine operating, capital, and tenant-based assistance funds into a single agency-wide funding source.

Barriers to Affordable Housing

Barriers to affordable housing that will be addressed during the 2011 Program Year include the following:

1. Providing Homeownership Assistance
2. Support strategies to increase public awareness of housing issues
3. Provide education regarding homeownership rights and responsibilities
4. Undertake actions to promote energy efficiency, thus reducing housing cost burden

The availability and cost of affordable housing continue to be formidable barriers to affordable housing. The Downpayment Assistance and HOME TBRA programs work to lower mortgage payments to ensure affordability and work to increase the supply of affordable rental housing. Louisville Metro continues to work with a growing group of Community Housing Development Organizations to foster and develop affordable housing within the community for the benefit of extremely low, very low, and low income families earning 80% or less of the area's median family income.

The barrier regarding the lack of knowledge and understanding of housing issues and homeowner rights and responsibilities will be addressed through various educational programs. The Fair Housing Enforcement Program, administered by the Louisville Metro Human Relations Commission, educates individuals in the community through the annual Race Relations Conference, billboard advertisements, housing discrimination brochures in various languages and other community outreach activities. The Fair Housing Education Program, administered by the Louisville Urban League, provides fair housing education to renters, prospective renters, and first-time homebuyers in both one-on-one sessions and group forums.

Additional actions to overcome the barriers identified above will also be undertaken by Louisville Urban League (LUL), Housing Partnership, Inc. (HPI) and Legal Aid Society, Inc. through counseling and education programs. These programs are further detailed in the Community Development Goals Section.

Actions will be taken to promote energy efficiency through the Metro-Wide Weatherization program. This program addresses high utility costs for low-income households, which in turn reduces their housing cost. This program is further detailed in the Affordable Housing Goals Section.

Affirmatively Furthering Fair Housing

Louisville Metro is mindful that offering a choice of affordable housing and housing types in neighborhoods across the community is a key component of fair housing. LMHFS will join with Louisville Metro Planning and Design, Louisville Metro Inspections, Permits and Licenses, and Louisville Metro Human Relations Commission to address zoning and other fair housing goals during this Action Plan year. An internal working group of representatives from these organizations along with the Metropolitan Housing Coalition has been formed to address "Analysis of Impediments to Fair Housing Choice in Louisville Metro, KY" recommendations that lie within Metro Government's executive authority to implement. The group will continue to meet throughout program year 2011. The working group will also recommend to the Mayor the membership and charge of a "community collaboration committee" to address recommendations that involve changes outside the scope of Metro Government's executive authority.

Annual Affordable Housing Goals 91.220(g)

Expanding and preserving the supply of safe, decent, sanitary and affordable housing remains one of LMHFS's main priorities. The department undertakes a number of activities aimed at increasing the number of affordable housing units as well as stabilizing the existing housing stock. The details of each program are found elsewhere in this plan; however, they are summarized below.

The Emergency Repair Program and Weatherization Program provide essential improvements to home-owner units that require repairs to make them safe, sanitary and energy efficient. The Weatherization Program also provides assistance to rental units. In program year 2011 it is estimated that these programs will serve 300 and 250 households respectively.

The Rental Development Program provides the minimum financial assistance (gap financing) to a project which results in rental units affordable to households earning less than 60% AMI. Assistance may be provided for acquisition, new construction, substantial rehabilitation, or adaptive reuse. The Rental Development Program does not provide subsidies to refinance existing debt or inject funds into a project that has already received HOME funds. In program year 2011 it is estimated that this program will result in 60 new affordable rental units within Louisville Metro, 20 of which will be considered HOME assisted units

The HOME CHDO Set-Aside supports a group of three non-profit housing developers: River City Housing, Inc.; REBOUND, Inc.; and The Neighborhood Institute, Inc. In program year 2011 it is expected that this group of developers will produce 12 affordable single family homes through either acquire/rehab/resale or new construction.

Both the HOME and HOPWA Tenant-Based Rental Assistance Programs provide rental assistance to families who meet the HUD definition of homeless for up to 24 months. HOPWA TBRA clients must also be suffering from HIV/AIDS. In program year 2011 it is estimated that HOME TBRA will provide assistance to 130 families. The number assisted by HOPWA TBRA depends on how the relevant grant committee distributes funding. Details on all HOPWA TBRA projects will be added via a substantial amendment once these decisions are finalized in Louisville Metro's FY12 budget.

Finally, the Lake Louisville/Park Springs public improvement project will eventually result in a 224 unit mixed-income subdivision, with 60% of the units being for households with incomes at or below 80% of AMI. While these numbers will not be completed in the next program year, the investment of CDBG into needed site improvements will ultimately result in a substantial number of new affordable single family units.

CDBG

Program Income

Louisville Metro estimates that CDBG funded programs will generate $700,000 in program income in program year 2011. Louisville Metro does not anticipate funding any revolving loan funds or float-funded activities.

Previous Program Income

Program income from program year 2009 was reported in the 2009 CAPER. Program income received in program year 2010 will be reported on the 2010 CAPER.

Section 108 Loan Guarantee Proceeds

Louisville Metro does not administer any Section 108 Loans.

Urban Renewal Settlement

Louisville Metro does not administer any urban renewal settlements.

Grant Funds Returned to the Line of Credit

$1,727,528.19 in CDBG funding has been returned to the line of credit in FY2011

Float Funded Activities

Louisville Metro does not administer any float-funded activities.

Urgent Need Activities

Louisville Metro does not currently administer any urgent need activities.

Funds Used to Benefit Persons of Low and Moderate Income

It is estimated that 70% or more of CDBG funds will be used for activities that benefit persons of low- and moderate income.

HOME/ American Dream Down payment Initiative (ADDI)

Forms of Subsidy

A. New Construction loans for non-profits: Louisville Metro will provide construction loans to non-profits to develop affordable housing. A portion of the construction loan is repaid to the Louisville Metro at the time of the sale.

B. Mortgage Assistance for Homebuyers: Louisville Metro will provide financial assistance to qualified homebuyers who purchase homes developed by non-profit agencies or for-profit organizations on land that has been owned by Urban Renewal or the LandBank Authority. The amount of assistance is based on need and is regulated by the HOME Regulations.

Guideline for Resale or Recapture

Period of Affordability

For homebuyers and rental projects assisted with HOME funds the length of the Affordability period depends on the amount of the HOME investment in the property and the nature of the activity funded. The table below provides the Affordability periods:

HOME Investment per Unit	Length of the Affordability Period
Less than $15,000	5 years
$15,001 - $40,000	10 years
More than $40,000	15 years
New Construction of Rental Projects	20 years

The Final Rule (September 1996) eliminated the requirement that when HOME funds are used in conjunction with Federal Housing Administration (FHA) insurance, the Affordability period is the term of the FHA-insured mortgage.

Sale Prior to Completion of the Period of Affordability

If the homeowner chooses to sell their property during the Period of Affordability, the property is subject to recapture provisions (as described in the following section) in compliance with HOME Regulations at 92.254

Resale/Recapture Provisions 92.254 (a)(5)

Resale: Under the resale provision, the period of affordability is based on the total HOME subsidy in the project. Under this provision, an assisted homebuyer is obligated to sell

his/her property only to another HOME eligible buyer at a price that is deemed by the Louisville Metro Housing and Community Development Division (LMHCD) to be fair to both parties.

Recapture: Under the recapture provision, the period of affordability is based on the direct HOME subsidy to the homebuyer only. Under this provision, the homeowner repays all or some of the HOME subsidy and is able to sell his/her home to any buyer at any price.

LMHCD places restrictions on assisted homebuyer properties by electing to use the recapture provision for all of its Homebuyer Assistance Programs in an effort to help preserve affordable housing. Therefore, LMHCD will require the direct HOME subsidy to be repaid if the client sells the home, voluntarily or involuntarily, before the period of affordability expires. This recapture provision will include a ten percent forgiveness clause for each year the homebuyer lives in the home.

Example: Mr. John Doe purchases a home for $100,000 and receives $8,000 in HOME funded homebuyer assistance funds from LMHCD in January 2011. This $8,000 loan is subject to recapture should Mr. Doe sell the property during the five year period of affordability. At the end of year three, December 2013, Mr. Doe sells the property. As a result, thirty percent, $2,400, is forgiven resulting in a loan balance of $5,600 to be repaid from the net proceeds of the sale.

If the net proceeds of the sale are not enough to repay the direct HOME subsidy, the amount recaptured will be equal to the net proceeds available.

Refinancing Existing Debt

Home funds will not be used to refinance existing debt secured by multifamily housing that is being rehabilitated with HOME funds.

HOME Tenant-Based Rental Assistance Market Conditions

The HOME Tenant-Based Rental Assistance (TBRA) Program provides direct housing assistance to households that meet the Federal HUD Definition of Homeless for up to 24 months. The HOME TBRA moves with the eligible household (the assistance is tenant-based) and the level of TBRA subsidy varies depending on the household income, unit to be rented, and annual Fair Market Rates (FMR). All HOME TBRA units must meet Housing Quality Standards (HQS) prior to program inception.

The HOME Tenant-Based Rental Assistance (TBRA) program uses the HUD Section 8/Housing Choice Voucher Program as a guide. All TBRA payments are made directly to the landlord on behalf of the eligible household/tenant, identical to the Housing Choice Voucher program. The Housing Choice Voucher program reached program capacity several years ago, and the HOME TBRA program was developed to help additional subsidized housing options into the Louisville/Jefferson County market. As noted on HUD's webpage, "Model Guides - Tenant-Based Rental Assistance: a HOME Program Model," TBRA is a "cost effective tool to assist low-income renters" and address a community's affordable housing needs.

According to Comprehensive Housing Affordability Strategy (CHAS) data (2009 data set), there are 98,085 renter households in Jefferson County. Of these, 12,460 households (3,320 in the extremely low-income category and 9,140 in the low-income category) bear housing cost burdens over 30%. This represents 4.2% of all Jefferson County households. Of these 98,085 renter households, 22,020 (18,395 in the extremely low-income category and 3,625 in the low income category) bear housing cost burdens over 50%. This represents 7.5% of all Jefferson County Households.

The Louisville Metro Housing Authority projects that as of July 1, 2011 there will be 4,602 public housing units and 9,931 Housing Choice Vouchers and Section 8 Certificates (14,533 total) in Jefferson County. Currently, the central waiting list for public housing is 8,659 applicants, and there were 15,735 applicants waiting to participate in the Housing Choice Voucher program. In addition, Louisville Metro's HUD Shelter Plus Care program is currently at program capacity (providing housing assistance to approximately 350 to 400 homeless and disabled households annually).

According to the National Low Income Housing Coalitions in 2010, the hourly wage needed to afford the Fair Market Rent for a one bedroom apartment in the Louisville MSA was $11.10, and $13.15 per hour was required to afford a two bedroom unit. This is 153% and 181% of the current minimum wage respectively. A household would need an annual income of $23,080 to afford a one bedroom and $27,360 to afford a two-bedroom unit within the Louisville MSA in 2010.

HOME Affirmative Marketing Procedures and Requirements

1. The following methods to inform the public, owners, and potential tenants about federal fair housing laws and its affirmative marketing policy:
    a. Use commercial media, including radio, television, and newspapers, to disseminate information.
    b. Prepare and transmit written informational materials to fair housing and related groups.
    c. Use Equal Housing Opportunity logotype or slogan in press releases and solicitations for owners.
    d. Distribute and display fair housing posters.

2. For projects containing five or more HOME-assisted units, each owner must adhere to the following requirements and practices in order to carry out Louisville Metro's affirmative marketing procedures and requirements:
    a. Use commercial media, including radio, television, and newspapers, as means of disseminating information.
    b. Use community contacts to disseminate information, including churches and community organizations located in, and serving low-income and minority neighborhoods.
    c. Distribute informational circulars in low-income and minority neighborhoods.
    d. Use Equal Housing Opportunity logotype or slogan in informational material.
    e. Display fair housing poster at project site and/or rental office.

3. For projects containing five or more HOME-assisted units, each owner must use procedures, including the following, to inform and solicit applications from persons in the housing market area who are not likely to apply for the housing without special outreach:
    a. Use churches, housing counseling agencies, employment centers, fair housing organizations, and other community and neighborhood organizations, in disseminating information and promotional materials.
    b. Use selected commercial media deemed particularly appropriate to inform and solicit applications from persons who are less likely to apply for available units in a project.

4. With regard to record keeping, Louisville Metro will take the following actions:
    a. Assure records are maintained that describe the actions taken by it, and by owners, to affirmatively market units.
    b. Properly record assessments of the results of affirmative marketing actions taken by itself and by owners.

5. Louisville Metro will use the methods set forth below to assess the success of affirmative marketing actions and to correct deficiencies in affirmative marketing:
    a. Require the submission of periodic reports by owners describing their affirmative market actions.
    b. Monitor and assess, at least annually, the affirmative marketing actions taken by owners, relying primarily on information contained in owner's reports and records. Results of those owner actions will also be assessed.
    c. Provide technical assistance, as needed, to improve performance by owners.
    d. As appropriate, establish and require appropriate corrective actions by owners, within established time frames.
    e. If, and as appropriate, require partial or full repayment of HOME funds provided. (Provision for such repayment will be included in the Agreement).

6. Federal requirements relating to Affirmative Marketing can be located at 24 CFR 92.351.

Minority / Women's Business Outreach

Louisville Metro has an ongoing commitment to encourage the use of minority and women owned businesses under Ordinance No. 140, Series 1988. This was passed to encourage businesses owned by minorities, women and persons with handicaps to become certified with the Louisville Metro Human Relations Commission. The Commission handles the certifications and maintenance of the current database of vendors. This information is distributed to housing providers and contractors. Each project is required to maintain statistical data on the use and participation of minority-owned and women-owned business enterprises as contractors and subcontractors in all HOME and other applicable assisted programs.

ADDI

Louisville Metro does not anticipate receiving ADDI funds in Program Year 2011.

Other HOME Specific Requirements

Relocation Requirements

A HOME-assisted homeownership project is subject to relocation requirements under the Uniform Relocation Act (URA). In order to avoid the costs of relocation and to avoid the displacements of persons, it is recommended that non-profits purchase only vacant properties or properties which are owner-occupied and are publicly marketed. An owner-occupant who sells a property is not eligible for relocation assistance under the URA as long as the seller, prior to the sale is informed in writing: 1) of the fair market value of the property; and 2) that the buyer does not have the power of eminent domain and, therefore, will not acquire the property if the negotiations fail to result in an amicable sales agreement. If vacant units are purchased, the government will evaluate whether or not the seller removed tenants in order to sell a "vacant" building.

Security

Every property developed under a HOME-assisted program is subject to all HOME restrictions. Louisville Metro will retain through deed restrictions and/or the loan agreement, mortgage and mortgage note, the right of first refusal for the relevant Period of Affordability. Deed restrictions will be placed against the residence during the relevant Period of Affordability. If and when possible, Louisville Metro will encourage participating private lenders to include all pertinent HOME requirements in the loan and mortgage documents for the private financing.

Other Applicable Federal Requirements

These are contained in the HOME Investment Partnership Program regulations which are codified at 24 CFR Part 92.

HOMELESS

Specific Homeless Prevention Elements

Sources of Funds

In Program Year 2011 LMHFS will be administering seven HUD Continuum of Care grants, five Shelter Plus Care grants totaling $1,884,384, and two Supportive Housing Grants totaling $104,261. LMHFS also receives a small pass-through award from the Kentucky Housing Corporation, $12,379, under the Supportive Housing Program. This Louisville AfterCare Services grant assists homeless individuals transitioning out of shelter and into permanent housing.

An anticipated allocation of $727,021 in ESG and $553,834 HOPWA funding is likewise expected from HUD. Of the HOPWA allocation, a portion will be used to provide Tenant-Based Rental Assistance or Short Term Rent, Mortgage or Utility payments. Additionally, $1,130,000 in CDBG funds has been allocated for subrecipients who work with primarily homeless or at-risk populations to provide self-sufficiency and supportive services.

Homelessness Objectives

The below summarizes the 2010 – 2014 Consolidated Plan Homelessness Objectives that will be addressed in the 2011 program year. Details on each specific project will be added via a substantial amendment after projects are recommended via the previously detailed committee process, introduced in the Mayor's proposed budget, and approved by the Louisville Metro Council.

2011 Program Year Homeless Objectives

2010 – 2014 Consolidated Plan Goal 4: Reduce the incidence of homelessness in the Louisville Metro community.
Indicators: Number of homeless, number of homeless who are sheltered, number unsheltered, number of persons receiving homeless prevention assistance.

Objective 4.1: Increase self-sufficiency services for persons who are homeless [HUD DH-3].
Outcome 4.1: Serve 2,500 people with self-sufficiency services.
Activities 4.1: Non-profit service providers.
Funding: CDBG funding distributed via committee process.

Objective 4.2: Increase supportive services for persons who are homeless, including health, mental health, substance abuse, domestic violence, child care and transportation services [HUD DH-3].
Outcome 4.2: Serve 7,000 persons with supportive services.
Activities 4.2: Non-profit service providers.
Funding: CDBG funding distributed via committee process.

Objective 4.3: Provide prevention services, including emergency assistance with rent, mortgage & utilities, landlord intervention services, and assistance to obtain copies of birth certificates, photo IDs and other necessary documents [HUD DH-3].
Outcome 4.3: Assist 200 persons.
Activities 4.3: Non-profit service providers.
Funding: ESG funding distributed via committee process.

Objective 4.4: Support essential services and operations for Emergency Shelters and Transitional Housing [HUD DH-3].
Outcome 4.4: Serve 2,000 people through the support of operations and 2,000 people by means of essential services.
Activities 4.4: Non-profit service providers.
Funding: ESG funding distributed via committee process.

Objective 4.6: Support the renovation, rehabilitation or conversion of buildings to use as emergency shelters or transitional housing [HUD DH-1].
Outcome 4.6: Assist 1 facility.
Activities 4.6: Non-profit service providers.
Funding: ESG funding distributed via committee process.

Chronic Homelessness

The 2010 Point In Time count for Louisville Metro's homeless (conducted on January 28, 2010) indicated that 12% of Louisville Metro's homeless population was chronically homeless (203 chronically homeless, 1,626 total homeless). Considerable national and local attention has been devoted in recent years to providing permanent supportive housing for the chronically homeless. In 2008, Family Health Centers, Inc. (Phoenix Health Center) was awarded a Substance Abuse and Mental Health Services Administration (SAMSHA) grant through the U.S. Department of Health and Human Services for the provision of permanent supportive housing for the chronically homeless. To date, 95 households have been rapidly re-housed into permanent supportive housing. The program boasts an 82% housing retention rate for all program participants (for greater than 6 months). Ninety-five percent (95%) of program participants have met the HUD "chronically homeless" definition.

Several other initiatives have been recently undertaken regarding the provision of permanent supportive housing for the chronically homeless. Specifically, Louisville Metro Housing and Families Services allocated $500,000 of HOME and CDBG dollars (through the most recent 2010 to 2014 Consolidated Plan) for the creation of additional units of permanent supportive housing for the homeless. In addition, Louisville Metro Government has applied for the bonus monies offered through the 2010 NOFA for the Continuum of Care. If awarded this funding will provide approximately 18 new units of Shelter Plus Care TBRA, that can be used to re-house the chronically homeless. Additional re-housing and support services are provided through other non-profit emergency shelters and supportive service agencies in Louisville Metro. Local case managers identify appropriate supportive services for the chronically homeless, including assistance with mainstream benefit enrollment, tracking appointments, and referrals with additional/partner agencies. In addition, several local agencies operate street outreach teams for the chronically homeless. These outreach teams actively engage the homeless and provide street level referrals and services.

Homelessness Prevention

In addition to HOME funding allocated for TBRA, LMHFS expects that both ESG and HOPWA funding will be allocated to programs designed to prevent homelessness. ESG prevention programs and HOPWA TBRA and STRMU programs will be administered by community partners. Details on these specific programs will be added via substantial amendment after projects are recommended via the previously detailed committee process, introduced in the Mayor's proposed budget, and approved by the Louisville Metro Council.

Louisville Metro expects to allocate $700,000 in HOME funding for tenant based rental assistance. Justification for using HOME funding for TBRA is detailed in the HOME specific section. An estimated 100 households will be served per year with this assistance. While LMHFS remains committed to the idea of abundant affordable housing as part of the long term solution to reducing the number homeless individuals and families in Metro Louisville, current economic conditions require a renewed focus on rental assistance to keep families out of homelessness.

The HOME Tenant-Based Rental Assistance (TBRA) Program provides direct housing assistance to households that meet the Federal HUD Definition of Homeless for up to 24 months. The HOME TBRA moves with the eligible household (the assistance is tenant-based) and the level of TBRA subsidy varies depending on the household income, unit to be rented, and annual Fair Market Rates (FMR). All HOME TBRA units must meet Housing

Quality Standards (HQS) prior to program inception. The HOME Tenant-Based Rental Assistance (TBRA) program uses the HUD Section 8/Housing Choice Voucher Program as a guide. All TBRA payments are made directly to the landlord on behalf of the eligible household/tenant, identical to the Housing Choice Voucher program.

Discharge Coordination Policy

Persons being discharged from foster care or institutional facilities (including corrections) are referred to a Homeless Prevention Pilot Project (HPPP) staff prior to their release. HPPP staff assists participants in developing plans and connecting with housing and supportive services to ensure a successful transition. The Louisville Metro Criminal Justice Commission administers two re-entry projects, one in Newburg and another in Shawnee; and the Community Action Partnership (a Division of LMHFS), partners with Louisville Metro Corrections on another re-entry program called *Pathways in Action, Expansion*.

In addition, LMHFS has signed a Memorandum of Understanding with Bellewood to provide Shelter Plus Care housing for disabled youth aging out of foster care.

Area hospitals contact the Family Health Centers' Phoenix Health Center when they need to discharge a homeless patient who would benefit from a "healing bed." There are six such beds in the community. A member of the Health Center Outreach Team meets with persons who receive a "healing bed," assessing their needs and helping them access services, including housing. Hospitals refer homeless persons from outside the area to Travelers Aid to receive assistance if they are stranded in Louisville, so they may return to their home community. The local Continuum of Care, of which LMHFS is a member, is working to add additional elements to the discharge coordination process.

Emergency Shelter Grants (ESG)

Louisville Metro is not a State entity. Procedures for allocating ESG funding to subrecipients was detailed previously.

COMMUNITY DEVELOPMENT

Community Development

The Community Development objectives detailed in the 2010 – 2014 Consolidated Plan that LMHFS intends to address in the upcoming program year are below. Descriptions of each individual program to be funded follow.

2011 Program Year Community Development Objectives

2010 – 2014 Consolidated Plan Goal 3: Louisville Metro fosters a suitable living environment by improving physical conditions and the quality of life in distressed neighborhoods and throughout the community.

Indicators: Housing Values, Vacancy Rates, Housing Cost Burdens, and Code Violations

Public Improvement Objectives

Objective 3.3: Eliminate slum and blight in the community by clearance of vacant or abandoned properties **[HUD SL-3]**.
Outcome 3.3: Clear 150 blighted properties.
Activities 3.3: Demolition program administered by Louisville Metro Public Works.
Funding: CDBG

Objective 3.4: Eliminate slum and blight in the community through property code enforcement **[HUD SL-3]**.
Outcome 3.4: In coordination with other Consolidated Plan activities, inspect 20,000 properties to improve conditions in low-to-moderate census tracts
Activities 3.4: Code Enforcement Program administered by Louisville Metro Department of Codes and Regulations.
Funding: CDBG

Public Service Objectives

Objective 3.5: Provide housing counseling services to preserve homeownership, find a safe and affordable rental, or to purchase a home **[HUD DH-3]**.
Outcome 3.4: Serve 1,800 households.
Activities 3.4: Counseling activities provided by the Housing Partnership, Inc., Louisville Urban League, and Legal Aid Society.
Funding: CDBG

Objective 5.1*: Connect vulnerable populations to services. This includes low-income families or individuals, persons at-risk of homelessness, youth, abused neglected children, families needing child care assistance, persons who are elderly, domestic violence victims, persons with mental health and/or substance abuse issues, or other qualifying populations. **[HUD SL-2]**
Outcome 5.1: Provide 750 referrals to in-house programs or to external service providers, provide case management, and provide job training.
Activities 5.1: CAP Community Outreach and Family Economic Success Program
Funding: CDBG
*Objective 5.1 was originally classified as a non-homeless special needs activity; however, all activities qualify under public service provisions.

2011 Program Year Economic Development Objectives

2010 – 2014 Consolidated Plan Goal 2: Louisville Metro energizes the regional economy and stabilizes neighborhoods by providing residents with access to livable wage jobs, education and training to qualify for those jobs, and business ownership opportunities that create jobs and increase the tax base.
Indicators: Unemployment rate, commercial vacancy rate, the number of new jobs, the number of new businesses and micro-enterprises.

Objective 2.1: Increase the number of jobs in the community **[HUD EO-1]**.
Outcome 2.1: Invest in projects that create or retain 35 jobs.
Activities 2.1: CAP Micro-Enterprise Development and the METCO Loan Program.
Funding: CDBG

Objective 2.3: Provide loans to create new businesses or assist current businesses in expanding **[HUD EO-2]**.
Outcome 2.3: Make strategic investments to assist in the creation or expansion of 3 businesses.
Activities 2.3: METCO Loan Program administered by Louisville Metro Department of Economic Development.
Funding: CDBG

Objective 2.4: Provide technical assistance to encourage the development of micro-enterprises **[HUD EO-1]**.
Outcome 2.4: Provide technical assistance to 15 potential micro-enterprises.
Activities 2.4: Community Action Partnership Coordinators.
Funding: CDBG

Objective 2.5: Increase the number of micro-enterprises **[HUD EO-2]**.
Outcome 2.5: Provide loans to 15 new or expanding micro-enterprises.
Activities 2.5: Micro-Enterprise Loan program administered by LMHFS CAP Community Action Coordinators.
Funding: CDBG

Community Development Activities

The following are specific activities to be funded that will address the 2010 – 2014 Consolidated Plan Strategic Objectives outlined above.

Public Improvement Activities

Vacant Properties Demolition Program – This program, administered by the Louisville Metro Government Department of Codes and Regulations – Inspections, Permits and Licenses Division, oversees the demolition and stabilization of dilapidated structures, which have been ordered demolished. Some of the structures are those acquired by Louisville Metro through foreclosure or other means, but most are privately owned. This activity is performed Metro wide.

Estimated Program Year 2011 Funding: $490,100
Estimated Number of Blighted Properties Demolished: 150

Code Enforcement Program – This program, administered by the Louisville Metro Government Department of Codes and Regulations – Inspections, Permits, and Licenses Division, provides for the inspection of owner-occupied and rental units to correct conditions that may affect the health and safety of the occupants. This program also provides zoning and sign inspection/control to prevent and eliminate blight.

Estimated Program Year 2011 Funding: $975,000
Estimated Number of Properties Inspected: 20,000

Relocation – It is the goal of Louisville Metro to minimize displacement of persons resulting from acquisition, code enforcement and rehabilitation or demolition activities. Funds will provide assistance to relocate person involuntarily displace from dwellings in conjunction with activities implemented under the CDBG, ESG, Shelter Plus Care and Lead Safe Louisville Programs.

Estimated Program Year 2011 Funding: $7,500
Estimated Number of Households to Receive Assistance: 2

Lake Louisvilla/Park Springs – This project was included in an amendment to the 2010 Action Plan; however, $1 million in funding will be taken from the 2011 program year award. CDBG funds will be used to facilitate installation of infrastructure improvements for the entrance and initial phase of this affordable housing project, which will result in a 224 unit mixed-income subdivision, with 60% of the units being for households with incomes at or below 80% of AMI.

Estimated Program Year 2011 Funding: $1,000,000
Estimated Number of Facilities Assisted: 1

Public Service Activities

Homeownership Counseling Programs:
Legal Aid Foreclosure Counseling and Education – The Foreclosure Counseling and Education Program provides training, information, and education to providers, tenants and homeowners that enable them to better understand how the foreclosure process works and how it threatens their housing. The Foreclosure Counseling and Education Project will use the law to protect the rights of renters, and homeowners to avoid homelessness and reduce the impact of foreclosures on neighborhoods through trainings, outreach, and foreclosure clinics.

Estimated Program Year 2011 Funding: $30,000
Estimated Number of Individuals to Receive Assistance: 600

Louisville Urban League Homeownership Counseling Program – The Louisville Urban League provides comprehensive, HUD approved housing counseling and education to low-moderate income families. The Center for Housing and Financial Empowerment (CHFE) provides counseling and education to ensure that families receive and maintain affordable housing. Counselors are nationally certified and receive additional training annually to remain current on the industry trends. Counseling is provided for the following services: rental counseling and education; homeownership counseling and education; budget and credit counseling and education; mortgage default and foreclosure prevention counseling and education; and post-purchase counseling and education.

Estimated Program Year 2011 Funding: $35,000
Estimated Number of Individuals to Receive Assistance: 600

HPI Homeownership Counseling Program – The Housing Partnership, Inc.'s Homeownership Counseling and Education Program provides an integrated and successful approach to first time home owners. Services include both pre and post purchase education. All pre-purchase clients enrolling in the program begin with a one on one Counseling session, in which a Housing Counseling professional completes a mortgage readiness assessment. The results of the assessment are reviewed with the Client, and indicate what steps need to be completed to become mortgage ready. The Counselor also completes a pre-qualification and reviews affordability and pre-qualification amounts with the Client, based on their current financial situation. The Client also has the opportunity to complete a Personal Financial Management class. When the Client is approximately 2 -3 months away from completing their mortgage readiness goals, they are enrolled in the 8 hour Homebuyer Education course. HPI's Counseling and Education Program also provides post-purchase education by nationally trained Housing Counselors who are certified in Post Purchase education.

Estimated Program Year 2011 Funding: $40,000
Estimated Number of Individuals to Receive Assistance: 600

Family Economic Success (FES) Program – This program is designed to meet the goal of purposefully working with families to move from the current practice of only addressing crises to raising awareness and building a foundation of assets utilizing a team of "FES Connectors" working with each of the Neighborhood Place sites. Each team member will participate actively in the Network to ensure that information around resources and tools are disseminated effectively and will assist with working directly with families to assess their needs and move them toward the development of a better bottom line by helping to stack assets and incentives and bundle supports. Through the FES Program, the goal is to effectively coordinate public and private resources to help our families build financial assets by: connecting families to job-readiness opportunities and skills to help them succeed at work; promoting financial education; expanding access to homeownership counseling or foreclosure intervention services; connecting families to mainstream financial services through the Bank On Louisville initiative where local banks and credit unions have become partners in offering free or low-cost products that encourage low-income residents to save; linking families to free tax preparation assistance and the Federal Earned Income Tax Credit through a partnership with the Louisville Asset Building Coalition; identification and utilization of community based resources that will provide additional financial supports to the household; and linking "bottom tiered AMI" families to education and support groups that promote household stability.

Estimated Program Year 2011 Funding: $317,000
Estimated Number of Individuals to Receive Assistance: 250

CAP Community Outreach – Coordinators assist income eligible residents of Louisville/Jefferson County by providing outreach, information and referral, education and training workshops and direct case management. Public Service Coordinators work with local community groups to assess community needs by providing creative services and programs that will inspire and motivate residents to establish or maintain self-sufficiency.

Estimated Program Year 2011 Funding: $168,000
Estimated Number of Individuals to Receive Assistance: 500

Economic Development Activities

METCO Loan Program – The METCO loan program is administered by the Louisville Metro Department of Economic Development. This program provides business loans to private, for-profit entities with the intent of stimulating business development and/or expansion and creating and/or retaining employment opportunities, which principally benefit low, very low, and extremely low-income residents. Economic Development ensures that first consideration for jobs is given to low/mod income persons through the terms included in the loan agreements, which specify that 51% of jobs created and/or retained must be filled by low and moderate income individuals. The loan is considered open until job creation conditions specified in the loan agreement have been met.

Estimated Program Year 2011 Funding: $250,000
Estimated Number of Jobs Created: 20

CAP Microenterprise Development – LMCAP's microenterprise development program, CAP Enterprise, is designed to help local microenterprises start, sustain, or grow. The CAP Enterprise team coordinates outreach efforts to potential businesses and individuals to provide business related resources, business development curriculum, and technical assistance.

Estimated Program Year 2011 Funding: $331,000
Estimated Number of Businesses Assisted: 15

CAP Microenterprise Loan Program – LMHFS realizes that for many low to moderate income entrepreneurs starting a new business and securing traditional business financing is difficult. LMHFS addresses this problem through microenterprise loans which provide forgivable loans up to $10,000 to help create or expand microenterprise businesses in Louisville/Jefferson County. These microenterprise loans are awarded through two programs: The SPARK Program and The IGNITE Program. The SPARK program is a 10-week business development training geared towards helping to successfully establish microenterprise businesses. The IGNITE program is for assistance to microenterprise businesses that have been open for at least one year. Program participants must conduct research to analyze their current operating procedures and to connect with professionals or other business development organizations to help them meet their needs. An opportunity to apply for a forgivable loan is available at the conclusion of both programs. Microenterprise business owners must meet the HUD household income guidelines and must be a business that employs five or fewer employees (including the owner). Businesses must submit the CAP Enterprise loan application (which includes a use of funds statement), a copy of their business plan, household income verification, and a summary of their business research (IGNITE program only). Applications are then reviewed by an outside Loan Committee for selection and recommendation.

Estimated Program Year 2011 Funding: $100,000
Estimated Number of Businesses Assisted: 15

Antipoverty Strategy

A number of activities have been identified throughout this plan that will assist in reducing the number of poverty level families within Louisville/Jefferson County Metro. The activities identified include: increasing the number of rental and single-family units; increasing job opportunities for low and moderate income persons through business loan programs; promoting the creation of micro-enterprise businesses by low-to-moderate income individuals; providing job training, education and placement programs for unemployed workers; and providing linkages to other community services designed to assist those in poverty..

Although CDBG funds will not be used to increase the number of rental and single-family units, CDBG funds will be used to provide repairs and weatherization assistance to low-to-moderate income households. Moreover, HOME funds will be used to increase rental and single-family units through the Rental Development Program and CHDO Program.

Increasing job opportunities will be achieved through the business loan programs administered by the Louisville Metro Department of Economic Development and the CAP Microenterprise Program. Job training and placement activities, as well as courses to promote self-sufficiency, will be provided by the CAP Community Outreach and Family Economic Success programs.

NON-HOMELESS SPECIAL NEEDS HOUSING

Non-homeless Special Needs (91.220 (c) and (e))

During the planning process for the 2010 – 2014 Consolidated Plan special needs populations were often identified as a high priority; however, the establishment of five year objectives took into account the availability of funding from other sources. As such, projects that specifically address non-homeless special needs populations were ultimately ranked as a low priority for entitlement funding. Due to current economic conditions it was determined that it was the best use of limited public service funding to focus on individuals moving towards self-sufficiency with the CAP Public Outreach program, those attempting to purchase a home or avoid foreclosure with the Homeownership Counseling programs, and assisting a group of local nonprofits with homeless services.

Numerous other programs within the department address the needs of those with special needs. These programs include support provided to a wide-range of nonprofits by the external agency fund, the Safe Havens: Supervised Visitation and Safe Exchanges grant which serves victims of domestic violence, the Senior Nutrition Program, the Retired Senior Volunteer Program, the Foster Grandparent Program, and numerous programs funded under the Community Services Block Grant. LMHFS also provides services through special needs populations through programs and referrals available at eight Neighborhood Place locations as well as policy and advocacy activities through the Office of Aging and Disabled Citizens.

Special Needs Activities

LMHFS, through the Housing and Community Development Division, will administer a CDBG-funded Ramp/Accessibility program to address specific needs of special needs populations. This program will address the following specific objective.

2011 Program Year Special Needs Objective

2010 – 2014 Consolidated Plan Goal 5: Address the special needs of Louisville Metro residents.
Indicators: Number of special needs individuals receiving accessibility assistance.

Objective 5.3:	Increase facilities and services for persons with disabilities **[HUD SL-1]**.
Outcome 5.3:	Serve a minimum of 60 households.
Activities 5.3:	Ramp/Accessibility Program administered by the Center for Accessible Living.
Funding:	CDBG

Ramp/Accessibility Program

The Ramp/Accessibility program assists individuals with disabilities by improving quality of life through the removal of barriers that impede independent living. The program is available both to households who own or rent their homes, with either a wooden or removable metal ramp being installed respectively. Along with the construction of ramps, the Center of Accessible living also contracts to have lifts, grab bars, and rails installed to increase individual mobility. The program is available Metro-wide to qualifying households.

Estimated Program Year 2011 Funding: $210,000
Estimated Number of Households to Receive Assistance: 60

Housing Opportunities for People with AIDS

The HOPWA program is administered through Louisville Metro Government's Department of Housing and Family Services. The HOPWA program provides tenant-based rental assistance, short-term rent, mortgage and utility assistance, and supportive services for persons living with HIV/AIDS. Supportive services include assistance with daily living, nutritional services, and mental health services as well as many others. These services assist those who may become homeless or have lack of employment or housing options related to extensive medical care and treatment.

The geographic location eligible to receive HOPWA funding is defined by the Louisville MSA that includes the counties of Jefferson, Bullitt, Oldham, Meade, Shelby, Henry, Spencer of Kentucky and Clark, Floyd, Harrison, Scott, and Washington counties of Indiana.

HOPWA funding is distributed via the previously detailed grants committee process. Details on each specific project will be added via a substantial amendment after projects are recommended by the grants committee, introduced in the mayor's proposed budget, and approved by the Louisville Metro Council.

Progress on Program Year 2010 Goals

AIDS Interfaith Ministries of Kentuckiana

Activities:	Supportive Services
Contact:	Janet Mann
Services Contract Amount:	$ 44,000
Proposed Non-Metro Leverage:	$ 98,666
Services Contract Goals:	175 Persons
Services Progress as of February 2011:	329 Persons

Hoosier Hills AIDS Coalition

Activities:	TBRA, STRMU and Supportive Services
Contact:	Dorothy Waterhouse
TBRA Contract Amount:	$ 26,000
STRMU Contract Amount:	$ 11,200
Services Contract Amount:	$ 2,800
Proposed Non-Metro Leverage:	$140,194
Contract Goals:	50 Persons/Households
TBRA Progress as of February 2011:	7 Households
STRMU Progress as of February 2011:	33 Households
Services Progress as of February 2011:	41 Persons

House of Ruth

Activities:	Supportive Services and TBRA
Contact:	Linda Underwood
Services Contract Amount:	$ 253,000
TBRA Contract Amount:	$ 75,000
Proposed Non-Metro Leverage:	$ 575,700
Services Contract Goals:	350 Persons
Services Progress as of February 2011:	431 Persons
TBRA Contract Goals:	16 Households
TBRA Progress as of February 2011:	19 Households

Legal Aid Society

Activities:	Supportive Services
Contact:	Annie Harlow
Services Contract Amount:	$ 28,000
Proposed Non-Metro Leverage:	$ 118,775
Services Contract Goals:	70 Persons
Services Progress as of February 2011:	98 Persons

Volunteers of America

Activities:	Supportive Services and STRMU
Contact:	Betsy Northrup
Services Contract Amount:	$ 6,785
STRMU Contract Amount:	$ 91,415
STRMU Contract Goals:	200 Households
STRMU Progress:	148 Households

Distribution of HOPWA Funds

Locations served by HOPWA funding awarded by Louisville Metro in program year 2010 include Bullitt, Henry, Jefferson, Meade, Nelson, Oldham, Shelby, Spencer and Trimble Counties in Kentucky and Harrison, Clark, Floyd, Scott and Washington Counties in Indiana.

In program year 2010 Louisville Metro distributed $554,900 in HOPWA funding in the following categories:

Program Year 2010 HOPWA Funding		
Category	**Amount**	**Percentage**
Supportive Services	$ 334,585	60.3%
TBRA	$ 101,000	18.2%
STRMU	$ 102,615	18.5%
Grantee Administration	$ 16,700	3.0%
Total:	**$554,900**	**100%**

Barriers Encountered

Several barriers have been identified by HOPWA project sponsors, including: past criminal histories, long waiting lists for available housing, and past or current poor credit barring people from available housing. Poor credit history often leads to a poor rental history, making it difficult to establish housing with landlords or community residences. Credit checks are almost always a requirement during the application process for new housing. HOPWA program applicants who have criminal records (which sometimes include felonies) also have added difficulty in entering into housing. Agencies typically turn to private renters with smaller properties who are willing to rent houses or studios that do not require credit checks. Another barrier is the increase of HIV/AIDS persons on the verge of becoming homeless. Many of these persons may also have substance abuse problems, thus making it significantly harder to complete case management programs without the assistance of medical/mental treatment. A lack of affordable housing stock continues to plague housing assistance programs seeking to place eligible program clients in decent, safe, and affordable housing.

Trends

The city of Louisville has the highest incidence of HIV/AIDS in the state. According to the HIV/AIDS Semi-Annual Report compiled by the Kentucky Cabinet for Health and Family Services in 2009, there were approximately 2,193 diagnosed AIDS cases in Jefferson County. Of these cases, 1,079 were presumed to be living. When you expand these numbers to include the entire Kentuckiana Regional Planning and Development Agency (KIPDA) region (Bullitt, Henry, Jefferson, Oldham, Shelby, Spencer, and Trimble Counties), these numbers expand to 2,413 diagnosed AIDS cases, with 1,186 presumed living. Kentucky Department for Public Health HIV/AIDS Surveillance Data indicates that the number of people living with AIDS in Jefferson County has increased 71% since 2000. According to "Black Women and AIDS," by Cheri N. Holmes with the Kentucky Department for Public Health, African Americans comprise 50% of Jefferson County's AIDS cases, but only 20% of the County's population.

Specific HOPWA Objectives

The below summarizes the 2010 – 2014 Consolidated Plan HOPWA Objectives that will be addressed in the 2011 program year. Details on each specific project will be added via a substantial amendment after projects are recommended via the previously detailed committee process, introduced in the mayor's proposed budget, and approved by the Louisville Metro Council.

2011 Program Year HOPWA Objectives

2010 – 2014 Consolidated Plan Goal: Provide housing and supportive services to persons with AIDS and their families.
Indicators: Number of new AIDS cases, number of persons living with AIDS, number of unsheltered homeless with AIDS, number of persons with AIDS receiving homeless prevention or supportive services.

Objective 6.1: Provide tenant-based rental assistance to persons with AIDS **[HUD DH-2]**
Outcome 6.1: Provides 40 households with TBRA.
Activities 6.1: Non-profit service providers.
Funding: HOPWA funding distributed via committee process.

Objective 6.2: Provide supportive services to persons with AIDS **[HUD DH-3]**
Outcome 6.2: Provide 1,000 individuals with HIV/AIDS with supportive services.
Activities 6.2: Non-profit service providers. HOPWA
Funding: HOPWA funding distributed via committee process.

Objective 6.3: Provide short-term rent, mortgage and utility payments **[HUD DH-2]**
Outcome 6.3: Provide 185 households with STRMU assistance.
Activities 6.3: Non-profit service providers.
Funding: HOPWA funding distributed via committee process.

Other Narrative

Include any Action Plan information that was not covered by a narrative in any other section.

ESG Match

Louisville Metro Government requires each subgrantee that receives ESG funds to be responsible for the required 100% matching funds equal to their individual ESG allocation. The one-to-one ESG match requirement can be fulfilled using agency cash contributions, other agency grants (other State, Federal, Private grants), donated supplies to the agency, value of the agencies shelter building, and so forth. The source of the ESG match is required on all fully executed contracts between Louisville Metro Government and the awarded homeless service agency. Matching funds are documented by Louisville Metro Department of Housing and Family Services Grants Planning, Compliance and Monitoring unit.

Details on the amount and source of match provided by each subgrantee will be provided via substantial amendment after these projects are approved through the Louisville Metro budgeting process.

HOME Match

In program year 2011 Louisville Metro Government will provide $731,800 cash match derived from non-federal revenue sources to cover the required HOME match. This funding is currently being appropriated through the Metro Council budgeting process.

2011 Action Plan: Comment Summary and Responses

First Public Hearing: March 11, 2011

Natalie Harris, Coalition for the Homeless:

The decision to allocate CDBG funding for homeless services has greatly improved the services available within our community. First, it allows the city to fund programs that do not include overnight shelter with makes documentation of homelessness difficult. Allocating CDBG funding to homeless programs allows the city to fund services of last resort that neither city staff now other agencies have the time or expertise to fill. Allocating CDBG funding to homeless programs allows the city to fund model programs that go beyond meeting basic needs and instead change lives through skill development and employment. Finally, allocating CDBG funding to homeless programs is imperative to keep Louisville from losing the progress we have achieved to date in the creation of permanent supportive housing. CDBG funds are particularly valuable when providing match to Shelter Plus Care programs.

LMHFS Response:

LMHFS agrees that continued funding to provide funding to homeless service agencies is essential, particularly when this funding provided match to existing Shelter Plus Care programs.

Maria Price, St. John Center:

Ms. Price spoke on behalf of the Continuum of Care. In order to continue towards the goal of eliminating homelessness Metro Louisville should work not only to continue, but expand, the partnership between the Metro Louisville Continuum of Care administered by the Coalition for the Homeless and administration of the funds allocation through the Consolidated Plan. This should be accomplished in three ways. First, the Coalition for the Homeless hopes to work with the new administration and Mayor Fisher to review progress and set new goals for eliminating homelessness in Metro Louisville. They would like to see an updated Blueprint released in partnership with Mayor Fischer and incorporated in the Consolidated Plan. Second, funding for Continuum of Care planning and the Homeless Management Information System are an imperative to successfully working toward the plan to eliminate homelessness. Finally, Congress has made it clear in the new Hearth Act regulation that HUD-funded programs must not only continue to serve person in need, but must work as a collective system to lower the length of time a person is homeless overall and lower the recidivism within out homeless system. If we cannot document this coordinated effort between the Continuum of Care, ESG and other funding allocated for homeless services including CDBG, we are at risk of losing all of these resources. Additionally, the new regulations mean that decisions about the CoC determine how much money is left over annually for ESG. In the past this coordination was maintained by allocating ESG funding through the Coalition for the Homeless, providing a seat on the CDBG allocation committee for a Coalition for the Homeless representative and providing a seat on the CoC advisory committee for the Metro Louisville Office on Homelessness. They understand that the new administration is concerned that all funding decisions be made by those who have no interest in the final outcome, but believe that this can be achieved while maintaining coordination about how funding will be distributed, what priorities are most important and what features should be maintained to insure a minimum safety net for the

community. Not only does The Coalition for the Homeless staff understand the history about why specific programs were funded in the past, they also understand why specific funding sources were used in each case to make sure all regulations were met, and they understand the complicated HUD regulations that mean that changes in one program can effect funding in another.

LMHFS Response:

LMHFS hopes to continue the valuable working relationship we have with the Continuum of Care. We are fully committed to implementing all regulatory and policy changes implemented by the HEARTH Act and working with the Continuum to continue towards the goal of ending homelessness. However, LMHFS stands by their current approach to awarding ESG and CDBG funding dedicated to homeless services. We valued the support we received from the Coalition for the Homeless during the application development process and are pleased that Natalie Harris, the executive director of the Coalition for the Homeless, agreed to serve as a member of the ESG and HOPWA grants committee. However, we do not believe direct Coalition participation of the CDBG Homeless grant committee would have been appropriate as the Coalition regularly receives funding under this designation and chose to submit an application for further funding this year.

Michael Gardner, New Directions Housing Corporation:

New Directions applauds the Neighborhood Revitalization Strategy Area approach. They ask that Metro continue to prioritize single family home rehab and repair – including the Smoketown & Shelby Park Home Rehabilitation Program. They support continued funding for the county-wide Metro Roof Initiative. These repair programs increase safety and fortify equity. These programs will help to stabilize property values. And most importantly, residential rehab and repair programs serve as a direct support of our neighborhoods and the city's fight against an increase in vacant and abandoned homes. They ask that Metro continue to prioritize program that aid residential repair with motivated volunteers, such as Repair Affair, and other agencies' programs that leverage volunteerism and community support, including the programs of Habitat for Humanity of Metro Louisville. New Directions supports the complementary work of Metropolitan Housing Coalition and the Coalition for the Homeless.

LMHFS Response:

LMHFS continues to make increasing the supply of safe, decent, clean and affordable housing a priority. We appreciate New Directions commitment to the community and look forward to a continued partnership with them in the future.

Jeff Hadley, Boys' and Girls' Haven:

Mr. Hadley spoke in favor of continuing CDBG funding for nonprofits. Currently, CDBG funding supports Boys and Girls Haven's Equine Employment program. This program trains youth who are aging out of foster care for careers in the equine industry. This program has the benefit of being therapeutic in nature, through the interaction with horses, particularly as many participants have suffered trauma in their past. Participants have placement in permanent housing and a high success rate of finding jobs. These jobs generally pay above average wages for the education required and come with medical and

dental benefits, as well as a host of other benefits particular to the equine industry such as access to clothes pantries, etc.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Susan Smith, GuardiaCare:

Ms. Smith spoke in favor of continuing CDBG funding for nonprofits. Currently, CDBG funding is used to support GuardiaCare's payee program. This program serves 175 individuals with financial management services. The program is critical to the CoC and promotes self-sufficiency, helps prevent eviction, and insures the client's basic needs are met. The program helps the clients maintain their financial resources and they are less likely to use the resources for illegal purposes. The Payee Program benefits both the clients and the community at large. The program takes referrals from community partners. Due to the death of an attorney who functioned as a payee for numerous clients, GuardiaCare has recently taken on 40 additional clients and had to hire additional staff to handle the caseload.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Doug Magee, Nonprofit Housing Alliance:

NHA supports the idea of a public, private, and governmental partnership working together on planning and implementing public policy in housing and community development matters. Along these lines, we recommend the creation of similar broad-based task forces or summits to address issues such as the excessive cost burdens for renters, neighborhood desegregation and housing options/alternatives for Louisville's growing homeless population, especially school-age children.

Louisville Metro needs housing choice and types at all price points throughout the entire community.

There is a need for both rental and homeownership and both single- and multi-family. However, promoting rehabilitation of the existing housing stock is, perhaps, one of the greenest actions we as a community can promote. We believe some of this federal money should go to maintain and create more affordable rental units, especially through acquisition and rehabilitation. We must maintain the very limited opportunities for assisted rental i.e. Section 202 for elderly and Section 811 for disabled renters. Even though we need these units throughout the entire community, we strongly encourage a policy of creating more of these units in areas where similar units are harder to find.

Vacant lots and structures in neighborhoods are both negative influences and opportunities for change.

The Land Bank Authority must be strengthened with a proper-sized staff backed by other City departments and the County Attorney's Office.

Rehab of vacant structures should be planned, not just reactive to individual complaints. Of course, there will be situations that demand new construction to help stabilize neighborhoods, but this must be developed in conjunction with the neighborhood's adopted plan and/or participation. NHA encourages the coordination of these and other funds, such as the Neighborhood Stabilization Program, to address vacant properties.

The NHA supports targeting much of the funds into designated neighborhoods in order to produce a visual improvement. We believe standards for choosing neighborhoods for these monies must be clear and stated upfront. The inclusion of neighborhood maps and demographics in the Action Plan would help clarify neighborhood designation. Realistic goals for each neighborhood should be jointly developed by the residents, Louisville Metro and the entity contracted to address the revitalization.

The NHA believes that the local Affordable Housing Trust Fund is a key ingredient for a successful housing strategy. We also agree that after receiving the $1 million seed money, the ongoing source of funds primarily must be from a public dedicated and recurring stream of monies, not from the funds covered by this public hearing.

The NHA understands the policy of the Louisville Metro Housing Authority regarding the elimination of older family developments. However, we must encourage the LMHA and the City to prepare for these changes in advance with a policy of one-for-one unit replacement. The replacements should correspond to number of bedrooms as well.

We agree that home ownership counseling is a must and should be funded. However, we would suggest an additional series of classes on home maintenance and repair.

National and local research have shown problems ensuring fair lending standards, especially racially disparate lending practices. African-Americans were forced to get more sub-prime loans, no matter financial status, than their white counterparts. NHA calls for greater oversight and aggressive actions to combat this serious situation.

NHA endorses continued and expanded efforts of foreclosure prevention and intervention counseling, using federal money for local nonprofit agencies where possible.

The NHA appreciates the policy of contributing to the capacity building of our members. We also encourage the City to consider innovative approaches and projects in fortifying the capacities of our nonprofit members. Difficulties with limited access to subsidies, increasingly ineffective tax credits as a financing mechanism, lack of private money and flat rental rates at aging housing developments make use of these federal funds for nonprofit capacity building essential.

LMHFS Response:

LMHFS is committed to expanding both affordable rental and owner housing throughout the community. The Lake Louisvilla project is an example of this commitment. We believe in the value of rehab, both as a good investment and a green action. Many rental development and CHDO projects involve rehabilitation of dilapidated projects.

Many maps are included in the Action Plan that demonstrates particular needs throughout the community. With the exception of NRSA funding, programs that are based on client eligibility will not be limited to particular neighborhoods.

LMHFS plans to continue support to fair housing programs to ensure that equity in housing choice and financing is available to all residents of Jefferson County.

Natalie Reteneller, YMCA Safe Place Services:

In 1974 YMCA began operating an emergency teen shelter in Louisville. Nine years ago they began the Street Outreach program. YMCA provides case management for teens that were forced out of their home or have left home and emergency assistance to teens on the street. The Shelter House program provides family mediation to reunited families separated for various reasons. Of the number of homeless students reported by JCPS, 40% of these are teens. The Shelter House program is one source of housing for these homeless teens. Of the children aging out of foster care, one-third will end up on the street. YMCA is committed to building capacity; CDBG makes up only about 8% of the funding for these programs. Ms. Reteneller also spoke of the value of a consistent plan and creativity when choosing what to fund. She also spoke about increasing collaboration and incorporating best practices in LMHFS's policies and procedures.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Marta Miranda, Center for Women and Families:

The Center for Women and Families services victims of intimate partner and domestic violence. They provide advocacy, therapy and housing. This year the Center submitted applications for both CDBG and ESG funding to hire house managers. Ms. Miranda spoke to the fact that domestic violence is often cited as a cause of homelessness and is also prevalent among homeless populations.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Curtis Stauffer, Metropolitan Housing Coalition:

Mr. Stauffer spoke about the importance of prioritizing decisions due to the decrease in funding and the value of make strategic investments that will address the greatest needs of the community. Mr. Stauffer cited the lack of affordable housing in Louisville and the fact that the HCV waiting list has increased by 5,000 since August. MHC would like to see more investment in rental housing, particularly rehab. When considering the current state of the economy, MHC sees the necessity of using some HOME funds for TBRA, but would like for rental housing, particularly for families, to be the priority. They would also like to see increased funding for homeless services. They applaud efforts to increase fair housing choice and would like the see more diversity in location of affordable housing. MHC would like to continue their involvement with LMHFS regarding fair housing issues.

LMHFS Response:

LMHFS recognizes the seriousness of the HVC waiting list. While our resources could in no way completely eliminate the problem, we are committed to continually working to provide more affordable rental and owner housing. We appreciate that MHC realizes the necessity of some HOME-funded TBRA. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding.

Cathy Hinko, Metropolitan Housing Coalition:

Ms. Hinko mentioned that this was the 3rd meeting she had went to recently regarding how to spend funds focused on housing. She would like to see a large scale coordination of resources across Metro Louisville. Ms. Hinko spoke about the desire of LMHA to redevelop the Sheppard Square public housing project with HOPE VI funding. She said the LMHFS should reevaluate the promise to commit CDBG funds to this project as units in a redeveloped Sheppard Square would not go to the lowest income populations. She said that there should be the consideration of a full, comprehensive strategy for solving the problem of a lack of affordable housing.

LMHFS Response:

LMHFS currently has no plans to devote future funding to the Sheppard Square redevelopment program. Past commitments were contingent on LMHA receiving HOPE VI funding at a certain time and would have to be completely reevaluated should HOPE VI funding be awarded in the future.

Donna Trabue, Volunteers of America:

Ms. Trabue spoke about Volunteers of America's ESG and HOPWA funded programs. They strive to provide evidence based services to clients. The ESG and HOPWA funding they receive result in a direct impact for families and children. She cited two particular examples of children who received services from VOA in the 1990's – Chuck and Alicia. Chuck was able to go on to earn a degree in engineering and Alicia in business. VOA strives to assist all clients achieve their full potential. These programs serve as a mean to break the cycle of poverty.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Christie McCravy, Louisville Urban League:

Ms. McCravy spoke in support of continuing funding for Louisville Urban Leagues Housing Counseling (including rental counseling) and Foreclosure Prevention programs. She cited Louisville's continued high unemployment rate as one factor that makes these programs, particularly foreclosure prevention, more important than ever.

LMHFS Response:

LMHFS recognizes the importance of Homeownership Counseling and is pleased to be able to continue to support these programs in the future.

<u>Comments Received Online or in Writing:</u>

Wade Jordahl, Family and Children's Place:

Family & Children's Place receives CDBG funds to provide case management for families and individuals who qualify for Shelter Plus Care (S+C) housing assistance. HUD requires all S+C recipients to have case management in order to be eligible for a subsidy. Before CDBG funding our city was sending S+C money back to HUD each year because there were not enough case managers in the community to allow those in need to access the available vouchers. Family & Children's Place currently provide case management for 99 households and expect to have close to 120 clients in the next month or two. Without CDBG funds we would not be able to provide this service and all, or a great many, of those households would again find themselves homeless and in our overburdened shelter system. As we know, homelessness is very expensive, both on a personal level for those who are homeless and financially for our community. Affordable housing and subsidies to give people access to housing are important, and support services to help people maintain housing are equally critical. Many of the families and individuals we serve have numerous issues that affect their ability to maintain housing. All have some form of disability, most lack income sufficient to support stable living, and many lack the knowledge, experience, or access to services to help them overcome challenges they may face. With CDBG funded case management they learn to overcome their disability and achieve greater self-determination allowing them to thrive in permanent housing.

ESG funds are a critical resource in the prevention of homelessness. With ESG funding Family & Children's Place provides case management for families and individuals on the verge of homelessness. Through crisis intervention, advocacy, referrals and access to community resources, and support in achieving goals we are able to help our clients prevent homelessness. Prevention is cost effective. HUD and others in the homeless service provider community recognize this. Louisville needs to continue to lead in this area for the benefit of its citizens and to be well positioned in the direction the nation is heading to eradicate homelessness. The bureaucratic maze to access services and resources in the

community can be daunting. With the help of an experienced ESG funded case manager families can successfully navigate that maze to prevent the trauma of homelessness.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Janet Mann, AIDS Interfaith Ministries:

The HOPWA funding of $44,000 helps maintain the Director of Program Development's full-time position at AIDS Interfaith Ministries (AIM). This position assists in providing direct services to clients touched by HIV/AIDS by recruiting, training, integrating, and maintaining volunteers; coordinating volunteer activities; managing a Food Pantry inclusive of essential personal care items and household cleaning supplies; managing/arranging visitation and delivery of supplies to homebound clients; overseeing a monthly fellowship dinner; providing kitchen starter kits for homeless clients and clients coming from transitional housing setting up new residences; developing lifeskills educational workshops promoting self-sufficiency, self-awareness, and self- advocacy; assisting with retreats and support groups; supervising the Senior Companion who offers socialization and companionship to several clients; arranging transportation and acting as support staff for Camp Heart to Heart (for children affected/infected by HIV/AIDS) for one week during the summer; grant writing; and assisting with Compassionate Conversations, an AIM presentation used to educate the community about HIV/AIDS, bring awareness to the issues of our clients, and to help alleviate fear, stigma, and discrimination regarding HIV/AIDS.

The Director of Program Development oversees the partnerships between AIM and community resources, i.e., other HIV/AIDS agencies, churches, and civic organizations. The Director has been responsible for the HOPWA Grant funding and reporting that has been available during many, many years to keep this vital position open. This position also requires consistent contact with clients through assessment, basic case management encounters, education, and referrals related to the program.

AIM services help meet HOPWA goals of maintaining housing stability, reducing or avoiding client homelessness, and access to HIV treatment and health care and support. The services provided help save clients monies on expenditures that can then be utilized to pay rent, utilities, household repairs, medicines, and other monthly expenses/household necessities thus helping to attain and maintain self-sufficiency, keep families together and reduce the risk of eviction and homelessness, and assists in achieving stabilized housing.

The Director of Program Development position is the only full-time position at AIM. If the full-time position of Director of Program Development is not funded, there is great potential for the agency to no longer exist. AIM's diverse programs provide vital support services that if not in existence would affect the quality of our clients' lives. Therefore, we urge you to continue supporting AIDS Interfaith Ministries through the HUD Entitlement Funds.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. All funding decisions regarding HOPWA subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Second Public Hearing: April 25, 2011

Natalie Harris, Coalition for the Homeless:

After the publication of the draft plan, Congress finally passed a federal budget cutting the CDBG program by over 16% which will diminish funding below what was published in the draft Consolidated Plan. In 2010, Metro Louisville allocation $1,354,000 in CDBG funding to homeless programs to try to address the increasing numbers of people entering homelessness. With the anticipation of some cuts, Metro Louisville has already proposed that this number be lowered to $1,200,000 for 2011. This will already result in the loss of important basis resources. Therefore the Coalition asks that this number not be lowered any more due to the additional federal cuts. It is important to note that this $1,200,000 in CDBG allows The Coalition for the Homeless to leverage up to $7 million per year. Congress has made it clear in the new Hearth Act regulations that HUD-funded programs must not only continue to serve person in need, but must work as a collective system to lower the length of time a person is homeless overall and lower the recidivism within out homeless system. The Coalition asks that rather than making an equal cut to programs due to CDBG cuts, funds be found to maintain as much of the homeless allocation and rental housing production and subsidies as possible. These funds may be available through weatherization programs due to surpluses made available from stimulus funds, outing off new programs for a year or recapturing funds allocated in past years (including permanent housing funds that have as yet not been used) and reallocations these in future years when a project is ready to proceed.

LMHFS Response:

LMHFS values our working relationship with the Coalition for the Homeless. LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap of 15%. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. Therefore it is unlikely that we could move funding dedicated to housing rehab programs to public service activities.

Cathy Hinko, Metropolitan Housing Coalition:

Ms. Hinko would recommend presenting multiple budget scenarios in the plan when the allocation is not yet known. MHC does not support the continued used of 25% of available HOME funds being used to support TBRA. HOME funding should be used to create more affordable housing. LMHFS should support more rental counseling, not just homeownership counseling. Steps should be taken to combat the steering of LIHTC into low income areas. She mentioned that new Census data has been released since the publication of the draft plan and this will should an increased vacancy rate in the West End of Louisville. Concrete steps should be taken to address this vacancy rate. Recommendations from the Vacant and Abandoned Property Summit should be considered when looking for a solution to this problem. MHC recommends a coordinated strategy among multiple agencies to address the issues facing housing in Louisville. A coherent, coordinated plan needs to be established for what the goal is

and how to get there. MHC continues to support the creation of a Affordable Housing Trust Fund, but not with the funding covered under the Action Plan.

LMHFS Response:

LMHFS understands Ms. Hinko's reasoning for not supporting HOME TBRA; however, we consider it a necessity due to current economic conditions. We are committed to supporting affordable housing development projects throughout Jefferson County, as we believe that the right to choose the neighborhood in which you live should not be dictated by your economic condition. LMHFS was pleased to be a partner in the Vacant and Abandoned Property Summit. We believe valuable information was gathered that can be of use to the community in the future.

Christie McCravy, Louisville Urban League:

Ms. McCravy spoke on the need for continued homeownership counseling. This has been Louisville Urban League's highest years for homeownership counseling. LUL runs a HUD approved counseling program that includes both pre- and post-homeownership counseling, rental counseling and rental readiness counseling that emphasizes fair housing. Many clients served by LUL are ex-offenders, young people in crisis, and the under- and unemployed. Ms. McCravy also spoke on the need for continued Fair Housing funding. Discontinuing this funding would result in increased fees for clients and less clients served.

LMHFS Response:

Fair Housing activities were not detailed in the draft Action Plan because they are considered an administrative expense. However, LMHFS plans to continue to support these initiatives in the future.

<u>Comments Received Online or in Writing:</u>

Jeff Hadley, Boys' and Girls' Haven:

As the CEO of Boys' and Girls' Haven, I would like to thank Metro Louisville for the opportunity to comment on the plan for administration of federal CDBG, HOME, ESG and HOPWA funds. The plan gives many opportunities to improve our community. However, we are concerned that since the publication of the plan there has been a 16% cut in the federal budget for funding which directly impacts clients assisted through this funding. Passing these cuts on to vital programs will be a major blow to important resources for the homeless including day programs, emergency shelters, and successful employment training programs. Therefore, we ask that the planned allocation not be lowered any more due to the additional federal cuts.

Just last year, CDBG funds used to support Boys' Haven's Equine Employment Training Program was cut by approximately 50%. The funds for the Equine program are used to provide essential services to the homeless young adults in obtaining permanent housing, medical benefits, psychological therapy, employment counseling, job training, job placement, substance abuse treatment and counseling, and vigorous case management.

There are enormous job opportunities in the horse industry. As Kentucky's top agricultural cash crop, the horse industry generates between 80,000 to 100,000 jobs. It will be unfortunate to continue to overlook such a unique source of job opportunities and a new direction to address homelessness.

Boys' Haven would also like to recognize the CoC's leveraging of up to $7 million per year from the $1,200,000 in CDBG funding which is almost double Louisville Metro's pro rata need score estimated by HUD. We would like to provide our support behind Coc's comments to maintain the existing infrastructure of homeless services.

The 16% cut will result in the loss of many resources including even more capacity than we lost from the previous cuts of this wonderful program. I realize that difficult decisions need to be made, but would like to request avoiding cuts to all programs evenly due to CDBG cuts. Instead, programs for those in greatest need should be maintained and other projects should be put off while we work to lower homelessness for the future.

LMHFS Response:

LMHFS recognizes the unique value of each project we support. It is important to remember that support provided to CDBG Homeless service providers are subject to a public service cap. A reduction in the total amount of CDBG will result in a direct reduction in the amount of available public service funding. All funding decisions regarding CDBG Homeless subrecipients have been based on submitted applications that were scored by an impartial grant committee.

Karen Hublar:

Child care is an indicated area of need in the plan. The funded activities do not address the basic child care needs to support the economic stability needed by the families and children in the Louisville Metro area.

LMHFS Response:

While LMHFS recognizes the importance of childcare it is important to remember that support provided for public service activities is subject to a 15% cap. Cuts to overall CDBG funding mean that it would be difficult to support any new initiatives at this time.

John Rippy:

More CDBG funds should be used directly for the development of affordable housing units (rather than things that fall into the "benefits low and moderate income people" categories).

Until the Louisville Metro Affordable Housing Trust Fund (LMAHTF) has a source of dedicated public revenue, the LMAHTF should be a prime recipient of CDBG funds, as it can leverage these funds, embody the CDBG goal of flexibility in local response as priorities change and emerge, and as its sole purpose is to increase affordable housing in Louisville Metro

Louisville Metro should have yearly numeric goals regarding the increase in affordable housing units as a result of CDBG funds, and these numbers should be made available to the public and required in their reporting.

LMHFS Response:

LMHFS is required to spend 70% of CDBG funding on activities that benefit low to moderate income people. However, we plan to devote a large portion of HOME funding to the development of affordable rental units and affordable single family homes.

LMHFS believes that the Affordable Housing Trust Fund should be supported with sources other than CDBG.

Yearly numeric goals are set in the Action Plan and will be reported on in the subsequent CAPER.

THE COURIER-JOURNAL INC.

STATE OF KENTUCKY
County of Jefferson

Affidavit of Publication

I, *Marjorie Wise* of THE COURIER-JOURNAL, clerk of THE COURIER JOURNAL general circulation printed and published at Louisville, Kentucky, do solemnly swear that from my own personal knowledge, and reference to the files of said publication, the advertisement of:

Title:	Public Notice	Lines: 56	
Date:	2/27/2011	Inches: 1x5.46	

Marjorie Wise

Signature of person making proof
Subscribed and sworn to before me this 28th day of February, 2011.

Janice C. Richardson

Notary Public, State at Large, KY
My commission expires June 14, 2014

OURIER-JOURNAL

PUBLIC NOTICE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT DEVELOPMENT OF THE 2011 ACTION PLAN

Louisville Metro Government will hold a public hearing **Wednesday, March 16, 2011 at 6:00 p.m.** The public hearing will be held in the Mayor's Gallery, on the 4th Floor of Metro Hall, 527 W. Jefferson Street. The focus of the hearing is the use of U.S. Department of Housing and Urban Development entitlement funds for Fiscal Year 2012. The purpose of the funds is to provide decent, affordable housing, ensure suitable living environments and expand economic opportunity.

For further information or to ensure reasonable accommodations are made for persons with disabilities or persons who are Limited English Proficient, please call Shannon Maxey at (502) 574-5260.

THE COURIER-JOURNAL - A GANNETT COMPANY

STATE OF KENTUCKY

County of Jefferson

Affidavit of Publication

I, Marjorie Wise of THE COURIER-JOURNAL, *clerk of* THE COURIER JOURNAL *gen circulation printed and published at Louisville, Kentucky, do solemnl that from my own personal knowledge, and reference to the files of sai publication, the advertisement of:*

Title: Public Comment Notice *Lines: 59*

Date: 4/10/2011 *Inches: 2x5.76*

Marjorie Wise, Clerk

Signature of person making proof

Subscribed and sworn to before me this 12th day of April, 2011.

Janice E. Richardson, Notary

Notary Public, State at Large, KY
My commission expires June 14, 2014

PUBLIC COMMENT NOTICE FOR CITIZEN INPUT ON THE 2011 DRAFT ACTION PLAN FOR U.S. DEPT. OF HOUSING AND URBAN DEVELOPMENT FUNDING

Louisville Metro Government will hold a Public Hearing **Monday, April 25, 2011, at 6:00pm.** The Public Hearing will be held in the Mayor's Gallery, on the 4th Floor of Metro Hall, 527 W. Jefferson Street. The hearing is for citizen comments on drafts of Metro's 2011 Action Plan. The focus of the hearing is proposed uses of U.S. Department of Housing and Urban Development entitlement funds for Fiscal Year 2012. The purpose of the funds is to provide decent, affordable housing, ensure suitable living environments and expand economic opportunity.

The draft plan will be available online at www.louisvilleky.gov/Housing/Regulatory+Documents.htm on Tuesday, April 12, 2011. There will be a 30-day public comment period, which will end on Wednesday, May 11, 2011. Citizens may submit written comments on the 2011 Action Plan at the above website or written comments may be sent to the Louisville Metro Dept. of Housing and Family Services, ATTN: Brandi Scott, 745 W. Main Street, Louisville, KY 40202.

Hard copies of the draft 2011 Action Plan will be available for review on April 12 at all branches of the Louisville Free Public Library and at each Neighborhood Place site. Copies are available at the Community Action Partnership (Room 240) or Human Services Division (Room 340) located in the Urban Government Center, 810 Barret Avenue. A copy is available for public review at the offices of the Housing and Community Development Division, located at 745 W. Main Street, 3rd Floor.

For further information or to ensure reasonable accommodations are made for persons with disabilities or persons who are Limited English Proficient, please call Brandi Scott at 502-574-3401.

Louisville Metro Department of Housing and Family Services

745 W. Main Street, Louisville, Kentucky 40202

FOR IMMEDIATE RELEASE:
April 12, 2011

Media Contacts
Debbie Belt, (502) 574-6200
(502) 303-6167 (cell)
Rebecca Fleischaker, (502) 574-1903

Community Invited to Comment on HUD Entitlement Funding

Program Year 2011 Draft Action Plan Available for Comment

The public may inspect the 2011 Draft Action Plan produced by Louisville Metro Department of Housing and Family Services through Wednesday, May 11, 2011. The Action Plan outlines service programs and financing provided through the U.S. Department of Housing and Urban Development and administered by Louisville Metro Department of Housing and Family Services.

The purpose of the funds is to provide decent, affordable housing, ensure suitable living environments and expand economic opportunity. The plan covers four funding sources: Community Development Block Grant, HOME Investment Partnership, Emergency Shelter Grant, and Housing Opportunities for People with AIDS funding.

The plan is available online at www.louisvilleky.gov/Housing/Regulatory+Documents.htm or in hard copy at any Louisville Free Public Library branch, each Neighborhood Place Location, at the Urban Government Center, 810 Barret Avenue, Rooms 240 and 340, and at the offices of the Housing and Community Development Division, located at 745 W. Main Street, 3rd Floor.

There will be a 30 day public comment period regarding the plan beginning Tuesday, April 12, 2011 and ending Wednesday, May 11, 2011. Any interested agencies, groups, or persons may submit comments regarding the proposed plan online at www.louisvilleky.gov/Housing/Regulatory+Documents.htm or by mail to the Louisville Metro Department of Housing and Family Services, ATTN: Brandi Scott, 745 W. Main Street, Louisville, KY 40202.

A public hearing to receive comments regarding the contents of the 2011 Draft Action Plan will be held on Monday, April 25, 2011, at 6:00pm. The Public Hearing will be held in the Mayor's Gallery, on the 4th Floor of Metro Hall, 527 W. Jefferson Street. To ensure reasonable accommodations are made for persons with disabilities or persons who are Limited English Proficient, please call Brandi Scott at 574-3401.

For more information about Louisville Metro Department of Housing and Family Services, visit our website at www.louisvilleky.gov or call LMHFS at 574-3107.

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PUBLIC HEARING
FOR CITIZEN PARTICIPATION IN DEVELOPING THE 2011 ACTION PLAN

Louisville Metro Government Department of Housing and Family Services will hold a Public Hearing **Wednesday, March 16, 2011 beginning at 6:00 p.m.** The Public Hearing will be held at in the Mayor's Gallery, 527 W. Jefferson Street, 4th floor. The focus of the hearing will be the use of U.S. Department of Housing and Urban Development entitlement funds for the next year.

Entitlement funding includes Community Development Block Grant, Home Investment Partnership, Emergency Shelter Grant, and Housing Opportunities for Persons with AIDS. Entitlement funding is among the cuts being proposed at the federal level, making continued prioritization of these funds of utmost importance. This public hearing will focus on the needs and priorities of the community.

This is the first of two public hearings. A second public hearing will be held on April 18th after the draft plan is prepared. Further information on this hearing will be distributed as the date approaches.

If you or your organization would like to present comments regarding the prioritization of services and programs funded by the affected entitlement funding, please come prepared to speak briefly on these matters. If you cannot attend the hearing, comments may also be sent to Louisville Metro Housing and Family Services, ATTN: Brandi Scott, 745 West Main Street, Louisville, Kentucky 40202 or by email to brandi.scott@louisvilleky.gov.

For further information or to ensure reasonable accommodations are made for persons with disabilities or persons who are Limited English Proficient, please call Brandi Scott at 502-574-3401.

What: Public Hearing

Date: March 16, 2011

Time: 6:00 p.m.

Location: Mayor's Gallery
527 W. Jefferson Street
4th Floor
Louisville, KY 40202

For Further Information Contact:
Brandi Scott
brandi.scott@louisvilleky.gov
Phone: (502) 574-3401

Louisville Metro HFS
ATTN: Brandi Scott
745 W. Main Street
Louisville, KY 40202

METRO Louisville
HOUSING & FAMILY SERVICES

PUBLIC HEARING
FOR CITIZEN COMMENT ON
THE DRAFT 2011 ACTION PLAN

Louisville Metro Government will hold a Public Hearing **Monday, April 25, 2011, at 6:00pm.** The Public Hearing will be held in the Mayor's Gallery, on the 4th Floor of Metro Hall, 527 W. Jefferson Street. The hearing is for citizen comments on Louisville Metro's Draft 2011 Action Plan.

The focus of the hearing is proposed uses of U.S. Department of Housing and Urban Development entitlement funds for Fiscal Year 2012. The purpose of the funds is to provide decent, affordable housing, ensure suitable living environments and expand economic opportunity.

Hard copies of the draft 2011 Action Plan are available for review at all branches of the Louisville Free Public Library and at each Neighborhood Place site. Copies are available at the Community Action Partnership (Room 240) or Human Services Division (Room 340) located in the Urban Government Center, 810 Barret Avenue. A copy is available for public review at the offices of the Housing and Community Development Division, located at 745 W. Main Street, 3rd Floor.

The draft plan is also available online at www.louisvilleky.gov/housing. There will be a public comment period, which will end on Wednesday, May 11, 2011. Citizens may submit written comments on the 2011 Action Plan at the above website or written comments may be sent to the Louisville Metro Dept. of Housing and Family Services, ATTN: Brandi Scott, 745 W. Main Street, Louisville, KY 40202.

For further information or to ensure reasonable accommodations are made for persons with disabilities or persons who are Limited English Proficient, please call Brandi Scott at 502-574-3401.

What: Public Hearing

Date: April 25, 2011

Time: 6:00 p.m.

Location: Mayor's Gallery
527 W. Jefferson Street
4th Floor
Louisville, KY 40202

For Further Information Contact:
Brandi Scott
brandi.scott@louisvilleky.gov
Phone: (502) 574-3401

Louisville Metro HFS
ATTN: Brandi Scott
745 W. Main Street
Louisville, KY 40202

METRO Louisville
HOUSING & FAMILY SERVICES

Second Program Year Action Plan - AMENDED

The CPMP Second Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

Program Year 1 Action Plan Amendment Executive Summary

The Louisville/Jefferson County Metro Government 2011 Action Plan submitted to the U.S. Department of Housing and Urban Development (HUD) in May 2011 outlined projects and programs for 2011 aimed at addressing the goals identified in the five-year, 2010 to 2014, Louisville/Jefferson County Metro Government Consolidated Plan (Con Plan). These projects and programs include affordable housing, homeless prevention, supportive services, economic development, community development activities and the creation and funding of the Smoketown/Shelby Park Neighborhood Revitalization Strategy Area (NRSA).

Louisville/Jefferson County Metro Government's Citizen Participation Plan was designed to encourage active citizen participation in both the identification of needs within the community and the development of the goals and strategies to address those needs. This plan, which provides guidelines for all phases of consolidated planning, including amendments, deems that an amendment to the Action Plan is warranted given substantial changes which include the addition or deletion of an activity not previously included in the Consolidated Plan, changes to the location of an activity which affect the original scope of the project, changes to the scope of an activity which affect the original beneficiaries, changes in the scope of an activity due to modifications in funding level (a funding adjustment totaling 25% or more in a program year Action Plan budget for the project) and a series of changes representing a cumulative total of 10% or more in a program year Action Plan budget.

The Amendment to the 2011 Action Plan is primarily concerned with the approved budget for Louisville Metro's fiscal year. The amendment details nonprofit subrecipients of Community Development Block Grant (CDBG) funding (for homeless services), Emergency Solutions Grant (ESG) funding and Housing Opportunities for Persons with AIDS Grant (HOPWA) funding. Details for program year 2011 Rental Development projects are also included.

The amendment reflects a reduction of $350,000 in available funding for Smoketown/Shelby Park NRSA activities and an addition of $350,000 for Corridors of Opportunity in Louisville, "COOL", Program Economic Development activities. An addition of $99,000 to Housing Programs Delivery and a reduction of $99,000 to the CAP Community Outreach (Economic Development) are also reflected.

Changes to internal policy and procedures related to the HOME funded Tenant-Based Rental Assistance (TBRA) Program are included below.

Citizen Participation

A legal advertisement announcing the public comment period was published in the Courier-Journal on July 13, 2011. A public comment period was held between July 13, 2011 and August 11, 2011. No comments were received. A copy of the public notice is attached.

Substantial Amendment

Program Year 2011 Subrecipients

Nonprofit subrecipients receiving CDBG funding for homeless services, ESG funding, or HOPWA funding are detailed below.

Community Development Block Grant Homeless Services

- **Bridgehaven – Steps to Recovery Project** – This program's focus is to assist clients with severe mental illness and a history of homelessness to maintain housing. Bridgehaven provides psychiatric rehabilitation services to these clients (including assessments, therapy, skill building, socialization, etc.). CDBG will pay for partial salaries of a Psych Rehab Practitioner, the Program Manager and the Admissions Coordinator.

  Funding Awarded in Program Year 2011: $20,700
  Program Year 2011 Goal: 26 persons served

- **Father Maloney's Boys' Haven – Equine Employment Training Project** – This program will provide therapeutic and employment opportunities for young men and women who have experienced physical, mental or sexual abuse and are aging-out of foster care or are homeless. The Equine Program is designed to teach skills necessary to sustain employment in the workforce and specialized training in areas of general and advanced horsemanship required to enter the equine industry. A four level curriculum allows students to work at their own pace while completing basic education requirements and focus on independent living skills. CDBG funds will pay for program personnel, including the case manager/trainer.

  Funding Awarded in Program Year 2011: $40,900
  Program Year 2011 Goal: 18 persons served

- **Coalition for the Homeless – White Flag** – The program will provide education on homelessness to the general community, support for shelters to open beyond their usual capacity on "White Flag Days" (days when weather conditions make it unsafe for persons to be on the street) and comprehensive, uniform monitoring of homeless shelter operations. While Louisville Metro is in the process of developing shelter inspection procedures that deal with health/safety conditions and zoning, the Quality Assurance Standards will remain an independent tool of the Coalition for the Homeless and provider community to assess programmatic issues, best practices, and overall coordination of services.

  Funding Awarded in Program Year 2011: $99,000
  Program Year 2011 Goal: 6,500 persons served

- **Family and Children's Place – Shelter Plus Care Case Management Project** – Funding will help individuals and families exit the homeless shelter system and to assist them in achieving housing stability and economic self-sufficiency. The focus of this initiative is to provide intensive case management services enabling disabled individuals and their families to access secure, stable housing through Shelter Plus Care (S+C). CDBG funds will pay for program personnel, including case management and administration personnel and direct operating costs.

  Funding Awarded in Program Year 2011: $362,000
  Program Year 2011 Goal: 110 persons served

- **Family Scholar House – At-Risk Family Services Project** – Funding will provide academic advising and case management services to single parents who are working either on their college degree or towards getting into college. Clients may also receive assistance in obtaining food, medical care, childcare or other basic needs; emergency financial assistance and supportive services. CDBG funds will pay for the partial salary of the Services Coordinator.

  Funding Awarded in Program Year 2011: $30,000
  Program Year 2011 Goal: 1,500 persons served

- **Family Health Centers - Phoenix Health Center Project** – Funds will to provide an array of services to homeless individuals: primary health care, dental care, medications, psychiatric treatment, outreach, and case management. CDBG funds will pay for personnel services, including a case manager and the partial salaries of a physician, a patient advocate and a medical assistant.

  Funding Awarded in Program Year 2011: $92,000
  Program Year 2011 Goal: 500 persons served

- **GuardiaCare – Payee Program Project** – Funding will to help individuals who are homeless or at-risk for homelessness (primarily due to chronic substance abuse and/or severe mental illness) to find permanent housing solutions. The Payee Program combines representative payee services and limited case management services to address the client's basic human needs (food, shelter and clothing). CDBG funds will pay for program personnel.

  Funding Awarded in Program Year 2011: $43,600
  Program Year 2011 Goal: 150 persons served

- **Jefferson Street Baptist Community at Liberty – Hospitality Program** – Funds will provide a safe haven during the day for homeless men and women. The program provides coffee, snacks or a meal and access to restrooms and telephone. CDBG funds will pay personnel services and direct operating expenses.

  Funding Awarded in Program Year 2011: $45,600
  Program Year 2011 Goal: 1,000 persons served

- **Kentucky Refugee Ministries – Refugee Housing Bridge Program** – Funding will provide case management activities to support the housing security of refugees in Metro Louisville, all of whom qualified as low-to-moderate income under the HUD-CDBG criteria. The caseworker assists with lease signings, and coordinates with property managers to resolve apartment maintenance and rent

payment issues. CDBG funds will pay for housing coordination, case management, and some operating expenses.

Funding Awarded in Program Year 2011: $27,500
Program Year 2011 Goal: 480 persons served

- **Legal Aid Society – Tenant Counseling and Education Program** – Funding will serve low income residents of Jefferson County by providing an assessment of issues that threaten housing. The Tenant Counseling and Education Program consists of four main activities: (1) individual counseling, problem resolution, referral, and legal assessment for clients on housing issues; (2) community educational trainings to target populations; (3) distribution of educational materials on housing issues; and, (4) advocacy on those issues affecting the low-income community in need of affordable and safe housing. CDBG funds will pay for the paralegals who perform the above services and the partial salary of the managing attorney.

  Funding Awarded in Program Year 2011: $34,100
  Program Year 2011 Goal: 2,300 persons served

- **St. John's Center – Emergency Day Shelter and Social Services Project** – Funding will help provide an emergency day shelter for men. To advance HUD goals, the Shelter/Social Services Center: engages clients, many of whom do not access overnight shelters; provides self-sufficiency services, referrals, material aid, and counseling; and conducts targeted outreach to make available community linkages by serving as a hub for veterans' services, application for benefits and income, mental health, and medical services. CDBG will pay for program personnel.

  Funding Awarded in Program Year 2011: $217,400
  Program Year 2011 Goal: 2,200 persons served

- **St. John's Center –Residential Recovery Project** – Program will provide intensive substance abuse treatment and recovery for seven homeless men at a time. While in transitional housing, clients learn recovery skills, seek a steady source of income, and prepare for permanent housing. CDBG funds will pay for the partial salaries of a Program Coordinator and a Case Manager.

  Funding Awarded in Program Year 2011: $19,800
  Program Year 2011 Goal: 14 persons served

- **Wellspring – Ardery House Project** – Funding will be used to reduce the incidence of homelessness among individuals with severe mental illness. Ardery House provides 14 men and women with room, board, life-skills training, recreational activities, case management, and individual and group therapy. CDBG funds will pay for personnel services.

  Funding Awarded in Program Year 2011: $7,300
  Program Year 2011 Goal: 14 persons served

- **Wellspring - DJB and FMG Crisis Stabilization Units Project** – This project will assist persons who are in a psychiatric crisis achieve stabilization through the provision of clinically effective and compassionate services provided in supportive, home-like, community-based residences. CDBG funds will pay for program personnel.

Funding Awarded in Program Year 2011: $11,300
Program Year 2011 Goal: 347 persons served

- **YMCA – Shelter House and Mediation Services Project** – Funding will provide emergency shelter and family unification/mediation services at a 24-hour emergency shelter for teens aged 12 to 17. The YMCA assists the stabilization of teens in crisis and their families by assessing their strengths and needs; developing a plan of care to build the skills needed to improve their relationship; and supporting them through crisis based mediation services, aftercare follow-ups and community based referrals to maintain a healthy and safe home environment. CDBG funds will pay for case management salaries to reunite recently separated families with the goal to prevent the children from entering the state custody system.

  Funding Awarded in Program Year 2011: $49,700
  Program Year 2011 Goal: 600 persons served

- **YMCA – Safe Place Services Street Outreach Project** – Project will provide qualified street based outreach, education, assessment, and case management services to at-risk homeless youth (12-17 years old.) The YMCA Safe Place Services Street Outreach team canvassed the community to provide street outreach; including distributing food, clothing, first aid, and personal hygiene products, providing case management services specific to this population, providing age appropriate emergency shelter and offering an expert independent living skills assessment and program. CDBG funds will pay for street outreach staff.

  Funding Awarded in Program Year 2011: $27,800
  Program Year 2011 Goal: 200 persons served

Emergency Solutions Grant

- **Bellewood Presbyterian Home for Children – Transitional Housing Project** – Program will provide transitional housing and supportive services for homeless young people (18 – 25 years of age) with a diagnosed disability. ESG funds will pay for operational costs, including rent, apartment repairs and maintenance and also pay the partial salary of the program coordinator and a therapist.

  Funding Awarded in Program Year 2011: $55,900
  Program Year 2011 Goal: 10 persons served

- **The Center for Women and Families – Economic Success Project** – Funding will provide case management focused on financial skills and literacy to victims of intimate partner abuse and sexual violence as they work to overcome financial burdens and pursue economic stability. ESG funds will pay the salary of the program's case manager.

  Funding Awarded in Program Year 2011: $35,800
  Program Year 2011 Goal: 100 persons served

- **Choices – Transitional Housing Project** – The program will provide transitional housing, case management, and life skills education for homeless women and families. The core of the services offered is individualized goal setting and encouragement structured around case management and

life skills education. ESG funds will pay for operational expenses such as utilities, phone and shelter furnishings and for program personnel.

Funding Awarded in Program Year 2011: $35,000
Program Year 2011 Goal: 15 persons served

- **Salvation Army – Center of Hope Project** – Funding will be used to provide emergency shelter. All guests are provided with a bed, linen supplies, hygiene supplies, a locker, showers, meals, and a case manager. ESG funds will pay for shelter operations, specifically utilities.

  Funding Awarded in Program Year 2011: $16,300
  Program Year 2011 Goal: 95

- **Salvation Army – Transitional Housing Project** – Funding will be used to provide transitional housing and case management to low-income, homeless, single parent families. Most clients served are victims of domestic violence or have a past/present alcohol or drug issue or mental health issue which has led to homelessness.

  Funding Awarded in Program Year 2011: $56,400
  Program Year 2011 Goal: 16 households served

- **St. Vincent de Paul – Ozanam Inn** – Funding will be used provide emergency shelter and case management to homeless men. The Ozanam Inn provides free meals, showers, laundry and beds to homeless men. ESG funds will pay for utilities and program personnel, specifically a case manager and the partial salary of the program manager.

  Funding Awarded in Program Year 2011: $60,700
  Program Year 2011 Goal: 600 persons served

- **Volunteers of America – Family Emergency Shelter** – Funding will provide emergency shelter to homeless families. Services include meals, access to laundry and shower facilities, quality children's programming and case management. ESG funds will pay for operational expenses, such as utilities, office supplies, phone and security staff time.

  Funding Awarded in Program Year 2011: $82,500
  Program Year 2011 Goal: 70 households served

- **Wayside Christian Mission – Men's Shelter Project** – Funding will contribute to emergency shelter for homeless men in Louisville Metro. The Men's shelter provides shelter, meals, showers, case management, educational and job training services. ESG funds will pay for operational costs, specifically utilities.

  Funding Awarded in Program Year 2011: $25,000
  Program Year 2011 Goal: 1,200 persons served

- **Wayside Christian Mission – Family Emergency Shelter Project** – $21,900 in ESG funds will contribute to emergency shelter for homeless families in Louisville Metro. The Family Emergency

Shelter provides shelter for families, child care, meals, showers, access to laundry and case management. ESG funds will pay for operational costs, specifically utilities.

Funding Awarded in Program Year 2011: $21,900
Program Year 2011 Goal: 100 households served

- **New Directions Housing Corporation – Transitional Housing Project** – ESG funds will provide transitional housing and services for single parent families. Services include case management focused on financial literacy and connection to resources and mainstream benefits. ESG funds will pay for operational costs, including maintenance and utilities.

  Funding Awarded in Program Year 2011: $20,800
  Program Year 2011 Goal: 12 households served

- **Wellspring – Journey House Project** – ESG funds will provide transitional housing for homeless and chronically homeless women with co-occurring diagnoses of severe and persistent mental illness and substance abuse disorder. Services include case management, 24-hour staff support, life skills training and rehabilitative training. ESG funds will pay for the partial salary of a case manager and some operational expenses.

  Funding Awarded in Program Year 2011: $20,000
  Program Year 2011 Goal: 12 persons served

- **Family and Children's Place – Homeless Prevention Service Project** – ESG funds will provide intensive case management to households who are on the verge of homelessness as evidenced by an eviction notice or utility shut off notice. Case managers assess immediate need, assist in accessing needed services, teach life skills, and act as client advocates to avert initial crises and prevent homelessness. ESG funds will pay for program personnel.

  Funding Awarded in Program Year 2011: $62,500
  Program Year 2011 Goal: 35 persons served

Housing Opportunities for Persons with AIDS

- **Hoosier Hills AIDS Coalition – HOPWA Project** – $40,000 in HOPWA funds provides TBRA and STRMU direct assistance to low-income, HIV/AIDS affected persons in the Indiana portion of Louisville Metro's MSA.

  Funding Awarded in Program Year 2011: $40,000
  Program Year 2011 Goal: 50 persons served

- **Legal Aid Society – HOPWA Project** – HOPWA funding will provide low-income individuals living with HIV/AIDS direct legal representation, advice and counsel and, collaboration with other HOPWA-funded projects and HIV/AIDS service providers. These services help clients resolve the significant, intertwined impediments to securing and maintaining stable and safe housing.

  Funding Awarded in Program Year 2011: $30,000
  Program Year 2011 Goal: 71 persons served

- **House of Ruth – Supportive Services and TBRA Housing Project** – $334,000 in HOPWA funds provides TBRA and supportive services to low-income, HIV/AIDS affected persons in Louisville Metro. HOPWA funds pay for Case Management salaries as well as TBRA**.**

  Funding Awarded in Program Year 2011: $334,000
  Program Year 2011 Goal: 460 persons served

- **Volunteers of America – HOPWA Project** – HOPWA funding will provide STRMU and case management services to HOPWA eligible clients. ESG funds will pay the partial salary of a case manager, STRMU direct assistance costs and some administration costs.

  Funding Awarded in Program Year 2011: $98,000
  Program Year 2011 Goal: 250 persons served

- **AIDS Interfaith Ministries – HOPWA Project** – HOPWA funding will provide direct services to low-income persons and families affected by HIV/AIDS. These direct services include a food pantry and basic household supplies that can be delivered to homebound clients and basic case management. HOPWA funds pay the partial salary of the Director of Program Development, who is responsible for delivering direct services.

  Funding Awarded in Program Year 2011: $35,100
  Program Year 2011 Goal: 140 persons served

Program Year 2011 Rental Development Projects

- **Oracle**
  The project, deve includes fifteen sites: 1778 W. Ormsby Ave, 1852 W Ormsby Ave, 2202 W. Ormsby Ave, 2203 W. Ormsby Ave., 3835 River Park Drive, 3626 River Park Drive, 2204 W. Ormsby Ave., 2205 W. Ormsby Ave., 2208 W. Ormsby Ave., 2218 W. Ormsby Ave., 2220 W. Ormsby Ave., 2307 W. Ormsby Ave., 1808 W. Jefferson Street, 2313 W. Ormsby Ave, 1810 W. Jefferson Street.

  The Oracle Single Family Home Revitalization 2010 project consist of fifty (50) 3 bedrooms, 1.5 bath homes scattered throughout Louisville Metro and Jefferson County area in the Park Hill, Shawnee and Russell neighborhoods. The proposal states that Louisville Metro Housing Division of Community Development financially will assist with the building of 15 newly constructed homes. These 15 homes are called floating units. 3 units (20% of Home assisted units) will be occupied by very-low income families. These families' incomes will be below 50% of the AMI. 8 units will be occupied by households at or below 60% of AMI. Homes will also be set aside for persons with physically disabilities.

  Funding Awarded in Program Year 2011: $1,200,000
  Project Goal: 15 HOME Units of rental housing

- **Apartments of Hope**

The project vacant lots are zoned C- and located at 1161, 1163, 1165 & 1169 Dixie Highway. This project consists of new construction of twelve two-bedroom apartments. The apartments are located on vacant lots at 1161, 1163, 1165 and 1169 Dixie Highway.

Apartments of Hope will provide quality, affordable housing to residents who receive substance abuse services at the adjacent House of Hope. The building will not be restricted to House of Hope clients; other income eligible tenants may also occupy these units.

CSR will provide $600,000 in HOME funds. The 11 unit building will contain nine HOME-assisted two-bedroom units. Two will be designated as low HOME units; seven will be designated as high HOME units with the appropriate income and rent restrictions.

Funding Awarded in Program Year 2011: $600,000
Project Goal: 9 HOME Units of rental housing

- **St. Vincent de Paul Homes**
  The project is located at 419 East St. Catherine Street, 416 East Kentucky Street and 1041 South Preston Street, Louisville, KY 40203

  St. Vincent de Paul will provide affordable, permanent supportive housing to homeless families and adults. St. Vincent de Paul plans to offer 24 SRO units that will be designated specifically to Shelter Plus Care. St. Vincent de Paul also plans three other buildings offering 10 individual/ family units at each. One will have four efficiency units and six one-bedroom units. Two other buildings will offer six-two bedroom units and four- three bedroom units. Residents will receive supportive services from St. Vincent de Paul as they transition out of homelessness.

  CSR will provide $334,103 in HOME funds. The 54 unit project will contain 11 HOME-assisted two-bedroom units. Three will be designated as low HOME units, eight will be designated as high HOME units with the appropriate income and rent restrictions.

  Funding Awarded in Program Year 2011: $334,103
  Project Goal: 11 HOME Units of rental housing

Changes to HOME funded TBRA Policy and Procedures

As of October 2010, all HOME TBRA households are required to participate in self-sufficiency services as part of on-going HOME rental assistance. The self-sufficiency services provided consist of job training/preparation workshops, financial/budget counseling, and general case management. All self-sufficiency services are provided through Louisville Metro Community Services and Revitalization case managers and social workers. HOME TBRA clients sign a Case Management Agreement as part of their annual recertification for the HOME TBRA program. The Case Management Agreement outlines self-sufficiency service expectations and protocols for HOME TBRA clients.

Conflict of Interest

Louisville Metro Community Services and Revitalization requires that all employees certify that they are aware of the Conflict of Interest rule at 24 CFR 570.611 on a yearly basis.

COMMUNITY DEVELOPMENT BLOCK GRANT - 2011 ACTION PLAN BUDGET				
ACTIVITY	**BUDGETED AMOUNT**		**CATEGORY TOTALS**	
HOUSING				
Residential Programs Delivery	$	726,000.00		
Metro-Wide Emergency Repairs	$	1,530,500.00		
Metro-Wide Weatherization Supplement	$	272,400.00		
Metro-Wide Ramp Construction Program	$	210,000.00		
Total Housing			**$**	**2,738,900.00**
NEIGHBORHOOD REVITALIZATION STRATEGY AREA				
Smoketown/Shelby Park Neighborhood	$	1,326,000.00		
Total NRSA			**$**	**1,326,000.00**
PUBLIC FACILITIES AND IMPROVEMENTS				
Lake Louisvilla Project	$	1,000,000.00		
Total Public Facilities and Improvements			**$**	**1,000,000.00**
CLEARANCE				
Vacant Properties Demolition	$	490,100.00		
Total Clearance			**$**	**490,100.00**
PUBLIC SERVICE				
Homeless Services	$	1,130,000.00		
Homeownership Counseling	$	105,000.00		
Family Economic Success Program	$	317,000.00		
Community Outreach CAP	$	168,000.00		
Total Public Service			**$**	**1,720,000.00**
CODE ENFORCEMENT				
Code Enforcement	$	975,000.00		
Total Code Enforcement			**$**	**975,000.00**
ECONOMIC DEVELOPMENT				
Business Loan Program (METCO)	$	250,000.00		
CAP Micro-Enterprise Assistance	$	232,000.00		
Micro-Enterprise/New Business Development Loans	$	100,000.00		
"COOL" Program	$	350,000.00		
Total Economic Development			**$**	**932,000.00**
ADMINISTRATION AND PLANNING				
Urban Design/Landmarks	$	155,000.00		
Housing Department Services	$	1,260,200.00		
Human Relations - Fair Housing	$	70,000.00		
Urban League - Fair Housing	$	25,000.00		
HMIS Grant Match	$	12,500.00		
Contiuum of Care	$	72,300.00		
Indirect Cost	$	700,000.00		
Total Administration and Planning			**$**	**2,295,000.00**
TOTAL CDBG 2011 ACTION PLAN BUDGET			**$**	**11,477,000.00**

CDBG 2011 ACTION PLAN BUDGET - CAP CALCULATIONS

Action Plan Category		Amount	% of Total*	Calculation
Public Service	$	1,720,000.00	14.99%	=1,720,000/11,477,000
Administration & Planning	$	2,295,000.00	20.00%	=2,295,000/11,477,000
Total CDBG 2011 ACTION PLAN BUDGET*	**$**	**11,477,000.00**		

*The CDBG 2011 Action Plan budget of $11,477,000 is comprised up of $10,776,929 of entitlement funds and estimated program income of $700,000.

HOME INVESTMENT PARTNERSHIP PROGRAM - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Community Housing Development Organization (CHDO)	$	535,000.00
Rental Development Program	$	1,600,000.00
Homebuyer Assistance	$	380,000.00
Tenant Based Rental Assistance	$	947,000.00
HOME Administration	$	380,000.00
Total HOME 2011 ACTION PLAN BUDGET	**$**	**3,842,000.00**

EMERGENCY SHELTER GRANT - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Essential Services	$	181,465.00
Prevention	$	65,200.00
Operations	$	248,835.00
Renovation	$	-
ESG Administration (5%)	$	24,775.00
Total ESG 2011 ACTION PLAN BUDGET	**$**	**520,275.00**

HOPWA - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Housing Assistance and Supportive Services	$	537,100.00
HOPWA Administration (3%)	$	16,700.00
Total HOPWA 2011 ACTION PLAN BUDGET	**$**	**553,800.00**

COMMUNITY DEVELOPMENT BLOCK GRANT - 2011 ACTION PLAN HOMELESS SERVICES SUB-RECIPIENTS		
SUB-RECIPIENT	**PROGRAM TITLE**	**AMOUNT**
Bridgehaven	Steps to Recovery	$ 20,700.00
Coalition for the Homeless	White Flag	$ 99,000.00
Family & Children's Place	Intensive Case Management, SPC	$ 362,900.00
Family Health Centers, Inc.	Phoenix Health Center	$ 92,200.00
Family Scholar House, Inc.	At-Risk Family Services	$ 30,200.00
Father Maloney's Boys' Haven, Inc.	Equine Employment Training	$ 40,900.00
GuardiaCare Services, Inc.	Homeless Prevention Payee Program	$ 43,600.00
Jefferson Street Baptist Community at Liberty,	Hospitality Program	$ 45,600.00
Kentucky Refugee Ministries, Inc.	Refugee Housing Bridge Program	$ 27,500.00
Legal Aid Society	Tenant Counseling and Education Program	$ 34,100.00
Schizophrenia Foundation, Kentucky Inc.	Wellspring - Ardery House Transitional	$ 7,300.00
Schizophrenia Foundation, Kentucky Inc.	Wellspring - Gaines and Block Crisis Stabilization Units	$ 11,300.00
St. John Center, Inc.	Emergency Day Shelter and Social Services	$ 217,400.00
St. John Center, Inc.	Residential Recovery Program	$ 19,800.00
YMCA of Greater Louisville, Inc.	Shelter House and Family Mediation	$ 49,700.00
YMCA of Greater Louisville, Inc.	Safe Place Street Outreach Services	$ 27,800.00
	Total CDBG Funded Homeless Services	**$ 1,130,000.00**

EMERGENCY SHELTER GRANT - 2011 ACTION PLAN SUB-RECIPIENTS					
SUB-RECIPIENT	**PROGRAM TITLE**	**OPERATIONS**	**SERVICES**	**PREVENTION**	**TOTAL**
Bellewood Presbyterian Home for Children, Inc. (w/YMCA)	Transitional Housing	$ 26,048.00	$ 29,852.00	$ -	$ 55,900.00
Center for Women & Families	Economic Success Project	$ -	$ 35,800.00	$ -	$ 35,800.00
Choices, Inc.	Norma's House Transitional Housing	$ 28,500.00	$ 6,500.00	$ -	$ 35,000.00
Family & Children First, Inc. dba Family & Children's Place	HPS Intensive Case Management	$ -	$ -	$ 65,200.00	$ 65,200.00
New Directions Housing Corporation	Transitional Services	$ 20,800.00	$ -	$ -	$ 20,800.00
The Salvation Army, A Georgia Corporation	Center of Hope Emergency	$ 16,300.00	$ -	$ -	$ 16,300.00
The Salvation Army, A Georgia Corporation	Transitional Housing	$ 26,846.00	$ 29,554.00	$ -	$ 56,400.00
Schizophrenia Foundation, KY, Inc. dba Wellspring	Journey House Transitional Housing	$ 3,900.00	$ 16,100.00	$ -	$ 20,000.00
Society of St. Vincent DePaul, Council of Louisville, Inc.	Ozanam Inn Emergency	$ 22,041.00	$ 38,659.00	$ -	$ 60,700.00
Volunteers of American of Kentucky, Inc.	Family Emergency Shelter	$ 82,500.00	$ -	$ -	$ 82,500.00
Wayside Christian Mission	Family Emergency Shelter	$ 21,900.00	$ -	$ -	$ 21,900.00
Wayside Christian Mission	Men's Emergency Shelter	$ -	$ 25,000.00	$ -	$ 25,000.00
	Total Emergency Shelter Grant	**$ 248,835.00**	**$ 181,465.00**	**$ 65,200.00**	**$ 495,500.00**

HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS - 2011 ACTION PLAN SUB-RECIPIENTS		
SUB-RECIPIENT	**PROGRAM TITLE**	**AMOUNT**
AIDS Interfaith Ministries of Kentuckiana, Inc.	AIM Care Team	$ 35,100.00
Hoosier Hills AIDS Coalition, Inc.	Hoosier Hills HOPWA	$ 40,000.00
House of Ruth, Inc.	House of Ruth HOPWA	$ 334,000.00
Legal Aid Society, Inc.	HOPWA Legal Aid	$ 30,000.00
Volunteers of America of Kentucky, Inc.	VOA HOPWA	$ 98,000.00
	Total HOPWA Programs	**$ 537,100.00**

EMERGENCY SOLUTIONS GRANT
SUBRECIPIENT MATCH
CONTRACTS DATING JULY 2011 TO JUNE 2012

Subrecipient	Service Type	Project	Total Award	Use of Funds	Match
Bellewood Presbyterian Home for Children	Services, Operations	Transitional Housing	$ 55,900	Salaries, Rent, Copier, Groceries, Repair and maintenance of units	$122,737, including $7,551 in in-kind volunteer contribution, $8,000 in other in-kind donations, $88,326 in other HUD funds, $18,860 in cash match.
Center for Women and Families	Services	Economic Success	$ 35,800	Case Management Salaries	$35,800 cash match.
Choices, Inc.	Operations	Norma's House	$ 35,000	Salaries, Utilities, Phone, Furnishings, Office Supplies, Postage	$70,490 in HUD SHP funds and $70,510 in cash match.
Family & Children's Place	Prevention	Intensive Case Management	$ 65,200	Salaries	$65,200 in private funds.
New Directions Housing	Operations	Transitional Services	$ 20,800	Leased Apartment Units, Utilities	$20,800 cash match (Metro United Way).
Salvation Army	Operations, Services	Center of Hope	$ 16,300	Utilities	$16,300 in private funds.
Salvation Army	Operations	Transitional Housing	$ 56,400	Case Management Salaries, Utilities, Phone, Office Supplies, Shelter Furnishing	$65,397 cash match and $73,319 in Metro United Way grant funds .
Schizophrenia Foundation KY	Operations, Services	Journey House	$ 20,000	Salaries, office supplies, Audit	$20,800 cash match (Metro United Way).
Society of St Vincent de Paul	Operations	Ozanam Inn	$ 60,700	Salaries and Utilities	$50,730 Volunteer Time.
Volunteers of America	Operations, Services	Family Emergency Shelter	$ 82,500	Salaries, Utilities, Phone, Copier, Office Supplies, Maintenance, Insurance	$209,000 Volunteer time, $27, 433 Dare to Care food, $3,460 in-kind space, $75,412 cash match.
Wayside Christian Mission	Operations	Family Emergency Shelter	$ 21,900	Utilities, Salaries	$85.041 in private funds.
Wayside Christian Mission	Operations, Services	Men's Emergency Shelter	$ 31,800	Utilities, Salaries	$103,591 in private funds.

THE COURIER-JOURNAL - A GANNETT COMP

STATE OF KENTUCKY

County of Jefferson

Affidavit of Publication

I, Marjorie Wise of THE COURIER-JOURNAL, clerk of THE COURIER JOUR circulation printed and published at Louisville, Kentucky, do that from my own personal knowledge, and reference to the fi publication, the advertisement of:

Title: Public Notice Lines: 60

Date: 7/13/2011 Inches: 2x5.8

Marjorie Wise, Clerk

Signature of person making proof

Subscribed and sworn to before me this 19th day of July, 2011.

Janice C. Richardson, Notary

Notary Public, State at Large, KY
My commission expires June 14, 2014

PUBLIC NOTICE
LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT
SUBSTANTIAL AMENDMENT TO THE 2010 ANNUAL ACTION PLAN

Louisville Metro Government is making available for citizen review and public comment a proposed amendment to the 2011 Annual Action Plan. The Department of Housing and Urban Development Consolidated Annual Action Plan regulations require that Louisville Metro receive and consider comments on substantial amendments to the Action Plan for 30 days before implementing those amendments. Louisville Metro Government is proposing the following substantial amendment to the Program Year 2011 Annual Action Plan:

- Nonprofit subrecipients approved in the Louisville/Jefferson County Metro Government approved FY12 budget who will received CDBG funding for homeless services, Emergency Solutions grant activities and Housing Opportunities for Persons with AIDS grant activities.
- A reduction of $350,000 in available funding for Smoketown/Shelby Park NRSA activities and a reduction of $99,000 to the CAP Microenterprise Assistance.
- An addition of $350,000 for "COOL" Program Economic Development activities and an addition of $99,000 to Housing Programs Delivery.
- Details on Program Year 2011 Rental Development projects.

The full amendment is available for viewing online at www.louisvilleky.gov/housing and at the Department of Community Services and Revitalization, 745 W. Main St., 3rd Floor, Louisville, Kentucky, 40202 during regular business hours. Any interested agencies, groups, or persons may submit comments regarding the proposed amendment via e-mail to Brandi.Scott@louisvilleky.gov, fax to (502) 574-4336, or mailed to Brandi Scott at the address above during the 30-day comment period beginning July 13, 2011 and ending August 11, 2011. For further information, please call (502) 574-3107.

Second Program Year Action Plan - AMENDED

The CPMP Second Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

Program Year 1 Action Plan Amendment Executive Summary

The Louisville/Jefferson County Metro Government 2011 Action Plan submitted to the U.S. Department of Housing and Urban Development (HUD) in May 2011 outlined projects and programs for 2011 aimed at addressing the goals identified in the five-year, 2010 to 2014, Louisville/Jefferson County Metro Government Consolidated Plan (Con Plan). These projects and programs include affordable housing, homeless prevention, supportive services, economic development, and community development activities.

Louisville/Jefferson County Metro Government's Citizen Participation Plan was designed to encourage active citizen participation in both the identification of needs within the community and the development of the goals and strategies to address those needs. This plan, which provides guidelines for all phases of consolidated planning, including amendments, deems that an amendment to the Action Plan is warranted given substantial changes which include the addition or deletion of an activity not previously included in the Consolidated Plan, changes to the location of an activity which affect the original scope of the project, changes to the scope of an activity which affect the original beneficiaries, changes in the scope of an activity due to modifications in funding level (a funding adjustment totaling 25% or more in a program year Action Plan budget for the project) and a series of changes representing a cumulative total of 10% or more in a program year Action Plan budget.

The Second Amendment to the 2011 Action Plan is concerned with the reallocation of $1,326,000 in Community Development Block Grant funding previously designated for activities relating to the creation of a Neighborhood Revitalization Strategy Area in the Smoketown/Shelby Park Neighborhood. This funding will be reallocated to various eligible activities that will occur in conjunction with the Sheppard Square HOPE VI project occurring in the Smoketown neighborhood. While Louisville Metro remains committed to the revitalization of the Smoketown/Shelby Park neighborhoods the success of the Sheppard Square HOPE VI project is the first critical step to this revitalization. Activities to be funding include eligible demolition and infrastructure projects and the potential rehabilitation of a historic structure.

All reallocations proposed above are subject to approval by the Louisville Metro Council.

Citizen Participation

A legal advertisement announcing the public comment period was published in the Courier-Journal on January 28th, 2012. A public comment period will be held between January 28th, 2012 and February 26th, 2012.

COMMUNITY DEVELOPMENT BLOCK GRANT - 2011 ACTION PLAN BUDGET				
ACTIVITY	**BUDGETED AMOUNT**		**CATEGORY TOTALS**	
HOUSING				
Residential Programs Delivery	$	726,000.00		
Metro-Wide Emergency Repairs	$	1,523,000.00		
Metro-Wide Weatherization Supplement	$	272,400.00		
Metro-Wide Ramp Construction Program	$	210,000.00		
Total Housing			**$**	**2,731,400.00**
PUBLIC FACILITIES AND IMPROVEMENTS				
Sheppard Square HOPE VI Assistance	$	1,326,000.00		
Lake Louisvilla Project	$	1,000,000.00		
Total Public Facilities and Improvements			**$**	**2,326,000.00**
CLEARANCE				
Vacant Properties Demolition	$	490,100.00		
Total Clearance			**$**	**490,100.00**
PUBLIC SERVICE				
Homeless Services	$	1,130,000.00		
Homeownership Counseling	$	105,000.00		
Family Economic Success Program	$	317,000.00		
Community Outreach CAP	$	168,000.00		
Total Public Service			**$**	**1,720,000.00**
RELOCATION				
Relocation	$	7,500.00		
Total Relocation			**$**	**7,500.00**
CODE ENFORCEMENT				
Code Enforcement	$	975,000.00		
Total Code Enforcement			**$**	**975,000.00**
ECONOMIC DEVELOPMENT				
Business Loan Program (METCO)	$	250,000.00		
CAP Micro-Enterprise Assistance	$	232,000.00		
Micro-Enterprise/New Business Development Loans	$	100,000.00		
"COOL" Program	$	350,000.00		
Total Economic Development			**$**	**932,000.00**
ADMINISTRATION AND PLANNING				
Urban Design/Landmarks	$	155,000.00		
Housing Department Services	$	1,260,300.00		
Human Relations - Fair Housing	$	70,000.00		
Urban League - Fair Housing	$	25,000.00		
HMIS Grant Match	$	12,500.00		
Contiuum of Care	$	72,200.00		
Indirect Cost	$	700,000.00		
Total Administration and Planning			**$**	**2,295,000.00**
TOTAL CDBG 2011 ACTION PLAN BUDGET			**$**	**11,477,000.00**

CDBG 2011 ACTION PLAN BUDGET - CAP CALCULATIONS

Action Plan Category		Amount	% of Total*	Calculation
Public Service	$	1,720,000.00	14.99%	=1,720,000/11,477,000
Administration & Planning	$	2,295,000.00	20.00%	=2,295,000/11,477,000
Total CDBG 2011 ACTION PLAN BUDGET*	**$**	**11,477,000.00**		

*The CDBG 2011 Action Plan budget of $11,477,000 is comprised up of $10,776,929 of entitlement funds and estimated program income of $700,000.

HOME INVESTMENT PARTNERSHIP PROGRAM - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Community Housing Development Organization (CHDO)	$	535,000.00
Rental Development Program	$	1,600,000.00
Homebuyer Assistance	$	380,000.00
Tenant Based Rental Assistance	$	947,000.00
HOME Administration	$	380,000.00
Total HOME 2011 ACTION PLAN BUDGET	**$**	**3,842,000.00**

EMERGENCY SHELTER GRANT - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Essential Services	$	181,465.00
Prevention	$	65,200.00
Operations	$	248,835.00
Renovation	$	-
ESG Administration (5%)	$	24,775.00
Total ESG 2011 ACTION PLAN BUDGET	**$**	**520,275.00**

HOPWA - 2011 ACTION PLAN BUDGET		
ACTIVITY	**BUDGETED AMOUNT**	
Housing Assistance and Supportive Services	$	537,100.00
HOPWA Administration (3%)	$	16,700.00
Total HOPWA 2011 ACTION PLAN BUDGET	**$**	**553,800.00**

COMMUNITY DEVELOPMENT BLOCK GRANT - 2011 ACTION PLAN HOMELESS SERVICES SUB-RECIPIENTS		
SUB-RECIPIENT	**PROGRAM TITLE**	**AMOUNT**
Bridgehaven	Steps to Recovery	$ 20,700.00
Coalition for the Homeless	White Flag	$ 99,000.00
Family & Children's Place	Intensive Case Management, SPC	$ 362,900.00
Family Health Centers, Inc.	Phoenix Health Center	$ 92,200.00
Family Scholar House, Inc.	At-Risk Family Services	$ 30,200.00
Father Maloney's Boys' Haven, Inc.	Equine Employment Training	$ 40,900.00
GuardiaCare Services, Inc.	Homeless Prevention Payee Program	$ 43,600.00
Jefferson Street Baptist Community at Liberty,	Hospitality Program	$ 45,600.00
Kentucky Refugee Ministries, Inc.	Refugee Housing Bridge Program	$ 27,500.00
Legal Aid Society	Tenant Counseling and Education Program	$ 34,100.00
Schizophrenia Foundation, Kentucky Inc.	Wellspring - Ardery House Transitional	$ 7,300.00
Schizophrenia Foundation, Kentucky Inc.	Wellspring - Gaines and Block Crisis Stabilization Units	$ 11,300.00
St. John Center, Inc.	Emergency Day Shelter and Social Services	$ 217,400.00
St. John Center, Inc.	Residential Recovery Program	$ 19,800.00
YMCA of Greater Louisville, Inc.	Shelter House and Family Mediation	$ 49,700.00
YMCA of Greater Louisville, Inc.	Safe Place Street Outreach Services	$ 27,800.00
	Total CDBG Funded Homeless Services	**$ 1,130,000.00**

EMERGENCY SHELTER GRANT - 2011 ACTION PLAN SUB-RECIPIENTS					
SUB-RECIPIENT	**PROGRAM TITLE**	**OPERATIONS**	**SERVICES**	**PREVENTION**	**TOTAL**
Bellewood Presbyterian Home for Children, Inc. (w/YMCA)	Transitional Housing	$ 26,048.00	$ 29,852.00	$ -	$ 55,900.00
Center for Women & Families	Economic Success Project	$ -	$ 35,800.00	$ -	$ 35,800.00
Choices, Inc.	Norma's House Transitional Housing	$ 28,500.00	$ 6,500.00	$ -	$ 35,000.00
Family & Children First, Inc. dba Family & Children's Place	HPS Intensive Case Management	$ -	$ -	$ 65,200.00	$ 65,200.00
New Directions Housing Corporation	Transitional Services	$ 20,800.00	$ -	$ -	$ 20,800.00
The Salvation Army, A Georgia Corporation	Center of Hope Emergency	$ 16,300.00	$ -	$ -	$ 16,300.00
The Salvation Army, A Georgia Corporation	Transitional Housing	$ 26,846.00	$ 29,554.00	$ -	$ 56,400.00
Schizophrenia Foundation, KY, Inc. dba Wellspring	Journey House Transitional Housing	$ 3,900.00	$ 16,100.00	$ -	$ 20,000.00
Society of St. Vincent DePaul, Council of Louisville, Inc.	Ozanam Inn Emergency	$ 22,041.00	$ 38,659.00	$ -	$ 60,700.00
Volunteers of American of Kentucky, Inc.	Family Emergency Shelter	$ 82,500.00	$ -	$ -	$ 82,500.00
Wayside Christian Mission	Family Emergency Shelter	$ 21,900.00	$ -	$ -	$ 21,900.00
Wayside Christian Mission	Men's Emergency Shelter	$ -	$ 25,000.00	$ -	$ 25,000.00
	Total Emergency Shelter Grant	**$ 248,835.00**	**$ 181,465.00**	**$ 65,200.00**	**$ 495,500.00**

HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS - 2011 ACTION PLAN SUB-RECIPIENTS		
SUB-RECIPIENT	**PROGRAM TITLE**	**AMOUNT**
AIDS Interfaith Ministries of Kentuckiana, Inc.	AIM Care Team	$ 35,100.00
Hoosier Hills AIDS Coalition, Inc.	Hoosier Hills HOPWA	$ 40,000.00
House of Ruth, Inc.	House of Ruth HOPWA	$ 334,000.00
Legal Aid Society, Inc.	HOPWA Legal Aid	$ 30,000.00
Volunteers of America of Kentucky, Inc.	VOA HOPWA	$ 98,000.00
	Total HOPWA Programs	**$ 537,100.00**

Second Program Year Action Plan - AMENDED

The CPMP Second Annual Action Plan includes the SF 424 and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

Narrative Responses

GENERAL

Executive Summary

Program Year 2 Action Plan Amendment Executive Summary

The Louisville/Jefferson County Metro Government 2011 Action Plan submitted to the U.S. Department of Housing and Urban Development (HUD) in May 2011 outlined projects and programs for 2011 aimed at addressing the goals identified in the five-year, 2010 to 2014, Louisville/Jefferson County Metro Government Consolidated Plan (Con Plan). These projects and programs include affordable housing, homeless prevention, supportive services, economic development, and community development activities.

Louisville/Jefferson County Metro Government's Citizen Participation Plan was designed to encourage active citizen participation in both the identification of needs within the community and the development of the goals and strategies to address those needs. This plan, which provides guidelines for all phases of consolidated planning, including amendments, deems that an amendment to the Action Plan is warranted given substantial changes which include the addition or deletion of an activity not previously included in the Consolidated Plan, changes to the location of an activity which affect the original scope of the project, changes to the scope of an activity which affect the original beneficiaries, changes in the scope of an activity due to modifications in funding level (a funding adjustment totaling 25% or more in a program year Action Plan budget for the project) and a series of changes representing a cumulative total of 10% or more in a program year Action Plan budget.

The Third Amendment to the 2011 Action Plan is concerned with the second allocation of $294,334 in Emergency Solutions Grant (ESG) funding. Louisville Metro will use these funds to centralize and improve Homeless Management Information System (HMIS) data collection through Louisville's HMIS Lead (The Coalition for the Homeless) and to transition the Homeless Prevention Rapid Re-housing Program (HPRP), administered by the Louisville Metro Department of Community Services and Revitalization (LMCSR), into an ESG Rapid Re-Housing program.

All reallocations proposed above are subject to approval by the Louisville Metro Council.

Collaboration and Consultation Process

The ESG program manager has consulted and collaborated with the CoC through a series of meetings, presentations and conversations. The ESG program manager met with the CoC coordinator on February 15, 2012 to draft the Written Standards, the Performance Standards and to discuss changes to HMIS.

The program manager then presented the draft of that work to the CoC's Advisory Board on February 29, 2012. The Advisory Board suggested presenting the outline to the entire CoC at the next meeting on March 5, 2012 and establishing a series of task force meetings to address the most outstanding issues. The presentation was made and four Task Force groups were established: the Assessment Task Force, the Client Criteria Task Force, the Institutional Discharge Task Force and the Homeless Participation Task Force. There were a series of task force meetings held between March 12, 2012 and March 22, 2012 to discuss the written standards. The work of the task force groups was incorporated into the written standards and the work from those meetings was distributed to the entire CoC through email. The Assessment and Client Criteria Task Force groups merged. Task force meetings are ongoing and will be used to continue strategic planning related to ESG changes. Task force members will help to refine and implement the new policies and procedures outlined in the Written Standards. Task force groups will be expanded or re-focused as needed. A major focus will be to explore community needs and resources and to work to develop a funding process for ESG for the next fiscal year.

LMCSR also met individually with each previously funded ESG subgrantee between March 16, 2012 and March 19, 2012 to discuss the changes outlined in the interim rule. These agencies shared their questions, concerns and comments regarding the ESG rule changes. LMCSR asked each agency to look at the changes to the ESG program, as well as the strengths and resources within their own agencies and to develop funding proposals based on those factors. The biggest issue to emerge from these meetings was how the changes would affect previously funded transitional housing programs. LMCSR coordinated a meeting on March 30, 2012 between the local HUD Community Planning Development (CPD) Office and all of the previously funded transitional housing program providers to discuss the future of transitional housing under ESG. These meetings determined the funding recommendations for this fiscal year, which are detailed in the 2012 Action Plan.

To address the needs of special populations in the written standards, LMCSR has consulted and collaborated with agencies who serve those with mental illness, the chronically homeless, victims of domestic violence and sexual assault and those who are affected by HIV/AIDS to provide input under the ESG Written Standards on how to best serve these vulnerable groups. The ESG program manager solicited input through email and included the input in the written standards and the common assessment. Service providers who serve these groups also participated in the task force meetings.

Citizen Participation

A legal advertisement announcing the public comment period was published in the Courier-Journal on April 13th, 2012. A public comment period was held between April 13th, 2012 and May 13th, 2012. Responses are included with the comments below.

Natalie Harris, Coalition for the Homeless

Finally, we have two recommendations for the amended ESG plan for 2011. First, the plan states that street outreach services are not anticipated to be a top priority, but the 2012 Consolidated Plan includes a line item for street outreach. If these funds are a lower priority, we encourage Metro Louisville, to instead target the funding to homeless programs funded through CDBG in past years. In fact, we would encourage Metro Louisville to ensure that someone within Community Services and Revitalization has the responsibility of looking across various funding programs and unmet community needs in order to make sure that the best use of funding is being made not just within one pool, but across the full funding spectrum. Also, as transitional housing programs change focus or seek funding outside ESG due to new program rules, we encourage the city to look at funding new gaps in resources. One example is healing beds for homeless persons who are too well to stay in the hospital but too sick to sleep on the streets or in congregate shelters. Presently, such beds are funded at Volunteers of America and Wayside, but funding presently provided by GE will end in November 2012 leaving a lack in this very important resource.

LMCSR Response:
As a point of clarification, Street Outreach is a priority and funding for such has been recommended. Many of the homeless service projects funded through Community Development Block Grant (CDBG) are still not eligible activities under the Emergency Solutions Grant. What's more, LMCSR did make an effort to recommend funding projects that are eligible under ESG with ESG funds as opposed to funding with CDBG funds. This includes Street Outreach, which was previously funded with CDBG and is now being recommended for funding with ESG. LMCSR does look at community needs and various funding sources and works to fund projects with the most appropriate funding source. This includes communication among the various program managers who work on similar projects and oversight at a management level. LMCSR agrees with The Coalition for the Homeless that the changes to the ESG program will need to prompt a re-examination of community needs and gaps in resources or services. LMCSR will be engaging with the Continuum of Care (CoC) in strategic planning to address this over the next year.

Matching Resources

Matching resources for the Rapid Re-housing activities which account for $152,259 of the second allocation will be provided by Louisville Metro in the form of a cash match. The matching funds are Louisville Metro general funds used to provide rental assistance to persons with no income who are facing eviction.

Matching resources for the HMIS Single Point of Entry project will be matched by the subgrantee 1:1. Matching funds will be used for HMIS activities in the amount of $120,000.

Proposed Activities

Louisville Metro's proposed activities correspond with the fourth priority need (Goal 4) of the Con Plan. In accordance with HUD guidance, Louisville Metro is using the second ESG allocation to provide Rapid Re-Housing and HMIS activities. Because these were not ESG eligible activities when the Consolidated Plan was developed, objectives 4.8 and 4.9 have been added. These activities will take place between July 1, 2012 and June 30, 2013.

Goal: to reduce the incidence of homelessness in the community

Objective 4.8: Provide Rapid Re-Housing Assistance and Housing Stabilization and Relocation Services

Outcome: 50-60 Households will be rapidly re-housed and provided with housing relocation and stabilization services.

Performance Indicator: The Point-In-Time count and Homeless Census will show a proportionate decrease in the homeless population in Louisville.

Projected Accomplishments: 50 – 60 households will be placed in permanent housing and will maintain that housing for six months.

LMCSR plans to provide rapid re-housing direct assistance for the Metro Louisville community with the new ESG. LMCSR plans to utilize portions of the successful HPRP as a guide for program design and implementation. Plans are to provide rapid re-housing rental assistance and utility arrearage assistance for up to 24 months for qualifying households. All rapid re-housing households will be provided with individualized and monthly case management services during program participation. The new coordinated intake system will help identify those households who are appropriate for ESG rapid re-housing assistance. In general, ESG rapid re-housing candidates will typically be identified as newly homeless and with some potential for rapid housing sustainability (due to previous work history, educational attainment, previous housing stability, etc.). It is anticipated that the new ESG rapid re-

housing program will be able to provide on-going direct assistance to approximately 50 households during the FY2013 program year. $137,789.37 in ESG funds are allocated for this activity.

In addition, in correspondence with the fourth priority need (Goal 4) of the Con Plan, LMCSR will be providing an HMIS Single Point of Entry.

Goal: to reduce the incidence of homelessness in the community

Objective 4.9: To provide a single point of entry, a common assessment and a universal verification of homelessness for the homeless service providers in Louisville.

Outcome: At least 8,000 homeless persons who are seeking emergency shelter in Metro Louisville will be entered into HMIS at the Single Point of Entry and receive housing and services referrals to address their housing barriers.

Performance Indicator: The Point-In-Time count and Homeless Census will show a proportionate decrease in the homeless in population in Louisville.

Projected Accomplishments: 77% of people who enter permanent supported housing will stay there for at least 6 months. 65% of the people entering transitional housing will move to permanent housing. 25% of the people leaving the system will leave with employment.

The Coalition for the Homeless, Louisville's HMIS Lead, plans to centralize HMIS intake for homeless persons in Louisville Metro using ESG funds. The Coalition for the Homeless will train and supervise staff who will be responsible for ensuring that every person who enters the homeless shelter system is entered into HMIS accurately. The Coalition for the Homeless is also exploring a scan card system for ESG program participants and other homeless persons to use in Louisville. The goal of this project is to reduce the burden of HMIS data entry on ESG subrecipients and improve Louisville's HMIS data quality. ESG funds will pay for staff to enter HMIS data and the equipment necessary to implement system changes (computers, bar code scanners, printers etc.) At least 8,000 homeless persons will be served by this centralization in the FY2013 program year. $120,000 in ESG funds are allocated for this activity.

Funding Priorities

Louisville Metro funding priorities include HMIS and Rapid Re-Housing. These funding priorities were reached through consultation with the CoC and through careful consideration of guidance released by HUD, as well as the timing of this funding. Louisville Metro was limited by HUD in the application of these funds to new Emergency Solutions Activities (Street Outreach, Rapid Re-Housing, and HMIS.) The Coalition for the Homeless proposed HMIS activities and Louisville Metro prioritized Rapid Re-Housing due in large part to the upcoming expiration of the American Recovery and Reinvestment Act funded HPRP.

These activities also support national and local priorities. The Coalition for the Homeless published *The Blueprint*, a 10-year plan to end homelessness, in 2000. Rapid Re-Housing and HMIS data were both listed in that plan as priority activities in the fight to end homelessness. These activities also support the *Opening Doors: Federal Strategic Plan to Prevent and End Homelessness.* Rapid Re-housing activities will provide affordable housing to people experiencing homelessness and both the Rapid Re-Housing activities and the HMIS activities will improve access to mainstream resources. The Rapid Re-Housing case management will connect clients to mainstream resources. The HMIS centralization process will be designed to facilitate the connection to mainstream resources.

The overall lack of affordable housing in Louisville is a constant obstacle to addressing the needs of the community.

Emergency Solutions Grants Written Standards

Standard Policies and Procedures for HMIS participation

The Coalition for the Homeless is Louisville Metro's HMIS lead and is therefore responsible for reviewing, revising and approving all policies and plans for HMIS. All ESG subrecipients are required to participate in HMIS and adhere to the policies and procedures established by the HMIS lead. ESG subrecipients are expected to safeguard HMIS security by designating an HMIS security officer, conducting workforce security screenings, reporting security incidences to the Coalition for the Homeless, adhering to a disaster recovery plan and conducting an annual security review. When implementing HMIS procedures, ESG subrecipients must not violate the Health Insurance Portability and Accountability Act (HIPAA). Victim service providers and those providing legal services are exempted from HMIS if they are legally prohibited from participating in the system, but they must use a comparable database and provide reports/data as requested by Louisville Metro or the Coalition for the Homeless.

Standard Policies and Procedures for evaluating persons or families eligible for assistance

All persons who receive ESG assistance will be evaluated using a common assessment. This assessment begins at intake at any agency that belongs to Louisville's CoC. The common assessment will be two-part: The first step will be for intake staff to collect the 11 HMIS data points necessary to enter the client into the HMIS system and to determine the type of assistance the client needs, based on their housing status. The types of assistance available will fall into 4 categories: prevention, rapid re-housing, emergency shelter and homeless services. The intake staff will also evaluate ESG eligibility and a participant's eligibility will be confirmed during the second part of the assessment. The second part of the assessment will be an in-depth assessment of the client's needs. An individual plan for that client will then be developed that includes a housing goal and an income goal. The plan will also include referrals to mainstream resources, such as Social Security Disability, food stamps, Section 8, or services for veterans. Program participants will then be referred to the most appropriate available program. Their individual plan will go with them. At the end of each secondary assessment, a checklist will be completed that will determine which programs may be appropriate for that participant. The agency staff will then go over the program options with the client to address questions, concerns and preferences. The staff will check the capacity of the best program for that client. If the first program choice is full and will be at capacity for more than 30 days, the agency staff will direct the client to the next best program.

The Coalition for the Homeless is developing a proposal to improve Louisville's HMIS data collection through centralization. This includes researching and exploring best practices in cities like Cincinnati, Birmingham and Columbus. This centralization will include using staff trained and supervised by the Coalition for the Homeless, Louisville's HMIS experts, to do the initial HMIS intake. The use of scan cards to eliminate the daily manual entry and exit of program participants is being explored, the goal of which is to develop a system that reduces the data entry burden on subrecipients and improves the overall data quality. Once a plan has been fully developed, this will be the first part of the common assessment process.

Policies and procedures for coordination among providers

Coordination among providers will be attained through the CoC, the common assessment process and the community's White Flag program. The common assessment process will allow providers to refer clients to other providers as appropriate. All ESG providers are required to be active participants in the community's CoC, which will serve as a vehicle to discuss system-wide issues and concerns. The White Flag program is the community's coordinated response to inclement weather that makes it unsafe for people to be on the streets. ESG subrecipients are also able to participate in the ongoing task force meetings, as described in this amendment.

Policies and procedures for determining and prioritizing who will receive homeless prevention or rapid re-housing

Program placement will be based on need, eligibility, capacity of the programs and the appropriateness of programs for participants. Program participants who are eligible for Shelter Plus Care or other subsidized permanent housing programs will be referred to those programs first. Program participants who are at-risk of homelessness but who will lose their housing before a prevention program can be of assistance will be referred to a rapid re-housing program. Those who are imminently homeless will also be referred to rapid Re-Housing. The placement of other participants in a rapid re-housing or prevention program will be determined during the in-depth assessment process and the development of an individualized plan. Participants who appear to be able to achieve housing stability with a short period of assistance will be prioritized for rapid re-housing programs.

Standards for determining the participant share of rent and utilities

The participant share of rent and utilities can be determined in one of two ways, either through a "shallow subsidy" model or a "lump sum" model. LMCSR intends to do a "lump sum" payment standard for ESG direct client assistance. The payment standard will be based on household size (i.e. single-person household will receive up to $500 in monthly ESG assistance, two-person household will receive up to $550, etc.). Louisville Metro had considerable success administering a lump sum payment standard for HPRP. The monthly payment will be for rent; however, utility payments could be made on a case-by-case basis (provided that the lump sum assistance amount is not exceeded for the household size). Other agencies in Louisville who provide Rapid Re-Housing assistance or Prevention financial assistance can use either model.

Standards for determining the length and level of assistance

Prevention assistance will be provided to eligible program participants in the amount necessary to stabilize their housing, as determined by the assessment process. The standards used to determine the amount to be provided will include: the level of available social supports (i.e. whether or not the person being assessed has exhausted supports from family, friends, churches or other potential supports.) and the documentation of eligibility and need (i.e. the documentation of income and the threat to housing stability.)

Emergency Shelter will be provided to program participants who are homeless, as defined by HUD in 24 Code of Federal Regulations (CFR) 576.2.1. Emergency Shelter will be provided for no more than 180 days, with the expectation that program participants will move on to a housing solution. The exception to the 180 day length of stay will be made for those program participants who refuse other services in writing before they exceed 180 days in an emergency shelter in a program year. An exception can also be made if an individual plan calls for permanent housing or transitional housing, but those programs are at capacity. Essential Services will be available to any program participant utilizing Emergency Shelter. A case manager will provide an in-depth assessment and individualized plan for all program participants within the first 14 days of a participant's stay in the shelter. Additional case management will be provided on an as needed basis and no-less than monthly for program participants in emergency shelter until they are moved to a program providing them a housing solution.

Rapid Re-housing rental assistance will be provided to program participants who are prioritized through the in-depth assessment process. Program participants who can achieve housing stability in a short amount of time will be prioritized to receive Rapid Re-Housing assistance. The standards used to determine whether or not a program participant can achieve housing stability in a short amount of time will include current income, employment history, job readiness, financial matters (including debt), educational attainment, health issues (including mental health and addiction), criminal history and other issues that may prevent a person from attaining or maintaining housing. These issues will not affect a participant's eligibility but will be used to determine the suitability of a rapid re-housing program and the length of assistance. A person with more issues preventing them from attaining and maintaining housing stability will receive more assistance than a person with less need. A common tool will be developed and

applied to each participant to objectively determine the length and amount of assistance received. Those who need short-term assistance will receive 3 months of rental assistance. Those who need medium-term assistance will receive 3-24 months of assistance. All Rapid Re-Housing participants will be re-evaluated once every 3 months. No participant may receive more than 24 months of assistance over 3 years and no participant can be promised assistance outside of a program year as dictated by an agency's grant agreement.

All ESG subrecipients will have a written termination procedure with the following minimum standards: written notice to the program participant containing a clear statement of the reasons for termination; a review of the decision, in which the program participant is given the opportunity to present written or oral objections someone other than the person who initiated the termination or a subordinate of that person; and prompt written notice of the final decision to the program participant. The termination of a client will not bar the program participant from receiving further assistance at a later date.

Standards for determining the type, amount and duration of housing stabilization services, including limits.

Housing stabilization services will be provided as needed to program participants receiving prevention and rapid re-housing assistance. Each ESG participant receiving housing stabilization services will have a unique and individualized case plan. Housing stability case management will be provided once a month to program participants. Except for housing case management, no participant may receive more than 24 months of assistance over 3 years.

Standards for Street Outreach

ESG subrecipients providing street outreach will work with service providers and other community networks to identify, support and stabilize via street outreach efforts the unique needs of those who are living on the street. Street Outreach Teams will collect basic information on any person who receives any type of street outreach service. Those who want to engage further in care/case management support will receive the Coordinated Assessment. Appropriate referrals and resources will be identified based on this assessment.

Those living on the streets may be served by one of several street outreach teams currently active within the Louisville CoC. The Seven Counties Mental Health Outreach team is funded through the Louisville CoC and is the primary street outreach team for homeless adults with mental health concerns in Louisville. YMCA Safe Place Services is funded partially with Street Outreach Runaway and Homeless Youth funding through the Department of Health and Human Services and focuses on at-risk populations of 12 to 22 year olds, with primary education efforts aimed towards 12 to 17 year olds and street outreach and case management services aimed towards 18 to 22 year olds. They perform street outreach 5 days/nights a week in areas all around Metro Louisville. Seven Counties leads the annual homeless Street Count each January and has also been instrumental with the Rx: Housing initiative (100,000 Homes campaign). Homeless street outreach is also performed in Metro Louisville by the Wayside Christian Mission Samaritan Patrol, the River City Love Squad, and the Healing Place CAP Van outreach effort. These additional outreach teams do not receive CoC funding and, while operating on a more limited basis, do perform consistent homeless street outreach efforts throughout the year.

Standards for Emergency Shelters

ESG Program Participants will be admitted to the shelter system through the centralized HMIS intake, where the capacity of each shelter, client preference and client eligibility will be assessed before the client is admitted to a shelter. The centralized HMIS intake will refer clients to a shelter with available beds and divert persons who are not eligible or if all shelters are at capacity.

The age of a child (under 18) must not be used as a basis for denying any families' admission to a shelter that serves families with children under 18.

Emergency shelters will discharge participants once participants have been referred and accepted into another program or have accessed permanent housing. Emergency shelter will follow the same termination policy outlined in the Standards for Determining the Length and Level of Assistance. All emergency shelters in Louisville are licensed through Louisville Metro Government's Land Development Code. Each shelter is subject to annual inspections for health and safety. In addition, all of Louisville's emergency shelters undergo the Quality Assurance Standard (QAS) process employed by The Coalition for the Homeless. The QAS process reviews programmatic, policy and professional standards. Failure to comply with the QAS process and standards is reported by The Coalition to Louisville Metro. A lack of compliance will elevate a subrecipient's risk assessment status and is a factor in ESG funding decisions.

The needs of special populations will be addressed by identifying program participants who are affected by HIV/AIDS, mental health issues, domestic violence, sexual assault or other issues that require additional services besides those offered to the general population and referring those participants to appropriate services. Louisville Metro has collaborated with agencies who serve these populations to include questions that will identify participants with special needs during the assessment process. Training and tools will be delivered to ESG subrecipients so that all subrecipients will be able to identify those persons with special needs and refer them appropriately. The common assessment will be accompanied by a checklist that helps agencies refer participants appropriately. Therefore, should a program participant's checklist indicate the participant is HIV positive or has a mental illness, the checklist would indicate where to refer that client for further services and evaluation. Specifically, participants who are identified as having disabling conditions may be referred to Shelter Plus Care; participants who have identified themselves as HIV+ will be referred to House of Ruth for potential Housing Opportunities for Persons With AIDS funded Tenant Based Rental Assistance and to the Ryan White funded Care Coordinator program at Volunteers Of America (VOA); participants who have been sexually assaulted or who are fleeing domestic violence will be referred to the Center for Women and Families; and those with mental illness disabilities are referred to Seven Counties Services, Wellspring or another agency that provides mental health services.

In addition to the tools provided through the common assessment and referral process, training will be provided to help deal with the sensitive issues of these vulnerable populations. The Center for Women and Families will provide an annual training to the CoC about domestic violence and sexual assault. AIDS Interfaith Ministries, the VOA Care Coordinator program and House of Ruth will participate in a training event around serving those affected by HIV/AIDS. The ESG program manager will work to coordinate other trainings related to serving vulnerable populations.

Institutional Discharge

The CoC has established an Institutional Discharge Task Force. The task force will work to coordinate with the CoC and major state institutions related to mental health, health, foster care and prisons to prevent the discharge of persons from these institutions into homelessness. Emergency shelters will document incidences where they suspect persons were discharged from an institution into homelessness and report that information to the task force. The task force will then host a meeting at least twice a year for the state institutions to discuss the information provided by the emergency shelters and determine solutions to prevent people from being discharged into homelessness. The task force will also publish a quarterly report from HMIS showing how many participants came from institutions to the shelters and an annual report on the work of the task force for the year.

Process for Making Subawards

Louisville Metro used an approach for making subawards that prioritized collaboration and consultation with the CoC. There was an ESG information session for all interested parties on February 17, 2012 and a presentation regarding ESG was made to the CoC on March 5, 2012. ESG subrecipients have submitted proposals directly to LMCSR for review and recommendation of funding.

Homeless Participation Policy

The CoC has established a Homeless Participation Task Force. This group will organize a Client Participation Group that will serve to engage those who are homeless or who are formerly homeless. The task force will be made up of mostly emergency shelter staff members who will do outreach to potential group members and run the meetings. The purpose of the Client Participation Group will be to engage those served by the homeless system, inform them of policy issues and seek their input on these issues. Insight and information gained from the meetings will be sent to each participating agency's board and to the board of the Coalition for the Homeless. When appropriate, the Coalition will engage agencies in a wider conversation about how to address information that arises from the client participation group, including whether or not to change policies and procedures that all participating agencies are held to. ESG agencies who are actively engaged in this group will be able to meet the ESG rules and regulations' requirements for participation from the homeless and formerly homeless.

All ESG subrecipients will ensure that their client participation policy includes either active engagement in the Client Participation Group or the participation of a homeless or formerly homeless person on their board. To be actively engaged, subrecipients will need to identify a Client Participation Coordinator who is responsible for recruiting and empowering clients to attend the group meetings and ensuring that the information from the meeting reaches their agency's board. Agencies will also be required to report annually to the LMCSR ESG Program Manager regarding how information received from these meetings was used to inform agency policies and procedures. The purpose of this policy is to actively engage those who are served by the homeless services system in a meaningful, effective and efficient way and to help subrecipients meet ESG requirements. Any renovations or construction projects can be vetted at the group meetings. ESG subrecipients will still need to have a written client participation policy and work to include homeless or formerly homeless persons in the delivery of services and upkeep of property through employment or volunteer opportunities.

Participation in HMIS and Performance Standards to Evaluate ESG activities

Louisville Metro requires that all ESG subrecipients participate in HMIS. (Except for those providing legal services, services to the victims of domestic violence or sexual assault and those serving HIV/AIDS affected participants; as applicable under ESG rules and regulations. Subrecipients serving these populations are required to use an equivocal system to provide the necessary reports to CSR.) This requirement will be included in each subrecipient's grant agreement and will be enforced through monitoring.

Also, ESG Performance standards will be measured through HMIS. The standards that will be measured to evaluate ESG activities include: service provider's ability to move persons from emergency/transitional/unstable housing to permanent housing; service provider's ability to assist clients in increasing income from entry into the homeless provider system to exit; service provider's ability to reduce the recidivism rate within the homeless provider system; and a service provider's ability to reduce the length of people's stay within the homeless provider system; as well as occupancy rates (average of four Point In Time counts) for overnight shelters and service delivery rates (how often/how much case management is being provided) for service providers.

Certifications