

ESF #13

Law Enforcement and Security



PURPOSE

Outline policies for the protection of life and property and The maintenance of law and order through the coordination of Law enforcement Activities before, during and after a disaster.



Jefferson County

PRIMARY AGENCY: LOUISVILLE METRO POLICE DEPARTMENT

Support Agencies	Other Municipal Law Enforcement Agencies
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POLICIES

- Execute any evacuation order issued by the Metro Mayor or other appropriate entity in response to hazardous material incident, infrastructure damage, civil unrest, or other disaster event.
- Establish traffic control points to monitor and manage evacuations and re-entry in conjunction with other law enforcement agencies.
- Provide security and access control to designated impacted areas.
- Enforce curfews as established by an emergency declaration or executive order.
- Provide security protection at designated response and recovery sites and in support of appropriate response and recovery mission assignments.
- Provide security for temporary morgue operations.
- Establish staging areas and logistical support bases for requested mutual aid resources in coordination with all first response agencies.

I.PURPOSE

The basic role of government is to provide services that are not available via the private sector or an individual acting on its behalf. Generally, local governments cannot feasibly finance special services to operate only during a disaster and remain dormant at other times. Louisville Metro must rely primarily on existing emergency response service agencies augmented by business and citizen volunteers to meet wide scale disaster situations.

The mission of Emergency Support Function (ESF) 13 is to provide law enforcement and security coordination and support services for emergency events in Louisville Metro. ESF 13 can provide personnel and resources to support preparation, mitigation, response and recovery in support of the primary emergency management objectives. ESF 13 resources are used when individual agencies are overwhelmed and additional law enforcement assistance is requested.

Law enforcement and security issues that arise as a result of a disaster are similar (not in magnitude) to emergencies that those agencies respond to routinely. Available law enforcement agencies will respond and attempt to maintain order and protect the community. It may be necessary to summon additional resources from other areas where officers have not been committed prior to the depletion of local resources. Available resource locations include surrounding counties in Kentucky and southern Indiana as well as those requested via Mutual Aid Agreements with Indianapolis, Indiana and Cincinnati, Ohio. The purpose of this plan is to provide a mechanism for use of those resources for law enforcement and security on an inter-jurisdictional basis.

II.CONCEPT OF OPERATION

A. General

1. ESF 13 is organized consistent with the requirements of the National Response Framework, the National Incident Management System and the Incident Command System. This structure and system supports incident assessment, planning, procurement, deployment and coordination of support operations to Louisville Metro.

2. Procedures, protocols and plans for disaster response activities provide guidelines for operations at the Louisville Metro Emergency Operations Center and in the field. The Emergency Operations Plan and corresponding Appendices, Incident Annexes, Support Annexes and Standard Operating Guidelines that describe ESF 13 capabilities (based on National Planning Scenarios, Universal Task List and Target Capabilities) are the basis of these guidelines. Periodic training and exercises are also conducted to enhance effectiveness.
3. A large event requiring regional, state and/or interstate mutual aid assistance will require ESF 13 implementation. ESF 13 will coordinate with support agency counterparts to seek and procure, plan, coordinate and direct the use of any required assets.
4. Throughout the response and recovery periods, ESF 13 will evaluate and analyze information regarding law enforcement and security requests for response; develop and update assessments of the security situation and status in the impact area; and implement contingency planning to meet anticipated demands or needs.
5. When an event requires a specific type or response mode, technical and subject matter expertise may be provided by an appropriate person(s) from a supporting agency with skills relevant to the type of event. The individual will advise and/or direct operations within the context of the Incident Command System structure.
6. Each law enforcement agency, which enters into a mutual aid agreement(s), will furnish a copy of such agreement(s) to the Louisville/Jefferson County Metro Emergency Management Agency.
7. The Louisville/Jefferson County Metro Emergency Management Agency will maintain up-to-date listings of law enforcement agencies in Jefferson County including names of responsible officials, readiness status and major equipment and/or teams identified in Resource Typing.
8. The staffing directory, ESF 13 Emergency Operations Plan plus accompanying Appendices, Annexes and Standard Operating guidelines are maintained by the Louisville/Jefferson County Metro Emergency Management Agency. Notification

lists are reviewed/updated at least quarterly and all other documents at least annually.

9. Law enforcement agencies are responsible for training and continuing education of their personnel.

B. Organization

1. COUNTY

- MetroSafe Communications will initiate ESF 13 notification. MetroSafe Communications will request, as directed by the Louisville/Jefferson County Metro Emergency Management Agency, assistance from the primary and support agencies to staff the ESF 13 position in the Emergency Operations Center (EOC) on a 24-hour basis.
- During an activation of the EOC, a MetroSafe Communications Dispatcher will serve as a member of the EOC staff and liaison to ESF 13 for receipt/facilitation of the law enforcement agencies' needs/resource requests.
- During an emergency or disaster event, the Emergency Operations Center will coordinate the support resources from the support agencies with the ESF 13.
- During the response phase, ESF 13 will evaluate and analyze information regarding law enforcement requests. ESF 13 will develop and update assessments of the security status in the impact area(s) and undertake contingency planning to meet anticipated demands and needs.

- The Louisville/Jefferson County Metro Emergency Management Agency develops and maintains the overall ESF 13 Emergency Operations Plan and accompanying Appendices, Annexes and Standard Operating Guidelines that govern response actions related to emergencies. Support agencies may develop and maintain their own similar documents for internal use, which must be compatible with and in support of the overall Emergency Operations Plan. All such documents must be compliant with the National Response Framework, National Incident Management System, Incident Command System and the Emergency Operations Plan (EOP).
- The Louisville Metro Emergency Operations Center uses WebEOC (Crisis Management software) to supplement disaster management through communicative integration of Emergency Support Functions; agency based emergency operations centers, and other facilities or functions as appropriate.

2. REGION

- ESF 16, in consultation with the requesting jurisdiction, may obtain additional law enforcement resources via established mutual aid agreements.
- The Kentucky State Police serves as the lead agency for law enforcement coordination/support at the state level. The agency will designate a liaison to the Louisville Metro EOC to assist Emergency Support Function 13 and to the extent capable provide coordinators, assessors and operational personnel in support of the EOC or field activities.
- On activation of an Emergency Operations Center in more than one county, the Kentucky State Police may support the coordination of the event response with regional resources or request additional resources through the Commonwealth EOC.

3. STATE

- During an emergency or disaster event, the primary and support agencies of ESF 13/comparable at the Commonwealth EOC will report and function under the overall direction of the Director, Kentucky Division of Emergency Management.
- During the response phase, ESF 13/comparable will evaluate and analyze information regarding law enforcement requests. ESF 13/comparable will also develop and update assessments of the security situation and status in the impact area and initiate contingency planning to meet anticipated demands and needs.
- The Kentucky Division of Emergency Management develops and maintains the overall State Emergency Operations Plan to include accompanying Appendices and Standard Operating Guidelines that govern response actions related to emergencies. Support agencies may develop and maintain their own similar documents for internal use, which must be compatible with and in support of the overall State Emergency Operations Plan. All such documents will comply with the National Response Framework, the National Incident Management System and the Incident Command System.

C. Alerts/Notifications

- MetroSafe Communications will notify the Louisville/Jefferson County Metro Emergency Management Agency's Executive Director, Deputy Director and the "on call" Emergency Operations Center Duty Officer when the county or an area of the county has been threatened or impacted by an emergency or disaster event.
- The Louisville/Jefferson County Metro Emergency Management Agency will activate or place on standby ESF 13. The Louisville Metro Police Department will manage the emergency activities of ESF 13.

- Upon instructions to activate ESF 13 the Louisville Metro Police Department and ESF 13 Support Agencies will implement their procedures to notify and mobilize all personnel, facilities and physical resources potentially needed, based on the emergency circumstance.

D. Actions

Actions initiated by ESF 13 are grouped into the phases of emergency management: preparation, mitigation, response and recovery. Each phase requires specific skills and knowledge to accomplish. Each phase may require significant cooperation and collaboration between all supporting agencies and the intended recipients of service. ESF 13 encompasses a full range of activities from training to the provision of field services. It also coordinates and may assume direct operational control of the following (not limited to) services:

- Assessment of law enforcement and security needs and potential impacts
- Traffic and access control
- Law enforcement personnel
- Law enforcement equipment and supplies
- Evacuation and re-entry support
- Emergency responder security and safety
- Mental health and crisis counseling for responders
- Law enforcement public information and risk communication

- Law enforcement management, command and control of assets
- Law enforcement activities related to terrorist threats and/or events
- Security for logistical staging areas, Points of Dispensing, and shelters
- Catastrophic incident and alternate law enforcement facility support

1. PREPARATION

Actions and activities that develop law enforcement response capabilities may include planning, training, orientation sessions and exercises for ESF 13 personnel (i.e., county, state, regional and federal) and other emergency support functions that will respond with ESF 13. This involves the active participation of local inter-agency preparedness organizations, which collaborate in such activities on a regular basis.

Local agencies will jointly address planning issues on an on-going basis to identify response zones, potential staging areas, potential medical facilities and the maintenance and future development of specialized teams. Initiatives also include the following:

- Conduct planning with ESF 13 support agencies and other emergency support functions to refine law enforcement operations.
- Develop and refine procedures for rapid impact assessment per field surveys.
- Conduct training and exercises for Emergency Operations Center (EOC) and law enforcement response team members.
- Prepare and maintain emergency operating procedures, resource inventories, personnel rosters and resource mobilization information necessary for implementation of the responsibilities of the lead agency.

- Ensure lead agency personnel are trained in their responsibilities and duties.
- Develop and implement emergency response and law enforcement strategies.
- Develop and present training courses for ESF 13 personnel, provide information on critical facilities/infrastructure to the Louisville/Jefferson County Metro Emergency Management Agency and develop protocols for frequently provided services.
- Maintain liaison with support agencies.
- Conduct vulnerability analyses at critical facilities and make recommendations to improve the physical security.
- Conduct All Hazards exercises involving ESF 13.

2. MITIGATION

- Identify and seek funding for retrofitting critical facilities and providing auxiliary power.
- Provide personnel with the appropriate expertise to participate in activities designed to reduce or minimize the impact of future disasters.

3. RESPONSE

- Coordinate operations at the ESF 13 position in the Louisville Metro EOC and/or at other locations as required.
- Coordinate needs and response actions with each law enforcement district.

- Establish and maintain a system to support on-scene direction/control and coordination with Louisville Metro's EOC, Commonwealth EOC, or other coordination entities as appropriate.
- Establish mutual aid procedures for the following resources: law enforcement, interoperable communications and others as appropriate.
- Coordinate resource management and logistical support.
- Implement Disaster Assessment Teams to determine post-event effect on emergency services, functional group resources and the ability to perform Continuity of Operations for essential functions.
- Monitor and direct law enforcement resources and response activities to include pre-positioning for response/relocation due to the potential impact(s) of the emergency situation.
- Participate in EOC briefings and development of Incident Action Plans and Situation Reports.
- Coordinate with support agencies, as needed, to support emergency activities.
- Obtain other resources through the Statewide Emergency Management Mutual Aid and Assistance Agreement and/or the Indianapolis, Indiana and Cincinnati, Ohio Mutual Aid Agreements.
- Coordinate all resources into the affected areas from designated staging areas.
- Coordinate with other jurisdictions' ESFs or like function to obtain resources and facilitate an effective emergency response among all participating agencies.

4. RECOVERY

- Contact each law enforcement district for initial damage assessment of personnel, equipment and supplies.
- Maintain documentation of all reported damage by law enforcement district.

E. Direction and Control

1. ESF 13 complies with the National Response Framework, the National Incident Management System and uses the Incident Command System (composed of Planning, Operations, Logistics and Finance/Administration Sections with their standardized Units, Teams, positions, forms and terminology) to manage its emergency/disaster responsibilities. Key to this system is the Louisville/Jefferson County Metro Emergency Management Agency, which functions as the official disaster organization for preparedness, mitigation, response and recovery within Jefferson County. The agency also serves as the focal point for ESF 13 activities. It is responsible for ensuring that all appropriate program departments, support agencies, other Emergency Support Functions and private voluntary agencies have knowledge about the system and ESF 13 expectations.
2. The ESF 13 system operates at two levels – the Emergency Operations Center and field operations.
3. All management decisions regarding county and/or regional resource allocation are made at the Emergency Operations Center by the ESF 13 Coordinator during emergency activations. Per the Incident Command System structure, the Planning, Logistics, Finance/Administration and Operations Section Coordinators plus staff at the Emergency Operations Center (EOC) assist the EOC Manager in achieving the

overall mission. Sections, Units, Teams, staffing levels, etc. are modular and scalable, depending on the type, size, scope and complexity of the emergency or disaster event.

4. In accordance with a mission assignment from ESF 13 and further mission tasking by a local primary agency, each support organization assisting in an ESF 13 assignment will retain administrative control over its own resources and personnel but will be under the operational control of ESF 13. Mission operational control may be delegated to a management Support Unit, Multi-Agency Coordination Team or a local entity.

F. Responsibilities

Primary Agency (Louisville Metro Police Department)

Duties include but are not limited to the following:

- Provide leadership in directing, coordinating and integrating overall Louisville Metro efforts to provide law enforcement assistance to affected areas and populations.
- Staff and operate a National Incident Management System compliant, command and control structure (i.e., Incident Command System), to assure that services and staff are provided to areas of need.
- Coordinate and direct the activation and deployment of law enforcement personnel, supplies and equipment and provide certain direct resources.
- Jointly evaluate (ESF 13 representatives/designees) the emergency, make strategic decisions, identify resource needs and secure resources required for field operations.

- Task support agencies as necessary to accomplish ESF 13 support responsibilities.
- Monitor law enforcement emergency response and recovery operations. ESF 13 Incident Commanders or designees will coordinate all state and federal law enforcement resources into the affected areas from staging areas.
- Manage law enforcement activities and other emergency incidents in accordance with each department's Standard Operating Guidelines and under the direction of ESF 13 representatives or designee.
- Make specific requests for law enforcement assistance to the State ESF 13/comparable as needed. The state will activate resources through the State Emergency Response Plan.
- Re-assess priorities and strategies throughout the emergency according to the most critical law enforcement needs.
- Demobilize resources and deactivate the ESF 13 function upon direction from the EOC Manager.

Support Agencies

Support agencies will provide assistance to the Emergency Support Function with services, staff, equipment and supplies that compliment the entire emergency response effort as the Emergency Operations Center addresses the consequences generated by the hazards that may affect the county (i.e., severe weather, earthquake, environmental, biological and/or terrorism). Services and resources are subject to change. Emergency coordinators are responsible for frequently updating their resource capabilities with the ESF 13.

- Louisville/Jefferson County Metro Emergency Management Agency will provide EOC support, conduct briefings, direct needs assessments, distribute key information and serve as liaison to the Commonwealth EOC for resource requests.

- Jefferson County Sheriff's Department will assist with crowd control, security measures, roadway assessments and ingress/egress actions to protect the public and property in and proximate to affected areas.
- Jeffersontown, St. Matthews, Anchorage, Prospect and Shively Police Departments will provide additional law enforcement personnel to compliment the missions.
- Louisville Fire & Rescue (LFR) and Jefferson County Fire Protection Districts (JCFPD) will provide first line response for fires and other emergencies requiring trained personnel and equipment.
- Louisville Metro Corrections will assist with transport and confinement of prisoners and other law enforcement. Issues as tasked.
- Louisville Metro Facilities Management will coordinate facility logistics related to the needs of law enforcement.
- Private and quasi-private utilities (ESF 12) will coordinate with ESF 13 to address law enforcement issues or incidents related to leaking natural gas, downed power lines, water supply, or other utility infrastructure issues.
- Louisville Metro Public Works (ESF 3) and other departments will provide equipment and other major resources needed to clear roadways or other areas in support of emergency response actions.
- Louisville Metro Emergency Medical Services (ESF 8) will provide emergency medical care and transportation of victims beyond initial collection sites.
- Metropolitan Search and Rescue (ESF 9 – LFR/JCFPD) will provide assistance in initial needs assessment and augment fire service operations through specialized response capabilities.
- American Red Cross and other community agencies (ESF 6) will provide field support to emergency response personnel (food, water, basic assistance, etc.) and shelter support as required for displaced populations.

G. Financial Management

ESF 13 is responsible for managing financial matters (specific to ESF 13 activity) related to resources procured/used during an event and forwarding that information to the Finance/Administration Section. However, each local government/agency/department must also track and record its own expenditures to ensure accuracy with any submissions for potential reimbursement. Information will be provided post-event as to application procedures for reimbursement.

The Finance/Administration Section will coordinate with ESF 13 to ensure that procurements and staff hours are properly documented and processed for potential reimbursement. It will also be responsible for follow-up on all financial issues via coordination with Louisville/Jefferson County Metro Government and other local governments' fiscal and personnel management officials, Kentucky Division of Emergency Management fiscal agents, Federal Emergency Management Agency fiscal agents and directly with vendors as necessary.

Expenditures by other departments for activity not directly related to ESF 13 will be documented by those entities and submitted directly to the Finance/Administration Section as soon as possible.