

**LOUISVILLE METRO CRIMINAL JUSTICE COMMISSION  
JAIL POLICY COMMITTEE**

**Meeting Summary  
Tuesday, January 29, 2019**

**Members Present:** Leo Smith, Co-Chair; Tom Wine, Co-Chair; Councilman Brent Ackerson; Eric Troutman (designee for Mark Bolton); Tara Boh Blair; Chief Judge Anne Haynie; Daniel Johnson (designee for Tracy Dotson); Angela Bilewicz (designee for Chief Judge Brian Edwards); Carla Kreitman; Mike O'Connell; David Nicholson; John Rees; and Jessie Halladay (designee for Chief Steve Conrad).

**Staff Present:** Faith Augustine.

**Guests Present:** Doug Hamilton; Samantha Ravenscroft; Kimberly Dowell; Chris West; Ingrid Geiser; Mane` Martirosyan; Kayla Brady; Martin Baker; Don Griffin; Dr. Brian Schaefer; Dr. Tad Hughes; Michael Wilmes; Matt Glowicki (Courier Journal); and Katrina Helmer (WDRB News).

**I. Welcome/Call to Order**

Tom Wine called the meeting to order and welcomed those in attendance. Members and guests introduced themselves. Tom welcomed Leo Smith who will serve as Co-Chair due to the retirement of Dan Goyette. He announced that due to budget constraints, LMDC will be unable to provide lunch at the meetings moving forward.

**II. Approval of the December 4, 2018 Meeting Summary**

The summary of the December 4, 2018 meeting was unanimously approved as submitted.

**III. Review of Jail Population Status**

- a. LMDC Population Count – Director Mark Bolton
- b. State Inmate Population Update – Director Mark Bolton

Tom Wine called on Eric Troutman to provide a brief update on the status of the jail population. Eric directed members attention to a chart entitled “Admissions by Year” and reported out on the most recent data for 2018 which included 32,708 admissions, an Average Daily Population (ADP) of 2,032 inmates, and an Average Length of Stay (ALOS) of 23 days. The Home Incarceration Program ADP in 2018 was 647 and the average number of state inmates in the jail awaiting transfer was 300. He noted that in 2018 the ADP of state inmates held in jail longer than 45 days was 212, and the ADP of Probation and Parole state inmates was 96. A total of 2,053 state inmates were transferred in 2018, and the average number of inmates transferred each month was 171. Eric emphasized that even though admissions in 2018 slightly increased, the ADP and ALOS declined.

In response to a question, Eric stated that initiatives implemented in Arraignment Court, efforts to purge bench warrant, and the movement of state inmates has assisted in managing the jail population. He reported that there were 257 state inmates in custody yesterday that are awaiting transport to KDOC. In response to a question from John Rees, Eric noted that there are 150 female state inmates in custody currently due to the Kentucky Correctional Institute for Women being at capacity. Tara Blair indicated that the female pretrial population is growing and reported that Kentucky is second behind Oklahoma for incarcerating females, and ninth for males.

#### **IV. AOC/Pretrial Services Updates – Tara Boh Blair**

- a.** Jefferson County Administrative Release Protocol
- b.** Bench Warrant Administrative Release Pilot
- c.** Automated Court Notification System
- d.** PARTS/Felony MCR Pilot

Tom introduced Tara Blair and asked her to provide updates on several items related to Pretrial Services. Tara introduced Kimberly Dowell, the new Jefferson County Pretrial Services Supervisor. Tara brought attention to a handout in the meeting packet entitled “Jefferson County In-Custody Snapshot on 11/1/18.” She explained that the snapshot data was obtained on November 1, 2018 at noon from statewide jail rosters and the Pretrial Services Inmate Management Case Management system. The data was gathered manually by Pretrial Services staff. Staff looked up over 13,000 inmates in five different databases to gather the data, and the snapshot includes any inmate that was in custody in any jail in Kentucky with a current pending case. The handout in the packet is marked “draft” since it is not complete, and a final copy will be shared with the committee once it is complete.

Data shows that on 11/1/18 there were 1,550 Jefferson County inmates in-custody in any jail in Kentucky with a current pending case. Of the 1,550 inmates, a total of 719 inmates or 46.39% were being held for issues other than the current pending charge. Tara reported that 409 inmates were being held for issues related to State Corrections and 310 inmates were held for other issues. A breakdown of all of issue/hold reasons include: 191 currently serving a state prison sentence, 17 with a parole hold, 100 with a probation hold, 101 with a circuit probation violation, 13 serving a county jail sentence, 76 with a District Court Probation hold, 15 with a District Probation Violation, 61 with a out of state fugitive charge/hold, 16 with a federal hold, 12 with a Central State/KCPC issue, 12 for contempt of court, 4 with a civil hold, and 101 inmates had one or more offenses in another county. Tara noted that of the 1,550 inmates in custody on 11/1/18, 831 inmates were in jail due to the current pending pretrial case, and included 93 class A felony, 218 class B felony, 220 class C felony, and 241 class D felony. She added that about 7.10% or 59 inmates were being held for a misdemeanor offense. The handout included a breakdown of types of offenses for each category and Tara reported that of the 55 inmates being held for a class A misdemeanor there were 19 charged with Assault 4, and 12 charged with Violation of Protective Order. Tara said that the final draft of the statewide and Jefferson County snapshot will be shared with the committee.

Mike O'Connell thanked Tara for providing the snapshot and noted it was very informative. Tara reported that she allocated two full-time and two part-time staff to gather the data. The data was collected from five different databases, and Pretrial Services staff had to work with the Kentucky Department of Corrections to gather the data from state institutions and county jails. David Nicholson noted that the Circuit Court Clerks do not have access to the KDOC systems either and are working with the Kentucky Jailer's Association for better access to information.

Tara explained that she was not able to pull data from PRIM specific to Jefferson County, but reported that about 47,000 individuals were administratively released statewide between January 1, 2017 and December 31, 2018. She introduced Samantha Ravenscroft to provide an update on the Pretrial Assessment Reentry Treatment Services (PARTS) Program. Sam reminded members that Pretrial Services implemented an enhanced Monitored Conditional Release program for felony offenders that are held pretrial in jail on a Circuit Court case. Sam conducts a needs assessment on each defendant and makes referrals to services in the community to ensure they return to court as scheduled. Pretrial felony defendants are placed in the pilot program by agreement between the prosecutor and public defender. She reported that there are 13 defendants in the program with three pending referrals. Tara noted that if successful in Jefferson County, the program will be replicated across the state. In response to a question from Mike O'Connell, Sam reported that all of the program participants have drug or alcohol issues and some have mental health issues but may not have current drug/alcohol charges. Tom Wine asked Sam about treatment beds held at Volunteers of America, and she reported that she is meeting with VOA today to see if beds can be held more than 48 hours for PARTS program referrals.

## **V. Committee Follow-up items**

### **a. The Bail Project – Leo Smith**

Leo reminded members that the Bail Project began in Jefferson County in mid-May 2018. He reported that to date that there have been approximately 622 defendants bailed out of jail by The Bail Project, and that data shows a 92% return rate for defendants released from jail. There have been 975 total referrals including 850 from the Public Defender, 100 from the community, and 25 informal. To date, \$494,641 has been refunded and recycled to The Bail Project. Leo added that there are two full time employees, and another employee was recently hired.

Tom reminded members that The Bail Project began in New York by the Bronx Freedom Fund, and data shows a 95% return rate nationwide. The Bail Project is expanding across the country, and Memphis and Nashville have recently expressed interest.

### **b. Arraignment Court Update – Ingrid Geiser**

Ingrid Geiser Ingrid Geiser reported that from August 1, 2017 through January

17, 2018 there have been 2,489 cases resolved in Arraignment Court involving 1,637 defendants. She estimated that 2,371 jail bed days were saved which is a conservative estimate. She noted that staff is brainstorming ways to expand the program.

Prior to adjournment, Tara reported that the Pretrial Services risk assessment labels are being revised. After validating two years of data, it was determined that anyone that scores a six or seven on the Failure to Appear scale will be classified as high risk effective mid-February. Tara estimated that the change will affect approximately 10,000 individuals statewide. In response to a question from Ingrid, Chris West noted that the HIP Pilot Project was implemented November 1, 2018. Tom directed members attention to the Legislative Tracker and a copy of House Bill 94 available in the meeting packet. David Nicholson reminded members that the Kentucky Transportation Cabinet (KYTC) will be rolling out the state's new identity credentials, slated to become available gradually in counties beginning in March 2019 through spring. He noted that the existing driver's license is good through October 2020, but the new driver's license can be issued six months before the expiration date. The new system is expected to be in place statewide by May and is part of an effort to introduce a new REAL ID compliant credential by boosting the security of all card production and issuance. He encouraged members to get more information at [www.drivejefferson.com](http://www.drivejefferson.com).

## **VI. Adjourn/Next Meeting**

Tom Wine thanked members for attending. The next meeting is scheduled for Tuesday, February 26, 2019 from 11:30 a.m. – 1:00 p.m. With no further business to discuss, the meeting was adjourned.